

NEWS SUMMARY

GENERAL

Soccer thugs given warning

Soccer hooligans were given warnings of stiffer penalties yesterday and British Rail said that one club's special trains had been cancelled until further notice.

Mr. Peter Goldstone, the North London magistrate, said: "These young people are terrorising city after city. It is monstrous, indefensible behaviour and the courts must let young people know it will no longer be tolerated."

Mr. Mark Roper, Clerkenwell magistrate, said after hearing that a crowd of 400 football fans had run wild round Euston station: "If law and order is to be maintained, proceedings should be brought under the Public Order Act which empowers courts to impose fines up to £100 or custodial sentences."

British Rail said that Leicester City's special trains had been cancelled because of damage to the club's train to and from Ipswich.

Moscow trial guilty pleas

Protr Yakir, aged 50, historian, and Viktor Kozlov, aged 44, economist, two Soviet intellectuals and leading figures in the fight for a broader freedom and civil rights, pleaded guilty at their trial in Moscow on charges of being paid agents of Western Fascist groups.

Agency, sole source of information on the trial, said that the two men had pleaded guilty.

Bombing error reprimand

U.S. Air Force has issued a letter of reprimand and fined the radar navigator of a B-52 aircraft that accidentally bombed the Cambodian town of Neak Luong this month. Three other officers have also been disciplined.

Indus higher

River Indus reached a record level of 24 feet 10 inches at Hyderabad, but was thought to be near its peak. Meanwhile, the situation in the Nawabshah district north of Hyderabad worsened as more areas were submerged. The floods cut the national highway connecting Karachi with the rest of the country.

Chile easier

Political tension in Chile eased slightly with reports that President Allende would announce a new Cabinet within the next few days and that there was a distinct possibility that the month-old road transport strike would be settled soon.

King 'fights on'

King Gustaf Adolf of Sweden was hovering near death, but putting up a phenomenal fight for his life, according to Professor Gunnar Bloerck, his personal physician. The king is 80.

Rain stops play

Heavy rain built up to a 4ft. deep flood outside the Marmalade Theatre, Blackfriars, London, last night, then burst into the building, covered the stage and stopped the performance of Ernestley's An Inspector Calls.

Crash kills 41

All 36 passengers and five crew died when a Colombian airliner crashed into hills near Bogotá when on a flight from Bogotá to San Andrés Island in the Caribbean.

Briefly

Inquiry into the fire that killed 49 people at Summerland, Isle of Man, is to be held in public.

Premium Bond £25,000 prize was won by the Bedfordshire holder of Bond No. SPW 633654.

West Indies beat England in the third Test by an innings and 223 runs.

President Nguyen-Van Thieu won 31 contested seats in South Vietnam's mid-term Senate elections.

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Edward G. Heston

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Harvest

FBI probes Washington blast

Embassy letter bomb similar to those in U.K.

BY DAVID BELL AND ADRIAN DICKS

The letter-bomb which exploded in the British Embassy in Washington yesterday, severely injuring a woman secretary, was similar to the devices planted in London during the past week, the Foreign Office said last night.

Mrs. Nora Murray, aged 31, secretary to the British Military Attaché, lost her left hand in the blast, and her right hand was badly injured when the "letter" blew up as she was opening it. Two windows in her office on the fifth floor were blown out by the explosion.

The Foreign Office said that the bomb had been posted in an envelope "similar in size and shape to recent letter bombs found in this country." It had been addressed to a previous military attaché and sent to the Army Postal Service from somewhere in Britain. A spokesman said the sender might have been using an out of date diplomatic list.

Any member of the public may send mail through the Forges postal service provided they know the numbers of British Forces Post Offices overseas. The spokesman said it was possible that the bomb had been posted in Ulster and it would probably have been flown to the U.S. on a commercial aircraft.

Sir Alec Douglas-Home, the Foreign Secretary, who is on holiday at his Goldstream, Berwickshire, home, has received a full report on the blast. It is understood Lord Cromer, the Ambassador, is on leave in Britain and the man in charge of the embassy at the moment is Mr. Richard Sykes.

Some months ago the Foreign Office issued a warning that letter bombs to all Embassies abroad. Soon after the present

The FBI and the Washington police have begun a full inquiry. Mrs. Murray, who is 31, was born in County Galway but is a British citizen. She had arrived in Washington only a few months ago after working for some years at the Ministry of Defence in London.

The State Department issued a statement strongly deploring what it described as "a shocking act of violence against a diplomatic mission accredited to this country, and we express our deep regret to both Her Majesty's Government and to the innocent victim of this senseless attack."

In less formal terms, American officials and ordinary people in the street here today were shocked and angered by the incident. Although the respon-

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More pressure for higher home loan rates

BY DAVID WALKER

A DRAMATIC drop in the inflow of funds to building societies this month is likely to lead to yet greater pressure for a further increase in mortgage rates at the next meeting of the Building Societies Association council on September 14.

Preliminary indications are that net receipts by the societies this month could be as much as 30-40 per cent. down on the record July figure of £225.3m.

At the same time, pressure is mounting for Government action to curb interest rate rises or, at the least, for a clear Government policy statement on the subject.

Within the building society movement, unfavourable comparisons are being drawn between the way the Government has been intervening in building society affairs while leaving the banks to fix their interest rates in the normal competitive manner.

Either it should be made clear to building societies that they should compete fully with the banks for investors' money or a climate should be created in which rates can be kept down. It is being argued.

The cause of the sudden change between July and August is that the flow of funds from investors is said to have dropped at the same time as the level of withdrawals increased substantially.

The situation is particularly worrying to building society chiefs because the latest figures do not fully reflect the movements in the interest rates now offered by the banks and other bodies competing for investors' funds.

The movement in banks' rates started at the beginning of this month, but the 6.75 per cent. tax paid offered by most societies, equivalent to 9.64 per cent. gross, meant societies maintained their competitive edge though they were forced to rescind a decision to reduce interest rates next month.

The gap between the building societies and the banks, however, virtually closed last week when Lloyds Bank put its deposit rate up to 9.5 per cent. or 6.5 per cent. net.

With other interest rates moving similarly so that, for example, some local authorities now offer better terms than building societies, the outlook for the future flow of funds does not appear good.

As a result, next month's Building Societies Association council meeting seems certain to see calls for a net investors' rate of at least 7 per cent. implying a mortgage rate of 10.5 per cent. compared with the 10 per cent. recommended by the council a fortnight ago.

Some society leaders are already talking in terms of the possibility of 11 per cent. mortgages.

The key point on which the Government is likely to be asked to make its policy clear is contained in the Bank of England policy document on competition and credit control published in May, 1971.

This introduced the era of free competition on interest rates but, at the same time, included a clause allowing for State intervention to curb the terms offered by banks if building society finance was being impaired.

"We are now in the situation which was envisaged then," Mr. Roy Cox, chief general manager of the Alliance Building Society, the sixth largest, claimed yesterday.

"The Government has to make clear whether it is going to follow that policy or not. The need is for the Government to say what it is going to do."

Mr. Anthony Crosland, "shadow" Secretary for the Environment, yesterday criticised the present situation as "utter chaos."

There was no long-term housing policy of any kind he maintained. The policy of free competition on interest rates was putting unbearable pressure on building societies and, through them, on all young couples who wanted a home.

He called for the Government to say promptly what action it proposed to help home buyers.

Arab oil policy against Israel

BY HISHAM HIJAZI

BEIRUT, August 27

PRESIDENT SADAT of Egypt returned to Cairo today after visiting Saudi Arabia, Syria, and Qatar to discuss plans for using Arab oil and Arab money as weapons in the struggle against Israel.

There is a speculation in the Beirut press that as a result of President Sadat's visit, King Feisal of Saudi Arabia has decided to refuse to raise Saudi oil output much above the present 8m. barrels a day.

Saudi Arabia is the United States' greatest source of Middle East oil. Aramco, which exports the Saudi oil, has ambitious plans to increase output there by 30 per cent. a year. Unconfirmed reports in the Beirut Press say the King has decided he will limit the annual expansion of production to 10 per cent.

Informed sources here say they expect Col. Khedafi, the Libyan leader, to announce on September 1 the 51 per cent. nationalisation of the Libyan operations of those oil companies that have not already agreed to this measure.

The companies involved are Shell, Texaco, Mobil, Exxon, and Standard Oil of California. They had been given until last Saturday to negotiate an agreement with the Libyans.

'No alternative'

An Arab oil expert has said the Libyan takeover of 51 per cent. of the assets of Occidental and the Oasis group has helped the Kuwaiti Government in its demand for an equal share in the Kuwait Oil Company (KOC), owned on a 50/50 basis by British Petroleum and Gulf Oil Corporation.

Dr. Elias Sarkis, in an interview with the Beirut Left-wing weekly, Al Balagh, believes the alternative but to acquiesce to the Kuwaiti demand just as Occidental and Oasis had yielded to Libya.

After pressure from Parliament, the Kuwaiti Government had decided not to sign the participation agreement which had been concluded by Saudi Arabia, Abu Dhabi and Qatar and which gave the three countries an initial share of 35 per cent. in the concessions of their guest companies.

Dr. Sarkis also believes the Libyan takeover has upset the original participation accord and is bound to affect the position of the companies in Gulf region and in Saudi Arabia.

He said the Saudi Government, especially may now be on the spot to demand a 51 per cent. share in Aramco without having to wait until 1980, as the participation accord has stipulated.

In Milan the newspaper Il Sole-24 Ore reported that British Petroleum and Gulf Oil had decided to sell 51 per cent. of the Kuwait Oil Company, which they own jointly, to the Kuwait Government.

According to the newspaper the two oil companies have been given an unspecified period of time to arrange the transfer.

Gulf Oil in New York had no comment to make on the report and a BP spokesman in New York said he had heard nothing about such a deal.

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Crisis in Libya Egypt merger. Page 7

Prime rate at 9 3/4% in U.S.

BY NICHOLAS COLCHESTER, J.S. FINANCIAL CORRESPONDENT

NEW-YORK, August 27

THE RAPID rise in the U.S. banking industry's prime lending rate continued this morning when three major banks announced that they were raising their prime to 9 3/4 per cent.

These rates, a new record, drew "no comment" from the Administration's Committee on Interest and Dividends but Representative Wright Patman, the chairman of the House Currency and Banking Committee, criticised the move.

Apart from Chase, the other two banks to put up their rate to 9 3/4 per cent. were Franklin National Bank of New York and Continental Illinois National Bank and Trust Company, of Chicago.

Chase said its action was aimed at "catching up with market conditions" and the new rate brings the bank's fee to its largest corporate customers more into line with the general level of short-term rates the prime has been for some weeks.

Rather mixed

Over the past fortnight interest rates have been rather mixed in their movements, though the overall level has remained high. Three-month commercial paper was costing about 10 1/2 per cent. at the end of last week—1 per cent. above today's new prime.

With the Government already warning the public that the wholesale price index will have risen to an "astounding rate" in August, there is a chance that the Committee on Interest and Dividends will again have something to say about Chase's action after having turned a blind eye to the prime for some months.

On the other hand, Salomon Brothers points out that commercial bank loans have increased by \$40,000m. in the first seven months of this year—twice the rate of increase last year and no less than four times the rate of increase in the credit-squeeze year of 1969. These figures are important to a central bank that is trying to cool inflationary growth by letting the cost of money rise.

Representative Patman, long a scourge of the banking industry, said today that he would insist that the Justice Department look into the increase in the prime—the Justice Department being the enforcer of anti-monopoly law in this country.

He also revealed that his House Banking Committee would start two weeks of hearings on September 10 "covering the whole subject of the present economic situation including interest rates."

Heath flies to Ulster for talks to-day

BY JOHN BOURNE, LOBBY EDITOR

THE Prime Minister flies by Constitution Act for making a RAF aircraft this morning for his planned two-day visit to Ulster.

Despite the spate of letter-bombs in London and growing Tory back-bench anxiety about the activities of the IRA in Britain, it is not expected he will discuss these issues at length—if at all—with the leaders of the newly elected Northern Ireland parties when he meets them separately to-day and to-morrow.

Mr. Heath's main purpose is still to maintain the Government's pressure on local politicians to agree on the composition and operation of a Northern Ireland Executive Council, as provided for in the recent Northern Ireland Constitution Act.

Mr. Heath will arrive in Belfast about mid-morning in time for preparatory talks with Mr. William Whitelaw, Secretary for Northern Ireland, who returned to Stormont early yesterday from his holidays.

This afternoon, Mr. Heath will attend the memorial service in St. Anne's Cathedral for Lord Brookeborough, a former Northern Ireland Premier for 20 years. He will then start his discussions with the Ulster political leaders, and see members of the security forces.

Although the official line in Whitehall is that "considerable progress" has been made towards the goal of establishing a new Protestant-Roman Catholic Administration on a power-sharing basis, Mr. Heath is well aware that discussions have become rather bogged down.

The Northern Ireland Assembly's standing orders committee, appointed early this month, is understood to be still arguing about such niceties as "where and how the committee should meet."

Urgency

The committee, it is understood in London, has not yet got down to its main task of drawing up rules and orders for the Assembly.

Mr. Heath is expected to stress the need for urgency to the leaders of the parties whose representatives sit on the committee, and also to emphasise that when the Assembly is recalled from its summer recess the Ulster politicians must try to agree as quickly as possible on the composition of an Executive.

No date has yet been fixed for the recall of the Assembly.

The Prime Minister will point out that unless an Executive is appointed and approved by next March, it will then be too late, because the provisions of the

Difficulties

As for outlawing the IRA, this would require legislation, and he did not envisage recalling Parliament at present.

The feeling in Whitehall yesterday, despite the Prime Minister's assurance that such measures were under consideration, was that the practical and legal difficulties in their way were formidable.

Home Affairs Ministers in Whitehall seem to regard the existing powers of the Home Secretary under the latest Immigration Act as sufficient.

Mr. James Callaghan, Labour's "shadow" Foreign Secretary, said in a radio interview yesterday that letter and other bomb outrages in London were only setting back the cause of those Republicans who believed in a united Ireland.

Strict security. Back Page

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The week started with British chances looking encouraging and undertones of disagreement among competitors, many of them top-flight dinghy sailors who have "retired" to something a little larger.

Among these were Jack Knight, sailing Odd Job, who has been nearer than anyone to representing Britain in the single-handed Olympic Finn class more times than he cares to remember, and David Thomas, sailing Quasar.

Knight was soon in the thick of protest and counter-protest. The French claiming his sails were illegal and he claiming that as there were competitors sitting in the International Jury, this

by Rieky Hamilton-Park, handed out a lesson in race administration by being at the Garmouths mark of the final 150-mile race of the series complete with flashing sun and gunner in case the wind failed and the course had to be shortened at that point. They also had committee boats at every mark of every course during the race.

In fact, the wind held and the fleet, depleted by damage to several yachts, was able to complete the course to Weymouth, but the race going to Chien Jau-nueh but Ewyntene finished well enough and her crew Gair-cooner and Ron Holland to maintain their points lead held overall at the top.

Businessman's Diary

THE WEEK'S FINANCIAL DIARY

The following is a record of the principal business and financial engagements during the week. The Board meetings are mainly for the purpose of considering dividends and official indications are not available whether dividends concerned are interim or final. The sub-division shown below is based mainly on last year's time-table.

Interbuild at Olympia

SO FAR some 600 stands at Interbuild—the International Building and Construction Exhibition—will be used for displaying goods and services from 1,000 companies and 21 countries will be represented. The show will occupy the whole of London's Olympia from November 15-24. The overseas contingent is said to be the largest in the history of the event. The space taken, according to the organisers, exceeds the total of the previous show and the removal of the woodwork machinery section to its own show (December 4-8) has meant that an even greater range than usual will be seen.

Savings of up to one-third are available through a scheme offered by British Rail and Grand Metropolitan Hotel Group and which includes a ticket to the show plus a buyers' guide.

Justinian is on holiday. The conference programme covers subjects such as plastics and other materials, building methods and landscaping. The conference runs from November 15-23.

Fashion fair sold out

THE AUTUMN fashion fair to be held at Grosvenor House Hotel, London, from October 25-27 has been sold out. A ballot was held to allocate stands and there is a waiting list of companies anxious to participate. There will be a total of 140 companies occupying 128 stands in a display area of 22,000 square feet. Exhibitors include 14 stands from Eire, carrying a joint presentation by the Irish Export Board for the Irish Fashion Group.

Know-how in Oslo

OSLO, NORWAY, is to be the site of the second "Know-How Forum" which is to be staged from October 25-November 1, 1974. The intention is that the event will not have purely a Scandinavian flavour but that it will appeal to companies that wish to take out agreements covering a variety of areas. The organisers expect participants to be those who will be able to offer licensing arrangements, exploitation of technology and know-how agreements. They could be national groups, organisations, institutions and associations acting for industries and research bodies.

U.K. TRADE FAIRS AND EXHIBITIONS

Date	Title	Venue
Current	East Midlands Motor Show (cl. Sept. 2)	Earls Court
Current	Northern Int. Hi-Fi Festival (cl. Sept. 2)	Olympia
Current	Ideal Home Leisure Life Exhibition (cl. Sept. 8)	Olympia
Sept. 2-8	Int'l. Do-It-Yourself Exhibition (cl. Sept. 15)	Nottingham
Sept. 4-8	West of England Gift Fair	Hotel Majestic, Harrogate
Sept. 4-8	Midlands Electromechanical Exhibition	Assembly Rooms York
Sept. 4-8	Northern Floor Coverings Fair	Olympia
Sept. 4-8	International Ski Show	Victoria Rooms, Bristol
Sept. 6-8	Horticultural Show	Birmingham University
Sept. 6-12	Building Exhibition	Exhibition Centre, Harrogate
Sept. 10-13	Int'l. Watch and Jewellery Fair	Old Horticultural Hall
Sept. 10-13	Int'l. Reclamation and Disposal Exhibition	Spring Gardens, Cardiff
Sept. 11-13	London Food Processing Association Exhibition	Waverley, Liverpool
Sept. 11-13	Computer Peripheral Exhibition	Earls Court
Sept. 11-22	Chelsea Antiques Fair	Olympia
Sept. 12-17	London International Footwear Fair	Alexandra Palace
Sept. 17-21	Assembly and Fastener Exhibition	Metropole, Brighton
Sept. 17-21	Labware Exhibition	Old Town Hall, Chelsea
Sept. 17-21	Wood Technik Int'l. 73	Olympia
Sept. 25-28	Int'l. Filtration and Separation Exbn.	Earls Court
Sept. 28-29	Dust Control and Air Cleaning Exbn.	Bloomsbury Centre, W.C.I.

OVERSEAS TRADE FAIRS AND EXHIBITIONS

Date	Title	Venue
Current	Pacific National Exhibition (cl. Sept. 3)	Vancouver
Current	International Fair (cl. Sept. 20)	Izmir, Turkey
Current	International Homes Exhibition (cl. Sept. 1)	Melbourne
Current	Austria Agricultural Fair (cl. Sept. 2)	Riel im Innkreis
Current	International Fair (cl. Sept. 29)	Frankfurt
Current	Fall Gift Show (cl. Aug. 30)	Montreal
Current	National Hardware Show (cl. Aug. 30)	New York
Current	Exbn. of Hi-Fi Stereo Equipment (cl. Sept. 2)	Amsterdam
Sept. 2-4	Men's Fashion Fair	Amsterdam
Sept. 2-9	Autumn Fair	Leipzig
Sept. 2-10	Jewellery, Gold and Silver, Clock-work Show	Berlin
Sept. 2-7	Fashion Week	Copenhagen
Sept. 2-7	International Furnishings Textiles Trade Fair	Vienna
Sept. 2-9	International Home Furnishing Show	Budapest
Sept. 4-16	International Autumn Fair	Zagreb, Yugoslavia
Sept. 8-11	European Menswear Exhibition	Paris
Sept. 8-23	International Trade Fair	Ghent
Sept. 8-23	International Commercial Fair	Liege
Sept. 8-14	International Autumn Fair	Liege
Sept. 8-16	International Energy Exhibition	Brussels
Sept. 11-15	International Knitting Machinery Exhibition	Brussels
Sept. 13-23	International Motor Show	Frankfurt
Sept. 13-18	Children's Fashion Exhibition	Paris
Sept. 13-27	International Machine Tool Exhibition	Hannover
Sept. 18-27	Welding and Cutting Exhibition	Essex
Sept. 18-27	Int'l. Data Processing Comm. and Office Org. Exbn.	Paris
Sept. 21-23	Ready Made Garments Fair	Bombay
Sept. 22-27	Int'l. Exbn. of Fine Foods and Provisions	Cologne
Sept. 22-27	International Furniture Fair	Milan
Sept. 23-30	International Consumer Goods Fair	Poznan

BUSINESS AND MANAGEMENT CONFERENCES

Date	Title	Venue
Current	Harry Mitchell: Work Measurement (cl. Aug. 31)	Beeston, Nottingham
Current	World Fed. of Master Tailors Congress (cl. Sept. 1)	Grosvenor House, W.1
Sept. 4-8	Management Training: Problem Solving	St. Nicholas Circle, Leeds
Sept. 4-8	Dunchurch College: Problem Solving	Dunchurch, Rugby
Sept. 4-8	Int'l. Society: Supervision in the Office	Peter Runge House, S.W.1
Sept. 4-7	Computer Project: Introduction to Comp. Operations	Cannock, Staffs.
Sept. 4-7	Clark Johnson: Effective Management	Great Western Hotel
Sept. 10-14	Honeywell: Project Management	Hammerhead Rd., W.6
Sept. 10-14	Int'l. Assess. and Research: Personnel Testing	St. Marylebone High St., W.1
Sept. 10-14	Marketing Improvements: Effective Sales Office	Portman Hotel, W.1
Sept. 11-12	Pin Time and BOAC: Doing Business with Japan	Royal Lancaster Hotel, W.2
Sept. 12-15	Bradford University: Mgt. Information	Bradford University
Sept. 13-14	Fulmer Institute: Research Planning	Fulmer Res. Inst., Slough
Sept. 17-21	Glacier Inst.: Learning to Manage	Ruislip
Sept. 18-20	Financial Times and BOAC: World Energy Supplies	Grosvenor House, W.1
Sept. 24-27	HTS Mgt. Occupational Testing	High Wycombe
Sept. 28-28	Financial Times: Agreements between Companies in the EEC	Hilton Hotel, W.2
Sept. 25-27	Urwick Mgt.: Finance in Construction	Slough, Bucks.
Sept. 27	Management Games Seminar	Coburg Hotel, W.2

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Booksellers will be hit by dearer post

By David Walker

BOOKSELLERS ARE likely to have to make widespread extra charges for specially ordered books as a result of the postal tariff increases next month following Price Commission consent earlier this week.

The rises hit the bookselling and publishing trades especially hard because of the steepness of the advances in the 1lb to 1lb 8oz weight categories in both parcel and second-class letter post. These are the weight limits between which the majority of single volumes fall.

The second-class letter rate for packages of between 1lb and 1lb 8oz is to go up from 11p to 13p, with a 5p increase for parcels of more than 1lb 8oz. For parcels of similar weight, there is a 5p advance. The rises are among the highest in percentage terms in the Post Office's increase package. They went through despite a strong campaign by both the Booksellers' Association and the Publishers' Association, and approaches by both bodies to the Price Commission and the Post Office Users' National Council.

"We have complained bitterly," the Booksellers' Association said yesterday.

With something like 250,000 titles in print at any one time, it is impossible for even large booksellers to hold fully comprehensive stocks, while most smaller bookshops frequently have to order specially from the publishers for individual customers.

Significant item
As a result, even though a sort of co-operative delivery service is operated by publishers and booksellers, postal charges form a significant expense within the trade.

At present, many booksellers absorb those costs in their margins, though a few, including some large chains, already impose extra charges where a special order is necessary. Now, the Booksellers' Association said, the majority will probably have to pass the additional costs on to customers, especially when the shop itself is delivering books by post and thus facing a double charge.

Companies with large mail order businesses could be seriously affected, and one fear is that the overall books market may shrink as a result. The Post Office itself expects to lose business as a result of the increases. At present levels of use of the mails, they would bring in £29m. in a full year, but in fact the PO expects its extra revenue to come to only £49m. annually.

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Nothing in the world can prevent industrial fires starting.

Fires have always happened, are happening now, will continue to happen. No building is safe from, or immune to them.

An outbreak of fire can be just a temporary nuisance, or a total disaster.

Below you can see why. Taken nationally, fires are always a disaster. On average, the total cost is £500,000,000 every year.

Simply because industry fails to protect itself.

We all pay for this. With loss of material, loss of production capacity, escalating rates, higher rents and prices, the social costs of those made unemployed by bankrupted businesses.

Fire damage can be kept to a minimum by automatic fire ventilation.

So companies won't go bust.

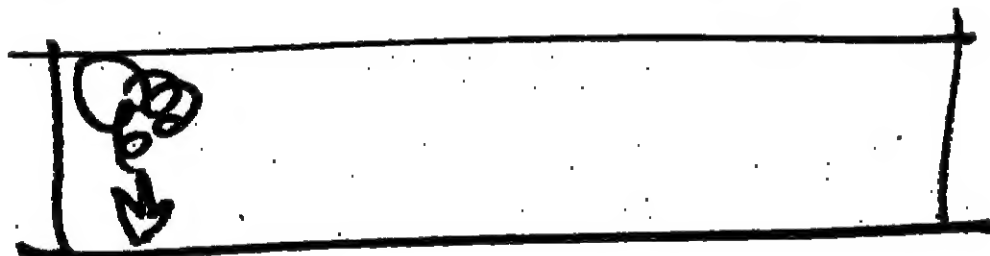
People will still have jobs. And we'll all be a little better off.

The Colt automatic fire ventilation system, which also gives the additional benefit of day-to-day ventilation, can cost little more than a man collects in a year on the dole.

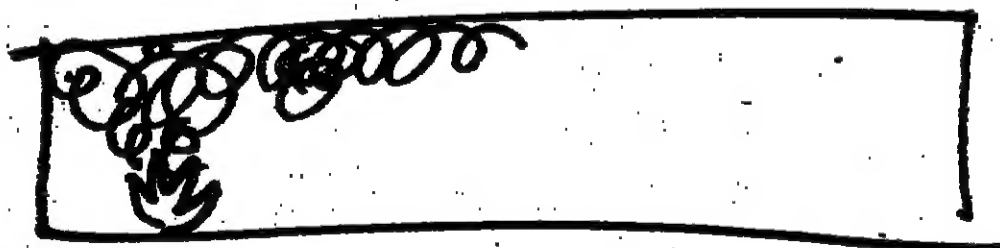
A survey to establish this costs nothing.

Colt International Ltd. (Heating, Ventilation & Industrial Access), Havant, Hants. Havant 6411. Telex 86219.

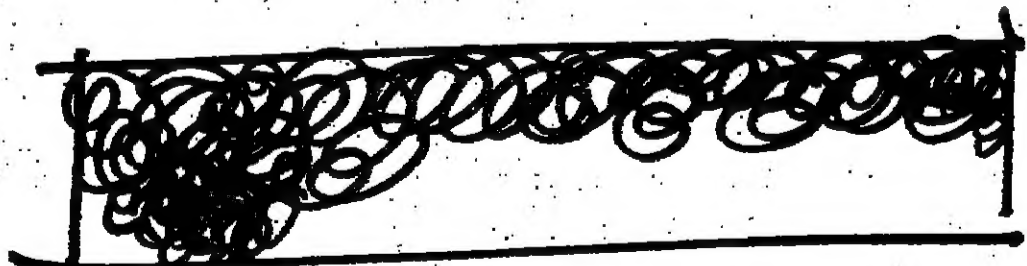
A building with no fire ventilation.



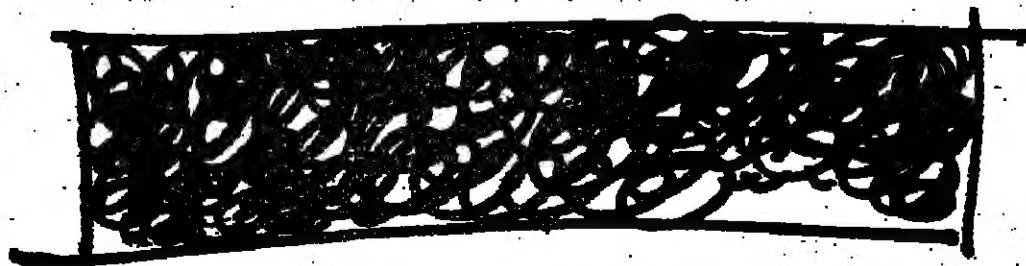
The start of a fire.
The cause, accident or malice.



1 minute. Flame and smoke unable to escape, spread further than if the fire were vented.

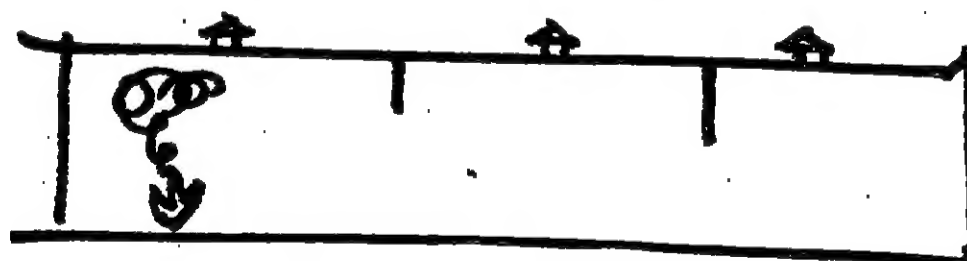


2 minutes. Already the source of the fire is obscured, hampering and endangering fire fighters. Even if they're this quick in responding.

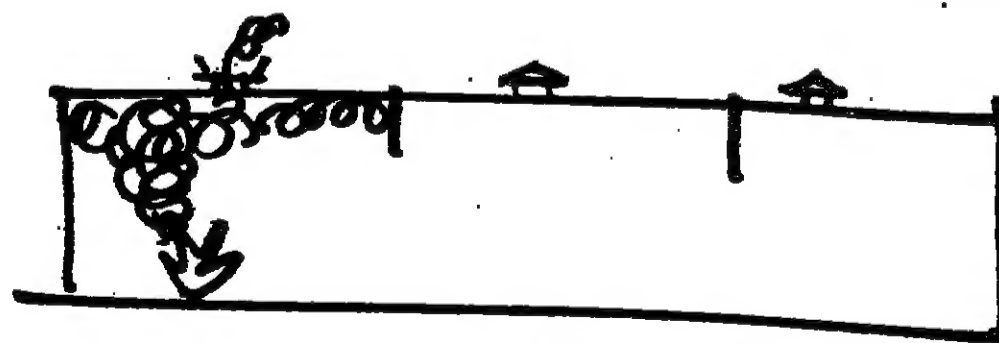


3 minutes. By this time, smoke from even a 10 ft x 10 ft fire has completely blacked out a 200,000 cubic foot building. Effective fire fighting is now made impossible, resulting in enormous water as well as smoke damage.

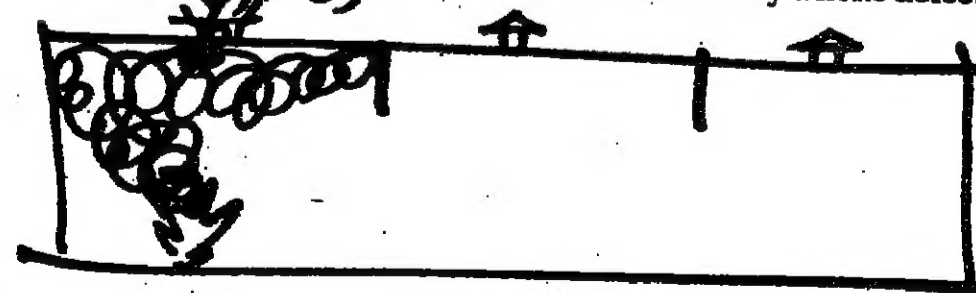
With fire ventilation.



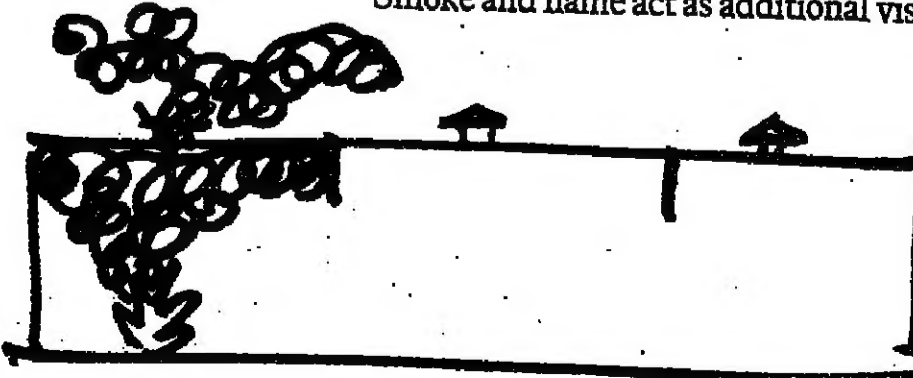
A fire starts.



Rising heat and flame trigger the fusible links of fire vents, at a pre-set level. Or, vents are activated by smoke detectors.



Smoke and flame act as additional visual warning.



The source of the fire remains visible allowing fire fighters to deal with it swiftly and systematically. Damage is kept to a minimum.

Colt automatic fire ventilation.

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Courtaulds to make new form of spun vegetable protein

BY JUSTIN LONG

A FURTHER development in the factory-made protein industry—which is still in its infancy—will shortly be made when Courtaulds makes available a new dehydrated and vegetarian version of Kesp, its pre-cooked, meat flavoured product.

Still to be completed are marketing plans for the new form of spun vegetable protein, which is expected to have wider applications and be easier to store and retail than a pre-frozen product.

If the remaining planning goes as well as is hoped marketing arrangements should be ready for announcement sometime in the autumn.

Other indications of the advance being made in the factory-produced protein field can be expected in the next few months.

In the animal-feed sector, British Petroleum hopes to be able to announce, perhaps by the end of the year, the start on the construction of its £70m project for a large protein plant at Sarnoch, Sardinia.

This project is being undertaken by BP and ANIC, through their jointly-owned company, Italprotein. The plant is expected to go into production in 1975.

ICI has yet to make a final decision on its own recently announced proposals for the construction of a £15m plant—probably on Teesside—to produce 100,000 tons annually of high-grade protein feedstuffs for animals from North Sea gas.

"The evaluation work is going well and the main board's decision is expected early next year," an ICI spokesman said at the week-end.

With new-style nutrients being taken more and more seriously in the food manufacturing industry, the Food Standards Committee is reviewing non-traditional proteins, and its study would certainly include the adequacy or otherwise of the present controls over the composition of foods and of labelling regulations.

The Committee is expected to report to the Minister of Agriculture towards the end of the year.

There does not appear to be any reason for supposing that amendment of the Food and Drugs Act or drastic revision of regulations would be needed.

"Existing legislation is not designed to restrict the introduction of new foods," a Ministry spokesman said. "It is only designed to safeguard the consumer and where necessary, to govern the composition and labelling of food."

Meanwhile, a three-day international conference opens in Hamburg to-morrow, at which scientists will discuss the advances made and problems encountered in new protein research. Leading manufacturers in the U.K. food and beverage industries will be represented at the conference.

Dr. Ian Morton, head of the food science department at Queen Elizabeth College, London, who is editing the conference papers for publication, said: "The new proteins could transform the world food situation during the course of the next 15 years."

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Demand for executives 'still at record level'

BY JOHN TRAFFORD, MANAGEMENT EDITOR

DEMAND FOR executives, the index for the U.K. in the second quarter of this year, at which reached record levels during the second quarter of the year, is showing every sign of having stayed buoyant during the normally slack months of July and August.

The Department of Employment's Professional and Executive Register reports that vacancies in its books are at an all-time peak and that the rate of filling jobs is now almost double that of a year ago.

The Register fall in the £2,000-£2,500 category.

Further up the market, MSL, the management selection consultants, says its monthly index for vacancies advertised in the national Press in July was, like that of June, the highest for that month since the index was started in 1959. August has also been unusually busy.

Compared with July, 1972, demand for personnel specialists was 200 per cent up in July this year. Computer staff (up 172 per cent.) and production managers (up 161 per cent.) were also much in demand.

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Japanese export cut hits world plastics supplies

BY OUR FOREIGN AND INDUSTRIAL STAFF

THE WORLD plastics supply situation is likely to be aggravated by the Japanese industry's decision to slash exports by as much as two-thirds over the next few months.

The shortage of plastics in Japan, already caused by increased domestic demand and perhaps hoarding by wholesalers, is such that the industry is giving priority to domestic needs, despite bitter complaints from customers in China, South Korea, Taiwan and Hong Kong.

The shortages have been sending prices up for such items as housing construction materials and water pipes at what is described as a "fantastic rate."

Prices of plastics are now between 15 and 20 per cent higher than a year ago. Polystyrene has risen from 100 yen a kilogram to 118 yen, and is expected to rise even higher this autumn.

Major petrochemical companies are trying to boost output as far as raw materials and public objections to use of mercury will allow. Caustic soda plants in Japan have been virtually paralysed since the recent mercury pollution scare.

The British Plastics Federation said the Japanese situation was one factor in the general shortage of materials. A spokesman said he "could not see the end of the tunnel."

Britain's supply picture has been frustrated by production difficulties and prices.

Material prices are reckoned about 30 per cent lower in the U.K. compared with the Continent, as a result of the Government's price code.

Plastics Working Party of the National Economic Development Office has said that this will tend to discourage EEC producers from exporting to the U.K.

Major petrochemical companies would undoubtedly like a price rise to compensate for shortages to finance new production and divert materials to the U.K. Small processors, worst hit by the shortage, would ironically—also welcome higher prices. The shortfall between supply and demand has already many, in the face of growing given rise to hoarding and "black market" prices.

The report—the summary of the last comprehensive review of the industry—says suppliers of already rationed materials, in some cases to 50 per cent of existing usage. Small buyers, without fixed contracts face much bigger cuts in supplies.

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Godber gives pledge on EEC farm policy

BY DAI HAYWARD

WELLINGTON, August 27.

BRITAIN HAS no intention of trying to destroy the EEC Common Agricultural Policy from within, Mr. Joseph Godber, British Minister of Agriculture, told the New Zealand Institute of International Affairs here.

However, Britain and the whole Community recognised they were dealing with a developing situation. This meant that detailed workings of CAP must be re-examined to ensure they were meeting objectives and to see what improvements could be made.

"It is clear, I hope, to all of us in the Community that some improvements are required," Mr. Godber said. That was why the Community had committed

itself to a review of CAP during the next few months.

Europe was anxious that the achievement of CAP's objectives was not at the expense of the consumer and where necessary, "Changes will be evolutionary, not revolutionary."

World agricultural production and trade policies needed to be kept under review. Individual countries could no longer hope to solve their problems by themselves. "A global approach is now required."

"Fluctuations in dairy product situations, the emergence of an acute beef shortage and the dramatic turn-around in the world grain situation all point to the need for importing and exporting countries to work more closely together. The far-reaching results of the current world grain situation have not yet been fully felt in Britain or many other countries."

Referring to the forthcoming GATT talks in Tokyo, Mr. Godber said it would not be easy to find solutions covering agriculture as well as industry, but Britain and other EEC countries had agreed agriculture must be included in those discussions.

In what could be regarded as something of a reprimand to New Zealand importers for turning to other countries for goods which the U.K. could supply, Mr. Godber said: "You must realise we attach just as much importance to your industrial market here in New Zealand as you do to our agricultural market in your country."

He also stressed the need for stability in agricultural trade. At present, instability played havoc with the economic planning of importing and exporting countries. There were no quick solutions, but there was an urgent need to start work on finding them.

Mr. Godber said he was convinced a large potential market existed for New Zealand lamb in Europe. "In time, there will probably be some form of market organisation in Europe to encourage EEC lamb production, but this will also encourage consumption. This will be to New Zealand's advantage."

OVERSEAS NEWS

Crisis in Libya
Egypt merger

BY IHSAN HIJAZI

BEIRUT, August 27. THE LIBYAN leader, Col. Khedafi, has expressed his pessimism about the chances of the projected merger between his country and Egypt, which is supposed to be submitted to a referendum on September 1.

In an interview published here today, he declared: "The situation is still unclear. Five days are not enough for taking an historic decision."

The interview was with the Cairo correspondent of the leading Beirut daily, Al-Nahar. Col. Khedafi said the Libyan and Egyptian ideas on unity are irreconcilable at present.

It will be recalled that Col. Khedafi had proposed an immediate merger with Egypt while Egyptian leaders opted for a union in stages. Asked if failure to establish unity would lead to a boycott between the two countries, Khedafi said he did not know.

Informed sources here believe the Libyan leader wanted to get Sadat's answer to the union so he may decide what to say in the speech Khedafi plans to deliver on September 1 on the occasion of the fourth anniversary of the Libyan coup which brought him to power.

The sources said if Khedafi was not able to give the Libyans a union with Egypt he would turn his entire energy to putting the pressure on the foreign oil companies operating in Libya.

Comecon move on EEC

BY HILARY BARNES

COPENHAGEN, August 27.

AN INITIAL move to establish talks with a senior official in co-operation between Comecon, the Communist countries' Council for Mutual Economic Co-operation, and the EEC, was made here today by the Comecon Secretary General, Mr. Nikolai Fadeyev.

At an unofficial 45-minute meeting with Denmark's Common Market Minister, Mr. Ivar Noergaard, currently Chairman of the EEC Council of Ministers, he proposed that the two organisations should appoint delegations to discuss the establishment of closer contacts.

Mr. Noergaard said he would convey the Comecon proposal to the next meeting of the Council in Brussels on September 21-22.

Mr. Fadeyev's meeting with Mr. Noergaard was seen here as an important new stage in the Communist bloc's reconciliation to the fact of the EEC's existence.

It follows Soviet Party leader Leonid Brezhnev's speech of last New Year's Eve in which he said that the EEC had to be recognised as a European reality.

In July, Mr. Koeglin, the Soviet Premier, informed Mr. Gaston Thorn, Luxembourg's Foreign Minister, while on a visit to Moscow, that Mr. Fadeyev had been authorised at a June meeting of Comecon ministers, to contact the EEC at a suitable time.

After the meeting Mr. Fadeyev

ATLANTIC SPEED
RECORD BROKEN
BY CARGO SHIP

A transatlantic speed record for a cargo vessel has been broken by Sea-Land Exchange, an S-L-T class container ship operated by Sea-Land Service, Inc., a subsidiary of R. J. Reynolds Industries Inc.

The Sea-Land Exchange steamed into Rotterdam after making the crossing from New York in just three days, 18 hours and two minutes, representing an average speed of 32.21 knots. The east-bound speed record was previously held by two of the same company's sister-ships—the Sea-Land McLean and the Sea-Land Galloway.

B-52 crew disciplined

GUAM, August 27.

THE U.S. Air Force has issued a letter of reprimand and fined the radar navigator of a B-52 which accidentally bombed the Cambodian town of Neak Luong earlier this month. The Air Force stated at its American base here today.

A spokesman for the Eighth Air Force said Capt. A. Brumfield, the navigator, was also ordered to forfeit \$350 for two months. Three other officers were also disciplined as a result of the investigation into the bombing disaster, the worst of the Indo-China war, which killed 137 persons and wounded 268 others.

UPL.

From Phnom Penh, Reuter reports: Lt. Gen. Sirk Matak, a Cambodian Government leader, political sense because there was today left open the possibility that a Government delegation

Brandt
concern at
strikes

By Malcolm Rutherford

BONN, August 27.

CHANCELLOR BRANDT is now actively involved in discussions on the unofficial strikes which have been troubling the West German engineering industry for the past few days, and which have now stopped production at the Ford plant in Cologne.

The Chancellor spent much of the day discussing the situation with industrial leaders at the Frankfurt Fair and returned to Bonn for talks with the relevant ministers this evening.

To-day the Ford plant was easily the worst hit and about 12,000 workers were sent home in order to prevent incidents. The trouble began last Friday when a number of Turkish workers protested against a dismissal of about 300 of their compatriots for overstaying their holidays.

The situation at the Opel plant in Bochum, however, is reported to have improved, but it stopped short of a full return to work.

● Bayer AG has joined West Germany's other two chemical majors—Hoechst and BASF—in reporting slower growth in the second quarter, but still generally satisfactory results.

First-half net profits of the parent company were 16.2 per cent, up in DM165m, after having been up 21.3 per cent, in the first three months. A Bayer spokesman said to-day that profits for the year as a whole should be up on 1972 when the company netted DM1338m.

Shell, Unilever top
league outside U.S.

BY NICHOLAS COLCHESTER

NEW YORK, August 27.

THE ROYAL DUTCH SHELL group still holds easy sway as the largest company outside the U.S. With sales last year of \$14,000m. Shell was followed in Fortune magazine's latest ranking by another Netherlands-British company, Unilever, with sales of \$8,800m.

In world terms, Shell would be the fourth largest industrial company with a turnover less than those of General Motors, Exxon Corporation, and the Ford Motor Company.

The order of companies outside America last year ran: Shell, Unilever, Philips, Glaxo, Imperial Chemical Industries, Nippon Steel, Volkswagenwerk, Siemens, Hitachi, Imperial Chemical Industries and Toyota Motor.

Among the top 10, Philips overtook British Petroleum, Nippon overtook Volkswagen, Hitachi passed ICI and Toyota Motor joined the 10 while Nestlé left it.

The Fortune list covers 300 non-American industrial companies and reports that they all benefited from a world-wide business boom last year with combined sales rising almost 19 per cent, and profits 14.5 per cent. Out of the 300 companies, more than one third had 1972 sales of over \$1,000m.

The four companies with the fastest increase in sales—reflecting mergers as well as increase in turnovers of existing businesses—were Estel, the steel company that was formed out of

Compac in
joint Finland
plant plan

AN AGREEMENT involving a joint investment of more than \$15m, over the next three years, has been announced in London and Helsinki by Compac International, a subsidiary of Compac Corporation, of Newark, New Jersey, and Oy Tilgman AB, one of Finland's leading commercial printers. The agreement is to establish a manufacturing company, Oy Compac AB, and a separate marketing company, Oy Klean-Stik AB.

Oy Compac AB will manufacture Klean-Stik self-adhesive products at a custom-built paper coating plant—the first of its kind in Finland—at Jyväskylä, a Government development area some 270 km north of Helsinki. These products, together with the Label-Aire applicator, will be marketed throughout Scandinavia, East Germany, Poland and Russia by Oy Klean-Stik AB, based in Helsinki.

New Chile Cabinet may
exclude armed forces

BY HUGH O'SHAUGHNESSY

SANTIAGO, August 27

THE FOG of political crisis in Chile, though still thick, lightened a fraction to-day with reports that a new Cabinet will be formed soon by President Salvador Allende and that there is a distinct possibility that the month-old road transport strike may be settled shortly.

Government sources said that President Allende is to announce a new Cabinet in the next few days which this time will not include any representatives of the armed forces. This follows the gradual collapse last week of the "National Security Cabinet" announced by the President on August 8.

The latest developments have calmed the anxieties of senior officers that the armed forces were becoming too identified with the Allende Administration.

Meanwhile, talks continued to-day between the Government and the road hauliers and bus and taxi owners. The Government is reported to have given in to the hauliers' demands about supplies of new vehicles and spares but there remain some overtly political demands from the hauliers about which the two sides have yet to agree.

Nevertheless the conservative Santiago daily, El Mercurio, today reports that work has started on the drafting of a final agreement.

The strike has come on for nearly a month and is having extremely serious effects on the country's economy. Many staple foods are in very short supply and there is virtually no public transport.

Classes in junior schools, though not in secondary schools, restarted to-day. The Government had prolonged winter school holidays because of fears

of disorder when classes resumed.

The Government has aimed a further blow at the neo-fascist Patria y Libertad by last Saturday's arrest of its leader, Sr. Walter Roberto Thiele. Patria y Libertad has been operating clandestinely since it claimed responsibility for the abortive army coup attempted on June 29 which resulted in the deaths of 22 people.

CYPRUS JUSTICE
MINISTER FREED

NICOSIA, August 27.

CYPRUS Justice Minister Christos Vakis has been set free, exactly one month after being kidnapped from his home by armed supporters of the underground leader, General Grivas. Mr. Vakis said he had been treated well.

But he refused to disclose where he had been kept and maintained he had not met Grivas himself. However, he volunteered a statement which appeared to represent Grivas's thinking. He spoke of a need for all Greek-Cypriot people to strive for the achievement of national ideals—a line usually taken in mean Enosis.

He did not denounce Grivas's action in abducting him and holding him hostage, but rather mildly criticised the alleged mishandling of Grivas supporters by police.



If only you knew what goes on at your sales desk.

A lot of the information that could make the running of a large store more efficient passes through the sales desk.

Like which styles, colours and designs are most popular. What stock needs replacing on the shelves. What are the fastest-selling seasonal lines.

The problem is it takes time to get this information back to management and buyers. And even then it's not always very reliable.

Now IBM introduce a new system that makes all this up-to-the-minute information from the sales desk available immediately to buyers and management.

We call it the IBM 3650 Retail Store System. It's a comprehensive system operated by a new control unit no larger than a filing cabinet. This in-store control unit—the IBM 3651—can work independently or be linked to the head office IBM 370 computer.

For management and buyers.

The system has a number of different terminals which can be located at the point-of-sale, in the central purchasing office, the store manager's office, the receiving bay and the marking room.

The 3653 Point-of-Sale Terminal performs all the functions of a cash register. In addition it has a magnetic wand which

can be run across a magnetically encoded price ticket to read item data such as merchandise style, colour, size, description and price which is printed on the sales receipt.

The item data is passed through the terminal to the in-store control unit. All the information on file here is immediately available to management and buyers on the 3275 Visual Display and Printer.

Up-to-the-minute register balances, merchandising data, stock and sales reports are all readily available to the store manager. Buyers can spot the fast selling seasonal lines quickly and amend purchase orders to keep abreast of fluctuating demands.

Receiving and checking.

Once purchase orders have been placed, receiving and checking can be a big headache.

Often the merchandise received is not what was ordered. Or there's only a partial shipment. Or some of the goods are damaged.

The 3275 Visual Display Terminal allows the checker to call up the original purchase order on a visual display screen and check merchandise, item by item, when a shipment arrives.

With this information the checker can initiate the ticketing process.

Accurate ticketing.

The 3657 Ticket Unit both encodes and prints a full alphanumeric character set. It prints and magnetically encodes merchandise tickets in three different sizes as well as gummed labels.

So once the merchandise is taken to the sales desk, the description and item data on the ticket can be read by the magnetic wand on the point-of-sale terminal.

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3650 Retail Store System

For further information contact Ian Chapman at IBM United Kingdom Limited, 389 Chiswick High Road London W4 4AL. Telephone 01-995 1441.

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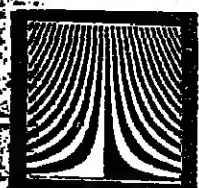
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The Technical Page

EDITED BY ARTHUR BENNETT AND TED SCHOETERS

SHIPBUILDING

Automated production and design

FOR THE first time, the extent to which British shipyards are making use of advanced automated methods of tackling ship design and construction problems has been disclosed.

Speaking at a conference on shipbuilding now taking place in Tokyo, Dr. R. Hurst, director of the British Ship Research Association, indicated that five big yards had adopted the "Britships" integrated production and design system developed over a period of years at BSRA, Wallsend.

Emphasis, initially, in the development of this system has been placed on production control and modular structure. The software has been planned to dovetail with work already done by BSRA members among whom Swan Hunter Shipbuilders, Sunderland Shipbuilders, Austin & Pickersley, Vickers and Litgows are already users. Together with other shipyards, such as Govan, which are introducing the Britships system, these companies account for the majority of British shipbuilding.

Founded on the shipbuilding version of the "C.L.I." programming language developed by BSRA the automation pro-

cedure includes programs for design calculations, the fairing of ships' hulls, the development of curved surfaces, ordering and production control and post processors for a range of numerically-controlled shipyard equipment, including flame cutters and optical followers.

Design stages

Further developments cover the ship design process. These are being carried out in the closest association with the shipbuilding industry. The intention is to build upon the modular foundation of Britships to provide for four separate special design stages—preliminary structural design, structural design, steelwork definition for production and information for production.

For all four stages a common bank of programs and programming aids will be available to dovetail with a common bank of data which will be modified and extended as a design process is carried out. But this will demand a new departure in the service provided to members since the design complex will be required to operate as a real-time on-line service with which individual naval architects will

be able to "talk" as they develop their design ideas.

Member companies—the whole industry—have expressed confidence in the continued evolution of Britships into the design area by supporting a pilot scheme to be carried out by BSRA and the industry to consider hardware and software problems, to implement application packages and to assess the viability of such facilities before proceeding to the full-scale structural system, which will demand considerable investment in time and money.

Accurate results

Possibly the most interesting aspect of the Britships development, with its concomitants Britair and Britshell—respectively intended to provide automatic printouts of lines which delineate areas of the hull with certain common properties and of important seams, butts tanks tops and so on, all with minimal data input—is the fact that while the systems do not markedly reduce the amount of time needed to prepare the information for the whole operation compared with previous manual and assisted methods, the end-results are considerably more accurate.

The numerical control tapes and the optical templates which are a by-product of the operation enable users to avoid costly correction and re-cutting operations. Reduction of welding and cutting times is also not an item which can be ignored. Moreover, practically 100 per cent of the shell surface can be defined against 90 per cent by other systems.

BSRA has one of the few very large flat bed plotters by Gerber in the UK, equipment able to generate parabolic curves as well as straight and arcs of circles and this equipment is extensively used under control of data from the 1908A at the centre to draw the complex curves representing fairing lines on the vessels planned and under construction in the UK, as well as stress diagrams which are of great significance in the siting and weighting of reinforcement.

In contrast with a number of other projects, that at BSRA has always sought to produce the maximum amount of practical guidance for users while encouraging, though not forcing, the latter to advance the methods of operation to take maximum advantage of the computerised services.

COMPUTERS

Britain's balance moves into black

PRELIMINARY DTI figures for the first half of the current year indicate that Britain's trading in computing equipment and sub-assemblies has moved into the black and is likely to remain that way for the foreseeable future.

This is somewhat in conflict with the deductions and the suggestions of a working party set up some time ago by the National Electronics Council which saw in the continuing heavy imports of peripherals and parts a major threat to the future and suggested Government intervention to foster manufacture in the U.K. of new peripherals.

However, it appears that in January-June, when exports rose to £106.8m, from £58m in the comparable period a year earlier, imports were at £118.4m, against £76m. The apparent unfavourable balance was £11.6m, but allowing for the fact that exports are fob and imports are c.i.f. and that adjustments are made in the import figures by official decisions which add as much as 20 per cent, in certain instances,

where manufacturers are importing equipment from overseas for incorporation in Britain into finished products or systems, it would seem that the favourable balance was of the order of £10m, promising an end-of-the-year performance of better than £20m.

Particularly significant in this context is the sharp advance in exports of what are described in the official nomenclature as "units of automatic data processing machines" other than heavy punches, power supplies and central processors to £43m, from £23m, in contrast with imports under this heading which have gone up to £23m, from £21m.

At the same time, under the heading of "parts" of data processing machines, other than heavy punches and power supplies, imports in the half-year advanced to £89m, from £38m, and exports to £29m, from £21m.

The inference is that the role the U.K. is playing as a centre where value is added to equipment by its assembly into work systems is now paying off handsomely.

SAFETY

Guards hand-made in plastics

MACHINE GUARDS with high torsional strength and impact resistance are being made in hand-laminated glass-fibre-reinforced plastics (grp) by Kee-West Developments, Solent Industrial Estate, Southampton, using "Beetle" polyester resins supplied by BIP Chemicals (Turner and Newall), Oldbury, Wores.

The guards are custom-made for a variety of industrial applications, and a range of 38 has been developed by Kee-West and Mollins for the latter firm's cigarette production machines.

"E" grade glassfibre is used as a general reinforcement, but steel and non-hygroscopic hardboard are incorporated in the laminates in areas where extra strength and rigidity are required. For sound absorption, polyurethane foam insulation is bonded to the backs of the guards. Hinges and fittings are bonded into the grp, the moulders work-

ing to tolerances of ± 0.2 mm to assure accurate location.

Grp guards have gradually superseded sand-cast aluminium guards at Mollins, with a saving of up to one-third in guard production cost. This is largely because the grp units need little finishing when removed from their moulds, whereas the aluminium castings had to be fettled, machined, cleaned, primed and painted before they could be fitted. The grp guards weigh on average 50 per cent less than the aluminium predecessors, yet are as strong.

Chemicals to retard fire

FIRE RETARDANT chemicals made by Dover Chemical Corporation, U.S., are available in the U.K. from Jacobson van den Berg and Company (U.K.), 231 The Vale, London W3 7RN.

Products include a 70 per cent chlorinated paraffin resin stated to be suitable for use as a flame retardant in paints, printing inks, plastic foams, adhesives and paper and fabric coatings. It is soluble in a wide range of solvents and compatible with most common resins. Tasteless and odourless, it is also non-toxic, says the maker.

A foam that is not only non-burning, but also self-extinguishing, even after repeated washings or water extractions, can be produced with a polypropylene oxide adduct of tetrachlorobisphenol A, with combined phosphorus. The company says it is possible to incorporate this into a polyurethane foam or coating to give the exact degree of fire retardancy needed.

A water emulsion of chlorinated paraffin is said to be suitable for use in adhesives, paints, waxes, polishes, urethane foams, fabric coatings and inks, where it is claimed to impart fire resistance, and in many cases improves flexibility.

Fleck paint passes the test

FIRE TESTS, for "ignitability" and "propagation" characteristics according to Parts 5 and 6 of British Standard 478 have been carried out by the Warrington Research Centre, a normal system of Broloc Vinyl Multicolour (a water-based fleck paint) applied over a base coat of Broloc P.E.P. Emulsion to a non-combustible surface.

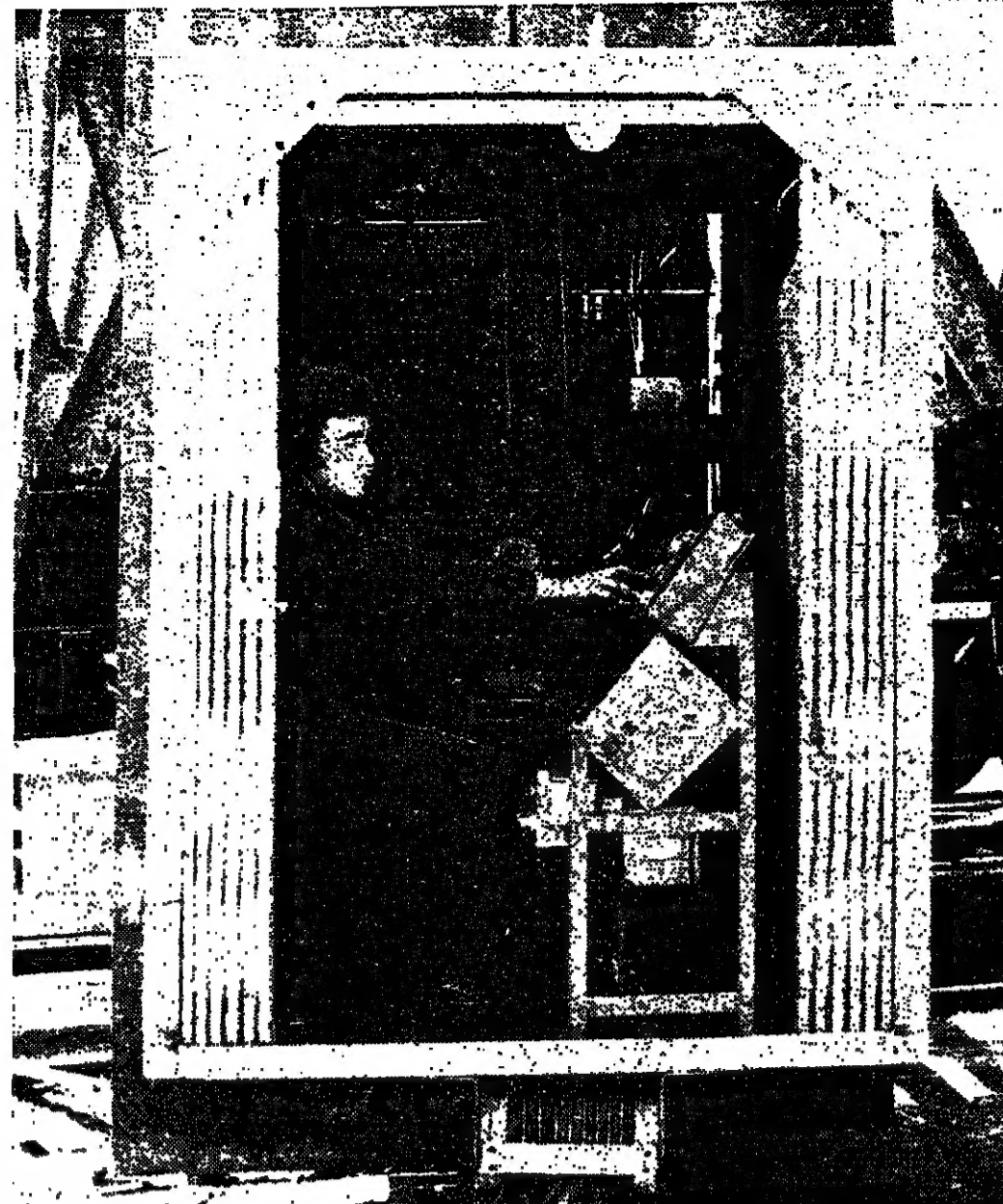
The maker, Berger Paints, Freshwater Road, Dagenham, Essex RM15 1RU, says that the tests gave results well within a Class 0 performance (appropriate for the circulation spaces and protected shafts of all large residential, industrial and institutional buildings).

Timber door resists fire

A BRITISH-MADE timber door with a fire resistance of up to 72 minutes has been developed by Walter Lawrence Joinery, of Sawbridgeworth, Hertfordshire.

It is one of a new line of flush doors developed by the company which have been undergoing fire tests at the Timber Research and Development Association Laboratories at High Wycombe, Buckinghamshire.

The doors come in single and double doorsets and glazed openings are also available.



HANDLING

Designed to move big containers

TO MEET changing requirements in materials handling, particularly for container, railway freightliner and steel stockyard operations, Rubery Owen has introduced the "Karrlift".

Based on experience gained with Karrison and Travellit equipment, operating in 20 countries, the new straddle carrier, which basically costs around £45,000, is being made in a range from 30 feet to 50 feet in width in five steps to suit specific requirements.

The largest is able to span five rows of high ISO containers, or a 50 foot section of railways. The Karrlift, despite its large dimensions, is remarkably easy to control and manoeuvre.

Power to the four wheels is provided by hydrostatic drive, and a combination of hydrostatic and disc braking gives quick emergency stopping, with no uncontrolled inertial swaying of machine or load. The driving cab, mounted at the top of one of the pillars, gives adequate viewing of the load, and sophisticated controls, allied to fail safe devices, make driving easy and without fatigue.

PERIPHERALS

Disc-making in Welsh centre

CONTROL Data and the Department of Trade and Industry have announced completion of negotiations to acquire the former RCA Magnetic Products factory at Brynmawr, which will be re-opened for the manufacture of disc-packs for computers and similar products for the British and European markets.

Control Data is a wholly owned subsidiary of Control Data Corporation of the U.S., the world's largest supplier of auxiliary and peripheral equipment for data processing systems apart from IBM. At present the British and European markets, of which Control Data has a major share, are supplied by the export of disc-packs from the U.S. although other products are manufactured in the U.K. and on the Continent.

The Brynmawr project, which will take advantage of the specialist environmental facilities of the factory, is intended to meet the needs of the European market for the company's existing range of disc-packs.

As an important part of the view-point of Britain's technological future is the decision to make Brynmawr the centre for the development of new memory devices for world-wide distribution by Control Data Corporation.

One established, the Brynmawr plant will make a contribution to import savings in the U.K. to exports and to new technologies.

INSTRUMENTS

Long range temperature monitoring

FOR NON-CONTACT temperature monitoring, an instrument has been introduced which has an overall range from 100 to +3000 deg. C. Although low temperatures are difficult to measure because of low energy levels, this instrument is stated to be accurate to 0.05 deg. C at 23 deg. C.

Target size is small—1cm at 1 metre. A high intensity light beam may be used to illuminate the target area enabling small areas to be identified at 10 metres or more, a useful aid in hazardous conditions.

There are five standard temperature scales from -100 to

One of the many features of this flexible machine is its ability to operate over uneven ground, an important point particularly in stockyards. Both hoists are always under complete control when raising or lowering up to 30-ton containers and there is automatic compensation to cope with variations in centres of gravity due to unequal weight distribution. Manoeuvrability is excellent, with ability to pivot on one wheel.

The first machine has been bought by Sea Containers Inc. 1965 it has grown to be one of the largest suppliers in Europe, with an estimated more than a third of the world market outside the U.S. and Japanese domestic markets. Sales of Karrison, for instance, are up by 30 per cent this year.

PETER CARTWRIGHT

COMMUNICATION

Keeping in touch

A "HANDS FREE" loud-to-loud intercom system is now available from Black National Systems. Known as the ST-1000, it is the latest development in the Norwegian-made Stentofon range, for which Black is sole agent in the U.K.

It is an electronically controlled system for up to 24 subscribers, and can be extended by connecting one additional exchange. Unlike other systems, the speech button need not be held down during conversation and the speech direction can be controlled by both subscribers.

Every master station has its own volume control and additional facilities provide for group or common calling, with reply or public address to workshops, store-rooms, etc., by any subscriber and priority for any individual masters.

The complete system can be supplied on either outright purchase or rental terms, inclusive of maintenance. Details are available from Black National Systems, Albion House, Benjamin Street, London EC1M 5QJ.

TRANSPORT

Warns when reversing

TO PROVIDE a fully comprehensive warning system for its transport fleet, CAV, a Lucas company, has converted some of its vehicles in the 5-8 ton range to incorporate special rear light clusters, flashing side lights and an illuminated reversing sign which flashes in conjunction with a warning buzzer.

Each rear light cluster, located at the rear corner of the vehicle and carried on a yellow panel running the width of the body, incorporates flasher, stop, reversing and illuminating lamps. Between the clusters, mounted centrally at the rear, is a lettered "Reverse" sign which flashes when reverse gear is engaged. At the same time a warning buzzer is operated and is synchronised with the "Reverse" sign.

In addition to the rear lights, each vehicle is fitted with side marker lights synchronised with the front and rear indicators.

As a result of the CAV experiment, the Lucas Group is planning to convert its heavy fleet of rigid and articulated vehicles to the system.

Two models from Rank

REMOVABLE disc storage systems RXD 71 and 72 are announced by Rank Xerox. They offer rapid access mass storage with lower cost per byte and high reliability.

The control unit for the mass storage devices is able to handle from one to eight spindles providing up to a total of 383,216,000 bytes of storage. Implemented in the controller is a 4-byte wide data path to minimise input/output interference with memory.

Both models have an average head positioning time of 290ms and an average rotational latency time of 12.6ms. Once reading or writing is initiated, data is transferred at an instantaneous rate of 312,500 bytes/second.

Each model has a capacity of 49,152,000 bytes of storage and uses 11-high disc packs. In the model RXD-72 mass storage unit, a single spindle device polling feature is implemented to provide dual access from two model RXD-70 controllers. This allows the user simultaneous read/write or read/write or read/write on two spindles in a set of two to eight model RXD-72 removable disc storage units.

+400 deg. C, a further four voltage ranges which are calibrated to requirements over the whole range, and three optional ranges for use with special filters, that is, one range for transparent plastic, one for glass, and one for infra-red measurements.

Other facilities include digital and analogue display, BCD output for telemetry or data processing, two built-in calibration sources, battery or mains operation, a response time of 0.1 second (minimum), and a setpoint (relay output) continuously variable in a selected range. The amplifier unit, although bench mounted, is a standard 19 inch rack mounting.

There are two models available, a general purpose version at £3,500 and a long range version with a target size ratio of 200:1 at £4,500. The maker is Guest International, Redlands, Coulsdon, Surrey CR3 2HT.

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Site demonstration of a vertical welding unit which will apply gas welding to ship's plates in one continuous vertical movement, so far, up to 40 feet but applicable to any length of vertical weld. Developed at BSRA, Wallsend, with the help of the Welding Institute, the equipment is being tested at Litgows. It consists of a lift cage with the controls for the operator and a hoist cable connected with a service unit (not seen in the shot). The welding head is at the back of the cab which is held against the plates to be welded by a permanent magnet which prevents it from swaying in the wind. Speed of operation and quality of finish of the weld are remarkable, the only significant prerequisite being correct alignment of the rows of plates to be welded. This is only one of the many large-scale units developed at BSRA to encourage member companies to use the most advanced equipment available.

PRODUCTS

Tests the vibration tester

TO TEST vibration transducers, which are used, for example, to monitor wear in turbine bearings, Environmental Equipment Easthatch Avenue, Wokingham, Berks RG11 2PP, has developed a complete vibration testing system.

Known as the 18Kp it consists of a tuneable power oscillator with G-meter and permanent magnet vibrator with integral accelerometer and a transducer allowing vertical and horizontal operation. The vibrator has a thrust of 18Kp (40 lb.) force and a frequency range from 3 Hz to 5 kHz. It can also be used to test vibrable electronic components.

The system has an optional target which provides a fundamental calibration method of establishing a 10 "g" peak acceleration level.

Desk and pocket calculators

ADVANCE ELECTRONICS of Raynham Road, Bishop's Cleeve, Herts., is to introduce its new calculators. Two of these are the Advance 88 and Advance 89, which are hand-held units, the other four are desk machines.

The Advance 88 is stated to be a full 16-digit floating point unit with two accumulating memories and automatic square root key. It will operate for several hours on built-in rechargeable batteries and has a recommended price of £115.

The Advance 89 incorporates a percentage feature enabling mark-up and discount calculations to be performed without re-entry of data of the need for preliminary calculation. Answers are displayed to eight significant digits with full floating decimal point. The user may optionally fix the decimal point to display answers "rounded off" at two decimal places.

This calculator may be used on internal display or operated on an optional matrix adaptor which doubles as a desk plinth. Recommended price is £157.50.

The remaining four (Advance 160) calculators have simple key operations for trigonometric and other functions. Prices range from £115 to £176.

Arrow Capital N.V.

Established in Curaçao (Netherlands Antilles)



Notice of Annual General Meeting of Shareholders to be held on September 28, 1973.

Notice is hereby given that the Annual General Meeting of Shareholders of Arrow Capital N.V. ("the Company") will be held on Friday, September 28, 1973, at 10 o'clock in the forenoon (local time) at the office of the Company, 6 Fuisstraat, Curaçao (N.A.) for the following purposes:

1. To approve the Company's Annual Accounts for the financial year ended March 31, 1973.
2. To elect a Managing Director for the ensuing year.
3. To elect an Advisory Board for the ensuing year.
4. To ratify, confirm and approve the acts of the Management and the Advisory Board.
5. To appoint independent auditors for the ensuing year.
6. To transact such other business as may come before the meeting.

The Official Agenda of the meeting together with the Annual Accounts for the Company's financial year ended March 31, 1973, will be inspected by all shareholders at the office of the Company as well as the offices of its sponsoring banks viz. Banque Rothschild & Fils, N.M. Rothschild and Sons Ltd., London; Pierson, Helderling and Pierson, Amsterdam; Banque Lambert S.C.S., Brussels; Banque Privy S.A., Geneva, as well as Banque Lambert Luxembourg S.A., Luxembourg.

Holders of registered shares shall be entitled to vote at the meeting in person or by proxy. Holders of bearer shares shall be entitled to vote at the meeting on presentation of their share certificate(s) or of a voucher given by any of the Company's sponsoring banks stating that share certificate(s) in respect of the number of shares specified in the voucher have been deposited until the end of the meeting.

The Managing Director
Initials Management Company N.V., Curaçao

Norwest Holst chairman's statement

Review of the Year to 31st March, 1973.

The results for the year under review were seriously affected by the national building strike in the summer of 1972. This had an adverse effect on the profit of your Group for the first six months of the year which amounted to only £288,000. In view of this your Directors regard as highly satisfactory the results of the full year which show a record profit before tax of £1,524,000 (1972 £911,000). They recommend an increased final dividend equivalent to 8.125% gross giving a total of 13.125% compared with 12.5% for last year. This increase is the maximum allowed under the present statutory restrictions.

Once the strike was over all Divisions contributed to the very successful second half. The Construction Division benefited from the mild winter achieving a high level of turnover and making an important contribution to the Group's profit. Similarly the Private Housing Division achieved much more satisfactory results in the second half. The various ancillary divisions of the Group including structural steel and timber fabrication, heavy machinery installation and merchandising of central heating equipment, increased their contribution to Group profits.

It was in some respects a difficult and frustrating year and our thanks are due to all those employees who contributed to the final satisfactory result.

OTHER DEVELOPMENTS

Since the end of the financial year we have held an Extraordinary General Meeting which approved an increase in our borrowing powers from one and one half times to twice our issued share capital consolidated reserves. I am happy to be able to report that our Bankers have agreed to provide facilities which will enable us to make full use of these increased powers to further the Group's expansion.

Shareholders will doubtless have noticed in the Press, reference to the activity of the Consortium which has been purchasing shares in your Company: the Directors' Report gives details of this shareholding. Despite meetings with the representatives of this Consortium its intentions are still far from clear. However, on the evidence which we have we do not consider that the acquisition of your Company by this Consortium, if that is its intention, would be in the best interest of the Group and, in particular, its employees.

FUTURE PROSPECTS

The activities of your Group are very broadly based and all Divisions have a substantial work load ahead of them. The major activity which accounts for approximately two thirds of the turnover is in civil engineering and building construction, including specialist departments dealing with main laying for the Post Office, Gas and Water Authorities, and reinforced concrete design and construction. I am confident that this side of our activities will continue to make an increasing contribution to Group profits.

Our Private Housing Division is currently developing some 20 sites, mostly in the North West of England. It is difficult to forecast the longer term prospects in this field which depend on the future of mortgage facilities and the acquisition of land at reasonable prices, but for the immediate future conditions are favourable and increased profits are expected from this Division for the current year. Our recent experiences have led us to reduce our commitments in Local Authority housing and new contracts entered into are progressing satisfactorily.

With the revival of activity in the construction industry our Plant Hire Companies, which have experienced difficult trading conditions for the past two years, are showing improved results and other ancillary activities (which are all orientated towards the construction industry), are extremely busy.

We have continued with our contracting and development activities overseas and in addition to those in hand in Ireland, France and Portugal, we have undertaken new enterprises in Spain and Italy during the last few months. In each country we have begun in a small way and have only expanded our operations when we were satisfied it was right to do so. It takes time for these ventures to produce worthwhile profits but I look forward to a substantial contribution in the longer term.

I view the future of our Group in the current year and beyond with considerable confidence. Subject to external factors which cannot, in the times of economic uncertainty, always be foreseen, your Directors firmly expect that the level of trading profit which was achieved in the second half of the year under review will be at least maintained throughout the current year.

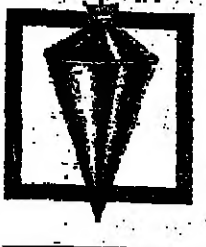
Copies of the Annual Report may be obtained from the Company Secretary.

Norwest Holst Limited

P.O. Box 8, Bridge House,
Dunmings Bridge Road,
Bootle, Lancashire L30 6TP
telephone 051 525 5900
telex 627113



دکتر من النهر



Building and Civil Engineering

£20m. sinter plants for British Steel

LURGI (U.K.), a subsidiary of Lurgi Frankfurt, is to build two sinter plants for the British Steel Corporation at a capital cost of more than £20m. With the exception of a very few special items, all of the equipment for the plants—each of which will be capable of producing over 70,000 tonnes per week—will be of U.K. manufacture.

The plants will be erected at the General Steels Division's new complex at Redcar, Teesside, and at the Port Talbot works of the Strip Mills Division. They will be equipped with electrostatic precipitators, of Lurgi design to meet the requirements of the Alkali Inspectorate.

Claimed to be the biggest such plants to be constructed in the U.K., they are expected to be in production early in 1975.

Since the formation of the company in London some 10 years ago, Lurgi (U.K.) is now a fully established engineering company building process plants based on technology developed by the parent company in Frankfurt.

The company has an order book in excess of £30m. and has participated with many British companies in export contracts.

Homes in Liverpool

THREE HOUSING contracts in Liverpool, together worth more than £5.5m. and providing accommodation for 3,143 people, have been awarded to George Wimpey and Sons.

All the dwellings are two- or three-storey and will be constructed using the Wimpey no-fines technique.

The company has won other housing contracts valued at over £3.5m. for the Harlow Development Corporation, at Woodgate Valley for the City of Birmingham and at Nairn for the Scottish Special Housing Association.

Town centre at Irvine

SIR ROBERT McAlpine and Sons has begun work on the £5.1m. first phase of the Irvine New Town Centre in Ayrshire for Ravenscroft Properties.

The contract calls for the construction of a 58-unit shopping centre and a three-storey office block on the east bank of the River Irvine, as well as a five-storey office building on the west bank.

The shopping centre will be sited on a new river bridge following demolition of the existing bridge, and completion of the scheme is scheduled for mid-1975.

The new company is known, will specialise in the building of multi-storey structures and industrial developments where the extensive experience of Costain combined with the local knowledge and resources of the Rohan Group can be used to maximum advantage.

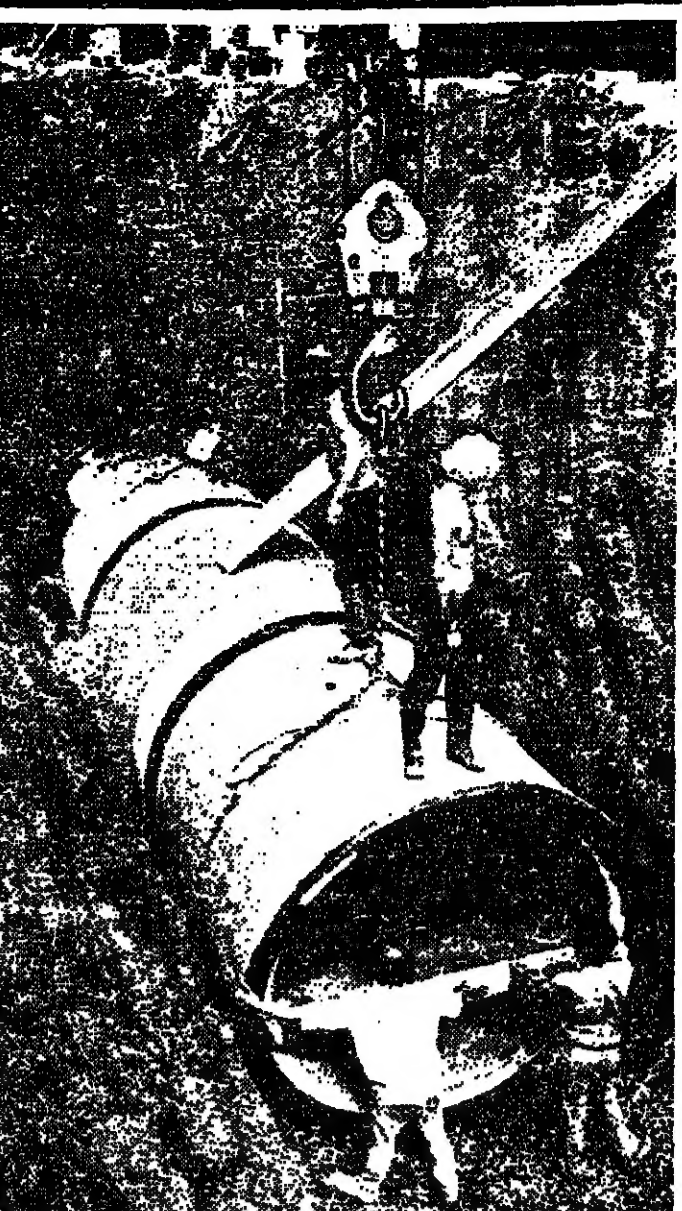
The Rohan Group, through its subsidiary Sitecast (Ireland), has become the leading industrial builder in the Republic.

Paint plant for British Leyland

CARRIER ENGINEERING, a member of the Haden Carrier Group, is to install a £5.5m. paint plant at Solihull, Warwickshire, for British Leyland's Specialist Car Division.

The plant, designed to process a projected new model at a rate of 50 bodies an hour, will be housed in a special three-floor building. The ground floor will accommodate body storage and mechanical services, the first floor the paint shop proper with process areas and spray booths, and the second floor the ovens.

As principal contractors, Carrier is responsible for all equipment and services within the building.



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In brief

A £1.1m. refuse incinerator is being built for Sheffield City Council by Tarmac Construction; it will recover waste heat for use in existing and future residential blocks of flats in the city. Tarmac has also won a £24,000 contract from Redpath Dorman Long (Contractors) for reinforced concrete foundations at the British Steel Corporation's works at Rotherham, Yorks.

TWO MAJOR council house upgrading contracts—with a combined value of £1m.—have gone to Holland Hannen and Cubitts (Scotland). One is for the Burgh of Dalkeith and the other for the Burgh of Boness. Cubitts is also to build £58,000-worth of houses for the Jephson Second Housing Association, at Chippenham, Wilts.

GEE WALKER and Slater is to erect a 11-unit office block at Aylesbury, Bucks. For the Equitable Life Assurance Society. To be octagonal in shape on three floors, the building should be ready towards the end of 1973.

More Oman work for Taywood

THE SULTANATE of Oman has awarded Taywood International a £300,000 contract for the provision of buildings and services required for the new port at Muscat, recently completed by the company at Muscat.

The facilities, for which the consultants are Gibb, Peter, Muller and Partners of Athens, are due for completion by the end of January, 1974, and include a water supply, pipeline, reinforced concrete reservoirs and barracks for workers and security forces.

In a joint venture with W. J. Towell and Company, Taywood

Woodrow is carrying out a £340,000 contract for the design and construction of a three-storey complex of offices, shops and supermarket for W. J. Towell at Muscat, Oman's capital.

Under a package deal including design, construction and supply of equipment, the company is also providing an abattoir at Salalah for the Sultanate which should be ready by the end of November.

The project is designed for a throughput of 25 cattle and 10 sheep per day, with provision for future extensions to increase this by 200 per cent. Facilities for the chilling and storage of carcasses for local consumption and shipment to other parts of Oman and the Arabian Gulf are incorporated.

Last week it was announced that Taywood was to play a major role in a £20m. development of a new town containing more than 1,000 homes at Qur'm, near Muscat.

Guildford housing

LEWELLYN HOMES has won a contract worth just under £2.5m. to provide homes for over 1,300 people in Guildford's largest housing project within the last decade.

The Guildford Borough Council, after a first stage competitive tender in March, negotiated a final scheme using Lewellyn's Quickbuild construction on three sites.

Costain in Irish link

A JOINT venture in the Republic of Ireland between Richard Costain and the Rohan Group of Dublin has been set up with a 50 per cent. holding by each company.

Rohan-Costain Construction, as

CONSTRUCTION OVERSEAS

Wimpey expands in Middle East

WHEN George Wimpey began which accounts for 50 per cent. a dam project in Brazil, the of turnover, is the bread and exchange rate was 240 cruzeiros butter background to foreign to the pound sterling. By the involvement.

Most countries possess a building industry, however unsophisticated, but many developing countries have a severely limited indication of the risky nature of civil engineering capacity, which big civil engineering contracts helps explain the company's undertaken by U.K. construction heavy involvement in the Middle East.

However, a good local agent to provide information about a country's habits and regulations and to liaise with the Government and business is essential.

Overseas work by Wimpey began in earnest after the last war when the company opened offices in Cairo, Baghdad and Singapore with the prime aim of securing business from the oil companies, although local construction work was also carried out where available.

These areas have since declined, largely for political reasons. Now, more than one-fifth of the company's £242m. turnover represents foreign contracts and Wimpey is currently at work in more than 20 countries, having worked in over 80 at different times.

British entry on the construction industry will be to increase joint ventures with European companies outside the Common Market. Even so, Wimpey has recently formed a company in France which, to begin with, will specialise in private house building.

It is interesting to note in the company's 1972 annual report (pretax profits up to £14.28m. from £8.59m. in 1971) that materials and equipment were exported for the purpose of carrying out construction work overseas which was valued at £52m.

The export element of overseas contracts is important in getting cover from the Export Credit Guarantee Department, and therefore in encouraging banks to grant the developing country a loan for the project.

Wimpey considers it good if 60 per cent. of a contract is exported, with 55-60 per cent. of that amount covered by the ECED, but the company insists that the local content must be paid as incurred. A Eurodollar loan might in certain cases be arranged to help some countries over this hurdle.

The overseas outlook is good, particularly in Canada and the Arabian Gulf, and Wimpey expects to complete considerably more work in the next 12 months than in the previous year.

JOHN DARLINGTON

The Borough of Maidstone's scheme for a new trunk sewer to cater for increased population is utilising Rocla large diameter precast concrete pipes throughout its 1,100m. length. Work on the project, between Mill Meadow and Allington Pumping Station, started at the end of June and to date about 350m. of pipes have been laid. Main contractors are Robert Savill.

CONSTRUCTION of an industrial unit for Yorkshire Chemicals at Kirkstall Road, Leeds, is to be undertaken at a cost of £800,000 by Higgs and Hill Northern. The building will contain plant and machinery for the manufacture of dyestuffs and pigments.

MOWLEM HAS won three roadwork contracts in the City of London and the London Borough of Hillingdon and Havering with a total value of £386,000. The first contract is Stage Two, of the improvements at the junction of London Wall and Aldersgate Street.

Lessens the risk of skids

THE GERRARDS Cross by-pass opened last Friday is the first major road to incorporate throughout its length a new built-in safe surface texture developed at the Cement and Concrete Association's research station at Wexham Springs.

The £5.5m. by-pass completes the London end of the London-Oxford motorway as far as the

Bucks-Oxfordshire border, providing a dual three-lane motorway from the end of Western Avenue at Denham.

The skidding-resistant grooved surface finish of the carriage-ways was formed in the fresh concrete by the first production model of the plastic-concrete grooving machine developed by the CCA and manufactured under licence by Erut Products.

In order to provide the necessary skidding resistance throughout the normal range of driving speeds, the road surface must incorporate two different types of texture: a fine but harsh "sandpaper" texture for resistance to skidding at lower speeds and a deep texture with good drainage to ensure that, at higher speeds, maximum tyre-road contact is maintained in wet weather.

Tight control

Because the percentage return on such activity is generally lower than on home contracts, tight control is maintained by the head office in Hammersmith, London. For example, house building in Canada, Australia and South Africa—Wimpey has permanent offices in all three countries—is the responsibility of one of the senior directors of U.K. housebuilding. Similarly, with civil engineering.

Another major reason for centralised management is the often acute problem of staffing. Other factors apart, it is obviously pointless tendering for a job which requires many U.K. personnel if the manpower is not available.

On the financial side, Wimpey reviews the labour, staffing and plant costs of every overseas (and home) contract a week, and every month a complete costing including materials is made.

The company's general overseas philosophy is to maintain a profile of all types of work, thus ensuring continuity. Wimpey's biggest contracts tend to be overseas, but housing

In Bahrain, where Wimpey has enjoyed a continuous stream of work, more than 20 local sub-contractors were employed on building the new capital, Isa Town, although not one of them could have planned the overall scheme.

Joint ventures, unless both or all the parties enjoy good relations and bring together complementary expertise, are—Wimpey believes—an inefficient way of going about a project. Nevertheless, the company has done a considerable amount of successful joint venture work, both with other U.K. and foreign companies.

In Saudi Arabia, a joint company with John Laing completed work to the value of £30m. last year and is at present working on part of that country's big defence programme. Further contracts are anticipated as a result of the recent Saudi agreement with the British Aircraft Corporation.

It goes without saying that this arrangement does not preclude solely Wimpey projects in Saudi Arabia, nor fierce competition with John Laing in other parts of the world.

Marine work

There is also a long-standing co-operation in marine work—Wimpey has more than £4m. tied up in marine craft—with the U.S. company, Brown and Root, mostly in connection with pipeline and platform work in the North Sea to the Arabian Gulf.

As regards the BEC, Wimpey feels that the chief effect of the new company is known, will specialise in the building of multi-storey structures and industrial developments where the extensive experience of Costain combined with the local knowledge and resources of the Rohan Group can be used to maximum advantage.

The Rohan Group, through its subsidiary Sitecast (Ireland), has become the leading industrial builder in the Republic.

Press wins over £2m. orders

WORK AT the new town of Peterlee to the tune of £2.5m. is to be carried out by William Press and Son. It involves the construction of 180 homes, a multi-storey office block, a departmental store and a cinema.

The housing is Phase Two of a development for the Peterlee Development Corporation and Press is currently working on the 175 houses of Phase One.

The £800,000 office building is being constructed for the Development Corporation and the £500,000 departmental store and cinema is for Teesland Investment.

Plastic houses

A MODULAR glass fibre-reinforced plastics (gfrp) building developed and patented by a South African company could have many applications in the U.K.

The building, called the Anchorite Habitat, is the idea of Anchorite Products of Pinetown, Natal. The glass fibre modules from which it is constructed are moulded with polyester resin supplied by British Industrial Plastics (SA), whose associate company BIP Chemical (Turner and Newall) of Oldbury, Wores, will forward U.K. inquiries.

The Anchorite Habitat is basically an 8 foot cube consisting of an 8 foot by 8 foot base frame into which similar sized wall panels are slotted. With the aid of a connector, several cubes can be assembled together to form a building of any desired size.

While normally employed to provide an open-plan style of accommodation, privacy can be achieved by hanging curtains or folding doors in the full-size aperture of the connector piece.

Cartridge operated tools

THE NATIONAL Federation of Building Trades Employers has called on its 14,000 member companies to pay particular attention to the safety precautions covering the use of cartridge-operated tools.

The NFBE points out that the tools, which are used in operations requiring the fixing of one material to another by nails or rivets, can be extremely dangerous in unskilled hands. The scale and urgency of the building programme has led to an upsurge in their use.

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All of these Securities have been sold. This announcement appears as a matter of record only.

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August 28, 1973.

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TUESDAY AUGUST 28 1978

Then and now: the IRA 1939

campaign in England

BY JOHN GRAHAM

Profits and efficiency

THE crucial issue for Stage 2 of the Government's anti-inflation policy is likely to be thrashed out not in the pay talks with the TUC which started last week, but in the decisions yet to be made on price controls. This is clear both on political and economic grounds. Politically, the Government has been severely embarrassed this summer by the operation of the price code in Phase Two, and will want urgently to convince both workers and shop-floor workers that in future, prices will be more effectively restrained. This will be vital if, as seems likely, the next stage has to be sold to the public over the protesting heads of the union leaders, for a public which proved unexpectedly willing to accept the pay side of Phase Two as fair and acceptable is clearly dissatisfied with the price performance. For these reasons, controls which look tougher, and stabler import prices, would suffice.

Existing rules

Economically, the issue is far less clear cut. The Phase Two rules have not at this point done anything to check the very large increase in profits which was to be expected as industry brought idle capacity back into use; but the existing rules on profit margins suggest that this could be the occasion for a future effort to roll back prices. Far more important, any future improvement in profits resulting from the installation of new and more efficient plant, on which future growth largely depends—would also be the occasion for a roll-back, and this fear could inhibit the large productive investment now planned by industry.

The need, then, is for a code which will be more effective in checking prices, yet one which allows improved efficiency its reward—a code, in short, which will be tougher in general, but allow more flexibility on margins. Industry also wants parallel treatment for pay—severe restraint in general, but coupled with greater scope for rewarding improved work practices in productivity barometers at plant level.

American experience suggests one condition on which this greater flexibility could be allowed: that profits and pay should not be penalised as long as prices are kept stable (for by definition an investment or a pay deal aimed at improved efficiency cannot be grounds for a price increase). The case for rewarding efficiency is obvious; so are the dangers. Experience shows all too many examples of pay deals—and investments—which are aimed at increased efficiency, but fail to deliver.

Retail margins

The corollary, then, of any relaxation of margin controls or pay provisions must be some tightening up of the other provisions of the code; and those which most readily suggest themselves are the allowance for price increases to allow for low profits or loss, and those requiring finance investment. Attention should also be given to the rules governing retail margins. The freeing of gross percentage margins has proved an ill-conceived notion at a time of rising import costs: unit prices have risen far faster than operating costs, so that rising prices have had a geared-up effect on retail profitability. Some approach based on cash margins, adjusted for some costs, seems required. This again would leave efficiency its due reward.

This whole approach of allowing more scope for enterprise and efficiency in a generally tighter environment can only be adopted, of course, on one further condition: continued restraint on general pay increases. Indeed, the more effective the price controls are made, the greater the need for restraint; for although it is to be hoped that greater incentives will call forth higher output, it must be remembered that price restraint is the most effective way of protecting real incomes. Since the scope for any rise in real consumption next year is very limited, even on the most optimistic assumptions, any toughening of policy must apply to pay as well as prices.

THE GOVERNMENT of the Irish Republic believe that a period of four days is sufficient notice for your Government to signify its intentions in the matter of the military evacuation and for the issue of your Declaration of Abandonment in respect of our country. Our Government reserve the right of appropriate action without further notice if upon the expiration of this period of grace, these conditions remain unfulfilled. Thus O'Leigh na h'Eireann (Irish Republic), from GHQ, Dublin, on January 13, 1939, to His Excellency The Rt. Hon. Viscount Halifax, Foreign Secretary of the British Government.

This was the formal ultimatum heralding the start of the IRA's most intense war against Britain in England, the campaign of 1939-1940. The IRA's demand is familiar: withdrawal of the British Army and of civilian representatives from all parts of Ireland; and renunciation of the claim that Northern Ireland is part of the United Kingdom. There is no evidence that Lord Halifax or Scotland Yard took the ultimatum very seriously; indeed, few people did.

Tightening of security

January 12 that year was a Thursday, and precisely four days later, on Monday, January 16, there were seven explosions on electrical lines and at power stations in England—Scotland and Wales were exempt from the campaign, being "Celtic" countries. The explosions were in London (2), Manchester (3), Birmingham and Alnwick. Next day there were more explosions, and the IRA's proclamation began to be regarded more thoughtfully. Security was tightened, police patrols strengthened, ships and passengers arriving at Holyhead, Liverpool and Fishguard closely examined, and 33 men arrested "on suspicion." It is likely, though unrecorded, that most of them had brogues.

For nearly three weeks nothing else happened, and a natural optimism that the campaign had been a one-shot affair took root. But on February 4 a large bomb exploded in the underground stations at Tottenham Court Road and Leicester Square: they were the first timebombs left in suitcases in left luggage lockers. That night brought more bombs in London and fires in Coventry, and the Government released an operations plan found on a suspect.

There was little doubt now that the campaign was real, though its purposes, methods and likely results were unclear. No one could understand what the Irish wanted, or even who the "Government of Ireland"

was, and the Times described the IRA as "ridiculous and contemptible." Dr. Bell—from whose history of the IRA this account is widely drawn—comments: "The Government still had the responsibility of preventing a wild bombing spree. For police and public nothing is more unnerving than a mad bomber, and suddenly Britain seemed filled with mad Celts carrying bombs."

March 29 brought two explosions at Hammersmith Bridge, March 30 in Birmingham, Liverpool and Coventry. March 31, on January 13, 1939, to His Excellency The Rt. Hon. Viscount Halifax, Foreign Secretary of the British Government.

The midsummer madness continued. Piccadilly Circus was full of cinema and theatre-goers on the evening of Saturday, June 24, when the IRA blew up the Midland Bank, Lloyds Bank and the Westminster Bank. The entire area was shaken by the detonations. The front of the Midland Bank was thrown out into the street. The area was filled with smoke and dashing crowds. Even Madame Tussaud's Wax Works was hit when a balloon bomb exploded in the Chamber of Horrors. Henry VIII was ruined, and the Red Riding Hood Tableau saved only because the bomb in the Wolf's bed was a dud.

The controls tightened

The police had little success. They may have become proficient at distinguishing the accents of Cork, Wexford and Portlaoine, and some suspects went down for ten or 20 years, but it was obvious to all that men and materials were still slipping into England without great difficulty. In the first six months of the campaign there were 127 "terrorist outrages", killing one person and injuring 55. That more had not been killed was, as in Northern Ireland in the past four years, due largely to chance.

On July 23 the Government moved. Sir Samuel Hoare (Home Secretary) introduced the Prevention of Violence Bill, authorising tight control of immigration, the right of deportation, the registration of all Irish living in Britain, and less founded detention of suspects. The Labour Party agreed, somewhat reluctantly, that the IRA itself accelerated the legislative

process. Five people were injured on July 26 in the clock room of Victoria station, and a man died after losing both his legs at King's Cross. On July 27 there were three huge explosions in Liverpool, toppling a bridge into a canal and completely wrecking the front of the post office in the centre of the city. Within 48 hours the Prevention of Violence Bill had been given its Third Reading in the House of Lords.

This marked the beginning

of the IRA's most intense war against Britain in England, the campaign of 1939-1940. The IRA's demand is familiar: withdrawal of the British Army and of civilian representatives from all parts of Ireland; and renunciation of the claim that Northern Ireland is part of the United Kingdom.

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of the end. The deportations began before a week was out, and De Valera's Government in Dublin was also applying pressure on the IRA. Special courts were set up to deal with terrorist offences, and finally a Military Tribunal. The IRA campaign, of course, went on, and reached its terrible peak on August 25 in Coventry, with one of the most famous terrorist episodes in British 20th century history.

An operation had been planned for mid-afternoon. The bomb was made and delivered to the last man in the chain, the "planter," pre-fused. He set off on his mission, the bomb concealed in the carrier-basket of his bicycle. It is now believed that he did not reach his ordered destination. The density of traffic delayed him, and in some alarm he finally abandoned his bike against a wall in the Broadgate. The blast killed five people instantly, and injured 60 others.

According to Dr. Bell: "The police went through every Irish home in Coventry. Inside Dartmouth Prison British convicts attacked IRA prisoners, badly injuring several. Although the carrier bike man was in Ireland within the day, still badly shaken by the disaster, the police early in September did manage to pick up members of the Coventry IRA unit." Two of these, Peter Barnes and James McCormack, were sentenced to death on December 14, and hanged on February 7, 1940. Their sentencing was greeted with attacks on the postal service for several days;

good idea or not, and the early 1940s marked the final collapse of the old IRA. The movement was wracked by every possible internal trouble, the candle of the cold winds of coercion and failure. Factions, conspiracies, order of the day, and it was 18 years before the next effort could be made, this time within Ireland.

Historical browse

If the incendiary devices, letter bombs and parcel bombs set off in London this month are the start of another English campaign by the IRA—and they surely look like it—a historical browse may be illuminating. The long struggle against De Valera in the 1930s had left the IRA with few experienced men; there was no shortage of volunteers to attack the old enemy, of course, just as there isn't now, but these volunteers were unskilled and there was a high failure and accident rate in the setting of explosives (as now).

England, and especially London, has always provided "safe houses" for IRA men, but this is not quite as easy as it sounds. Firstly, Irishmen not only declare themselves when they open their mouths, but many are known to, and watched by, the police. In 1939 the IRA planned mostly to use "innocent" houses, hopeful that wary landlords would remain

ignorant of the fact that the lad upstairs was making bombs. But active-service people sent over from Ireland are more suspect than others because they are likely to have no regular employment.

The Government of the day had one advantage last time which Mr. Heath does not have. The outbreak of the war with Germany not only made the English campaign more than usually unpopular with De Valera—who was determined to

assassination, specific random, seems to be the obvious weapon of a terrorist campaign.

Thus an attack on the post service would be an act of sabotage; an attack through the postal service an act of terror, though it could have by-product of sabotage if it made people afraid to use it.

The IRA has traditionally used both weapons, though an important difference exists between the Officials and Provisionals. The Officials believe in sabotage, in attacking the symbols and vehicles of the hated régime. Thus customs posts, Government buildings, all sorts, policemen, politicians are legitimate targets. The Provisionals place their emphasis on terror, and therefore attack shops, market-places, pubs, a so forth, with high civilian—"innocent" deaths as a result. Protestant bombs in Northern Ireland have been of both types: the blowing up of reservoirs in 1959 to get rid of them (sabotage), and blowing up of Catholic pubs in Belfast this year and last year (terror).

One of two characters

The distinction should not be considered hard and fast, the importance of symbols, ignored. The assassination of Field Marshal Sir Henry Wilson in 1922 was a symbolic punitive act, not designed to bring practical advantages; the assassinations planned well by Michael Collins, November 31, 1920, in Dublin—the original Bloody Sunday—were designed to wipe out British intelligence network Dublin and intimidate war-sors.

If the present work in London (and, since yesterday Washington, abroad) is the work of the IRA, it is likely to be one of two characters. Either it is a freelance operation, men for whom violence is only way and desperation only driving force, or it is a planned (as in 1939) or the intention of collapsing the will of the British people, Government, leading to withdrawal from Ireland.

If the former, it is not particularly serious. If the latter, it relies on Great Britain's showing the sturdiness of War years or of the people's War more recently. But in either case, two relics of the last campaign cross mind: the ease with which terrorists continued to place bombs for several months, the provisions of the emergency legislation brought in by New Chamberlain's Government, so swiftly passed, which mentioned above.

Saudi Arabia's oil policy

IT HAS been evident for some time now that Saudi Arabia has been a power behind the scenes in the Arab world. The latest news from the Middle East concerning Arab oil production and relations with the Western oil companies seems to suggest that King Faisal has decided to modify his customary oblique policies and exercise some positive and more open leadership.

It has still to be confirmed that Saudi Arabia has elected to limit future production from its oil fields to a ten per cent increase a year from current levels. But the mere fact that very strong rumours to this effect have emanated from Riyadh is significant because the Saudi rarely permit dissemination of any form of speculation unless it is officially inspired.

Secret visit

At the same time, in a flurry of diplomatic activity, it has been revealed that President Sadat of Egypt paid a secret visit to King Faisal last week, and that President Khedafi of Libya and his Prime Minister Hassanoun announced to Cairo over the week-end to voice considerable pessimism over the prospects for the imminent Libyan-Egyptian merger.

In President Khedafi's absence, the next move over Libya's demand for immediate 51 per cent nationalisation of the major Western oil companies remains unclear. The apparent Saturday deadline for the response of the companies has lapsed though President Khedafi may have more to say about the matter this week.

Saudi Arabia's discontent with President Khedafi is well known. His sometimes erratic and revolutionary policies have disturbed the conservative Saudis: his apparent bid for supremacy of the Muslim world has been offensive to the state which is the guardian of the Muslim faith. Moreover, although principally concerned in the early days of its immense oil wealth with internal development, Saudi

Arabia has come to realise the value of oil as a political lever in the overall Middle East problem.

In this sense, of course, the Saudis are only following Libya's lead, but, in so doing, they are causing an inevitable confrontation of Arab ideologies. For Saudi Arabia, having quietly underwritten innumerable Arab causes in the last decade, now seems ready to insist that if it stakes its oil and its economy it wants a principal role in deciding to what uses it is put.

If it is confirmed that Saudi Arabia is prepared to limit oil production, thus principally affecting the United States, then it will be considered a significant gesture in Arab eyes, because Saudi Arabia has done nothing of the sort before. On the other hand, President Khedafi's current pressure on the oil companies is seen by many Arabs as an attempt to restore the prestige that was so badly battered by his handling of the as yet unconsummated merger with Egypt.

The Saudi action would be mild compared with that attempted by Libya, but, paradoxically, it could have a far greater impact on the Arab world. It will probably go virtually unnoticed that curbing oil output will not harm Saudi Arabia, which at the moment actually cannot spend on development projects anything like all its oil revenues.

Faisal's record

The preliminary signs are that President Sadat, keen to exert concerted Arab oil pressure on the United States in an attempt to influence U.S. Middle Eastern policy, is more prepared to go along with the Saudis than with Libya. It is also likely that the Western world will feel more encouraged at the prospect of Saudi eminence, for the record of King Faisal's commercial dealings with Europe and particularly America to date has not been fraught with traumas.

MEN AND MATTERS

The outsiders of Furness Withy

For a shipping company, Furness Withy has gathered an intriguing collection of individuals in its Boardroom. Sprinkled among the traditional shipping men are four merchant bankers (split between Hambros and Rea Brothers), Professor Roland Smith of the Institute of Technology at Manchester, and, since January this year, the new part-time chairman Lord Beeching. And now Paddy Naylor, a non-executive director at Bovis, is joining as well.

Unlike the other shipping outsiders, however, Naylor will be full-time, with an executive brief. Although Furness Withy would not elaborate on a simple statement of his appointment at the week-end, Naylor himself describes his job as "to look around for a few months, draw up some approach to the future, and then hopefully get in and do it." So it looks as though Beeching has now determined on pushing outside influence into the executive area as well as the Boardroom.

Naylor, 39, gained some experience of this sort of approach at Bovis. He went there from Plessey (where he had been executive assistant to Tom Hudson, now chairman of ICL) as one of the team of young professional managers who were to draw up a plan of action for the group and then put it into effect. His area of interest was the construction division, and although he gave up his executive function there about 18 months ago, he has remained part-time on the Bovis Board, in turn a subsidiary of Shipping Industrial Holdings. Thoroughbred is now setting up a new

a good one, with some "ideas working and some, naturally, failing."

Naylor is an articulate and self-proclaimed ideas man, given to describing himself as a "philosopher, not an expert on anything." For the last year, in fact, he has taken the unusual step of going off to write three novels, one of them a "send-up of business."

But since he is said to be an extremely hard worker, he should have little time for writing over the next few months. Under Beeching, Furness Withy has made one diversification move into the oil rig business. At the same time the substantial merchant banking stake has, in the past, raised Stock Market speculation that there may be more expansion on the way.

In the meantime, shipping circles remember that Beeching's predecessor, the traditional shipping man John MacConochie, was both full-time chairman and effectively his own managing director. So while Naylor is conducting his research, Beeching will, presumably, be continuing his search for a chief executive.

Thoroughbred newcomer

Whatever the general state of the Lloyd's insurance market at the present time, the bloodstock insurance brokers, says Ian Lomax, have nothing to complain about. Lomax, "probably the only Lloyd's broker to have an agricultural degree," is managing director of Thoroughbred Insurance Brokers, part of the H. Clarkson group, which is in turn a subsidiary of Shipping Industrial Holdings. Thoroughbred is now setting up a new

company based at Newbury to concentrate on the U.K. market among racehorse owners and farmers.

Behind the growth of the business is the escalation of bloodstock values in recent years. A Derby winner to-day is worth around £1m.; Secretariat, the American wonderhorse, is said to be insured for \$6.5m. At the same time, the other branch of Thoroughbred's business—farm livestock—is expanding as well as factory farming methods increase the risk of disease.

So with the rest of the Lloyd's market going through an unhappy spell, it is not surprising that Lomax, and the other big racehorse brokers like Hughes-Gibb, are facing increasing competition. But Lomax has two built-in advantages: before he returned to broking three years ago he was both a racehorse trainer and a farmer.

Farming, and the Irish Sea

What have investment management, publishing, Pembroke-shire farming, and the deep-sea oil drilling industry got to do with each other? There is a connection in the figure of James Rowlett, the investment mind behind Parambe, one of those revamped Far East rubber companies: Parambe has just taken a 25 per cent stake in Little Haven Farms of Pembroke-shire, which is in turn buying into oil rig servicing by the takeover of Celtic Offshore Services. Wearing other hats, however, Rowlett is the man behind the investment outfit Portfolio Management; and the financial adviser backing Quartet, the new publishing

house which aims to bring out its hardbacks simultaneously with softbacks in the same size.

The object of the Little Haven exercise, says Rowlett, is the Irish Sea. There is considerable oil drilling activity already in the Irish sector; and, with Shell having just finished a well on the U.K. side, this area is now due for increasing activity up to 1978. "We want to extend Little Haven's investments down the line into the dock area," he says.

So Little Haven may now give stock market money a route into the Irish Sea oil business. But it will be interesting to see what Rowlett does with the farm itself. The company was launched as a producer of oven-ready turkeys by Sir Julian Hodge's Gwens and West of England Enterprises ten years ago; since then it has had a chequered history, making pre-tax profits of £114,000 in the first year, dropping into losses of £2,000 in the next year and never fulfilling its early promise. For 1973, according to the directors, profits will be only £5,000.

But Little Haven has 500 acres of good farming land. This is not, says Rowlett, "land on which to put up bases," or to build on, and "we are not enthusiastic about shell operations." Nor "shall we carry on producing turkeys for that much longer." What, I wonder, does that leave?

Moonstruck

How would you diagnose a twitch developed by a mad astronaut?

Answer: A Lunar tic.

Observer

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FINANCIAL TIMES SURVEY

BASIC STATISTICS

AREA: 2,97m. sq. miles
POPULATION: 13m.
GNP per capita: £29,828m.
FOREIGN TRADE (1972):
Imports: £2,230m.
Exports: £3,120m.
Imports from U.K.: £317.9m.
Exports to U.K.: £283.4m.
FOREIGN TRADE (1973):
Imports (to Apr.): £780m.
Exports (to Apr.): £1,180m.
Imports from U.K. (to June): £193.5m.
Exports to U.K. (to June): £185.7m.
RATE OF EXCHANGE:
£1=\$A1.74
* From IMF figures.



Change for better or worse

By MICHAEL SOUTHERN, Australia Editor

Australia—like it or not—has waited a long time for change. In that waiting period, the country has grown more and more affluent in spite of the decline in authority and capacity of the Liberal-Country Party coalition that governed for 23 years. Last December, a Labour Government under Mr. Gough Whitlam was elected, and change of a kind began to sweep through the land at an unprecedented pace.

In his first ten months, Mr. Whitlam assailed the Australian society that the Liberal-Country Party saw built up over its 23 years. He has changed the direction of foreign policy in radical fashion. Economic mismanagement by the former government has given way to economic nationalism and policies of resource conservation which are in some areas questionable. Indeed, everything that was considered sacred by the former government has been anathema to the current occupants. The U.S.—far from being considered a senior partner to whom due regard and attention had to be paid—has been abused, and a new, allegedly equal, relationship established. Britain has not escaped the barbs of Mr. Whitlam's tongue either, and any sentiment that surrounded that relationship has gone.

Under the Whitlam rule, Australia has begun to search for a new role and a new identity. It is no longer a British country. It is Australia and will have its own National Anthem, its own flag and ultimately, though not necessarily in the political lifetime of Gough Whitlam, it will become a republic. Certainly the Queen is still loved and revered by many Australians—but not by as many as, say, three years ago and even the most ardent Royalists have to face the possibility of a republic.

Regional grouping

Whitlam in his capacity, as Foreign Minister, sees Australia as part of Asia and the Pacific, and wants to develop this idea with a regional grouping of the Third World powers in which Australia will play a leading role. As was seen at the Ottawa Commonwealth Conference, Whitlam has already aligned the country with the African nations, with India, and with the small South Pacific countries and territories. Gone is the special relationship with Britain and America.

But if the changed stance overseas has been bewildering, just think what is happening within the country. This is no longer a society in which the

mining companies, the farmers and business interests are given priorities. As was promised in the Labour manifesto before the election, the new emphasis is on making cities better places to live in, on redistributing wealth and resources so that the Aborigines can become at least equal to the whites so that the poor are given a better deal and people on fixed incomes more State aid to ensure they can live a meaningful life. The emphasis of the last budget was on education, social welfare and the suburbs of Sydney and Melbourne. It is an important and welcome switch of emphasis.

Anyone who has been to the top of Australia Square in Sydney, or the new BHP House in Melbourne can, on a clear day, look around and see the suburbs of both cities sprawling for miles and miles in all directions. And in that panorama live more than half of the population of Australia. Suburban life has been scorned and ridiculed by many, but the fact has to be faced that Australians have chosen to live this way, and Whitlam has recognised the electoral advantage in making their lives meaningful and comfortable with better transport, sewerage and a cleaner environment. These are basic issues, but they are important in Mr. Whitlam's Australia.

In providing for these people,

the Whitlam Government has tended to overlook the immediate needs of business and industry but the latter's turn will come. Some sections, such as mining, have received attention which frankly they wish they had not. The mining industry, which carried the country through the period of rural decline and transformed the economy from its rural base to a semi-industrial one, has been abused, seen its concessions taken away and left, along with other areas of business, in a state of uncertainty. There is little rapport between industry and Government, while the gap between the financial sector and the Government is much greater than the distance between Melbourne, or Sydney, and Canberra suggests.

Business distrust

Unlike the previous Government, Whitlam has no point of common contact with business. This is manifested by the increasing numbers of businessmen and industrialists who now daily trek to Canberra to see Ministers or heads of various Government departments. They do not trust the Government, just as overseas investors seem not to. Multi-national corporations have become whipping boys for Ministers such as

Labour Minister Clyde Cameron. foreign capital is subjected to conditions which make it virtually impossible for it to come into the country and play a meaningful role. Such fears need to be allayed.

But not all of this is the fault of Mr. Whitlam and his Government. The gap between widening under the old regime and there were many businessmen glad to have seen the change of Government last December. Now they are faced with the fact that there is no viable alternative to Whitlam.

Yet in spite of all the uncertainty that such rapid change has brought—the fact remains that Australia has a sound economy, in spite of high inflation, and is currently enjoying a boom as a result of high consumer spending. Industry, which has been dormant for three years, is active, the rural sector has recovered. In terms of current prices, GDP increased by 13 per cent in 1972-73. Gross farm product rose by 39 per cent and gross non-farm product by 11 per cent. Gross national expenditure was up by 10 per cent. At constant prices on a 1966-67 base, growth in GDP was 3.8 per cent and in expenditure 3.6 per cent.

The balance of payments, buoyant at the start of the 1972-73 year has continued to

improve. At the end of December, the balance of payments for six months was not far short of the surplus of \$A1,452m. recorded for the whole of 1971-72. Revaluation of the Australian dollar and moves to prevent inflow of capital resulted in a net outflow in the first six months of this year in excess of \$A650m., and in spite of this, gold and foreign exchange reserves in mid-August stood at more than \$A4,233m. In the first half of 1972-73, there had been a net capital inflow of \$A945m. Australia had been doing too well for her own good, and doing so in spite of the bad track record of the former government when it came to economic policies.

We have as yet only seen the groundwork for the new Australian civilisation as Mr. Whitlam likes to call it that is to be built. Unease will continue until Mr. Whitlam has built his citadel of egalitarianism, and come to terms with the fact that business is essential, that the securities industry is necessary and that multi-national corporations, bad as some may be, can be controlled and made to toe the line of national interests.

It is wrong to suggest that the problems that have arisen since December in the minds of the business and industrial community are all the work of one man. Even some of the problems in foreign affairs arose from some of Mr. Whitlam's Ministers speaking their mind in an anti-American fashion

that produced the tensions that Mr. Whitlam went to the U.S. to relieve. The fact remains, too, that Mr. Whitlam as Mr. McMahon was in his. Mr. Whitlam's major advantage is that he is not tied to looking after, at great expense, the minority country party interests.

Mystery tour

Just as the country wanted a lead from the old Government so too is it looking to one from Mr. Whitlam. He is a strong man—by far the strongest of any of the politicians in Canberra—and has pointed roughly the way he wants to go. But the signposts are vague, with other Ministers taking their own little side-tracks (like Mr. Connor with the mining industry or Mr. Cameron in his attitude to multinationals). Living in Australia to-day is a bit like being on a magical mystery tour. We all know where we want to go, but somehow, we have not quite made it. Politics in this country, normally calm, uninspiring and dull, enjoyed a bit of a revival under Mr. John Gorton and have undergone a major transformation under Mr. Whitlam. Whitlam has an appearance that many see as arrogant and a tongue that is controversial, to say the least. It is fair to say that the inward-looking and caring society that is the country Mr. Whitlam is trying to build.

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Re-assessment of economy

By Dr. P. J. SHEEHAN, Research Fellow, Institute of Applied Economic and Social Research, Melbourne University

After the sharp recession of 1961-62 the Australian economy achieved steady and substantial growth with a relatively low rate of inflation for almost a decade. Between 1961-62 and 1970-71 the average annual rate of growth of real non-farm domestic product was 5.1 per cent. This growth-rate was significantly dependent on a high rate of inflow from overseas of the factors of production, in particular capital and labour, and on a high rate of investment by both the public and the private sectors within Australia.

A substantial level of tariff protection undoubtedly stimulated the growth of the manufacturing sector, but towards the end of the period it was being increasingly accepted that the tariff was an obstacle to the efficient distribution of resources.

The dominant economic policy problems were perhaps the balance of payments and the inefficiency with which both capital and labour were employed. The latter problem was indicated by the low rate of increase in labour productivity even during periods of strong overall growth and an incremental capital/output ratio well above that for most comparable countries.

Agricultural prices

As in many other countries this situation, idyllic as it seems in retrospect, has been rudely shattered in the early years of the 1970s. During 1970 an acceleration in the rate of increase in both prices and wages began and this has continued more or less unabated up to the present. In 1973 the world-wide explosion of prices for agricultural products combined with the delayed impact of several years of poor seasonal conditions within Australia accentuated the inflationary situation—in the first half of 1973 consumer prices rose at an annual rate of 11.3 per cent.

In 1971 and 1972 the economy experienced a shallow but prolonged recession, partly because of Government measures to restrain demand, but as in other countries the recession had little

or no impact on the rate of inflation. As the current year progresses it is evident that the economy is recovering quite strongly, although many restraints are now being imposed on it as a result of Government initiatives.

This situation of intractable cost-inflation together with unstable aggregate demand Australia shares with many other developed Western nations. What seems to be special about the Australian case is that at the present time many of the ingredients of post-war economic growth are being re-examined and to a significant extent removed. Thus the Tariff Board has had a long-term review of tariffs in progress for over 12 months now, and in July the Federal Government unilaterally cut all tariffs by 25 per cent. In 1971-72 net immigration was only 41,700 persons and it seems likely to be no higher in 1972-73, whereas the average net immigration in the three years to 1970-71 was 113,500 persons. Net capital inflow in 1972-73 was reduced to \$A271m. by comparison with an average of \$A1,371m. in the three years to 1971-72.

These sharp changes in the general context of economic policy are partly the result of a gradual but widespread change in attitude within Australia in regard to the tariff, the costs and benefits of the migration programme and overseas control of Australian assets. But they also partly reflect the advent of the first Labour Government for 23 years, and this high interest rates in Europe and the U.S. have led to net capital outflow during 1973.

The recent tariff cut came at a time at which the impact on the volume of imports is likely to be maximised, although the strong growth of internal demand should help to mitigate the disruptive impact on industry. In the past twelve months the \$A has upvalued by 19 per cent against the U.S. dollar, and by 16 per cent against the £ sterling, and as these are still monetary policy, much tighter monetary conditions are likely to emerge in 1973-74.

Interest rates, although low by current world standards (the long-term bond rate is 7 per cent.), are high in Australia.

an annual rate of 27 per cent. but this included a significant element of recovery from the depressed levels of 1972. Some indication of the importance of the tariff cut emerges from the fact that the average effective rate of protection across the whole of manufacturing industry was estimated by the tariff board to be 46 per cent. in 1967-68.

Reduced tariff

Not all of this protection is used, however, and taking into account currency and other changes since 1967-68 it seems likely that the tariff accounts for between 25 per cent and 30 per cent of value added in Australian manufacturing. Hence a 25 per cent reduction in protection is a considerable and it should have a useful if not dramatic impact on inflationary pressures and on the distribution of resources within Australia. On the other hand the volume of imports is likely to be some 20 per cent higher in 1973-74 than in the previous year, and this will have a dampening effect on the economy.

Australia now has a formidable battery of controls on capital inflow, including an embargo on short-term borrowing overseas, a requirement that 25 per cent of funds borrowed abroad be placed with the Reserve Bank for the duration of the loan, and controls on investment by foreigners in real estate and in the acquisition of Australian companies.

These controls, together with the upvaluation of the \$A and the high interest rates in Europe and the U.S. have led to net capital outflow during 1973. The liquidity of the banking system was extremely high (largely because of the increase in foreign exchange reserves) but during the first eight months of 1973 that liquidity was sharply reduced, as the Reserve Bank and by 16 per cent against the U.S. dollar, and by 16 per cent against the £ sterling, and as these are still monetary policy, much tighter monetary conditions are likely to emerge in 1973-74.

Interest rates, although low by current world standards (the long-term bond rate is 7 per cent.), are high in Australia.

liar terms and the Labour Government has a strong commitment to low interest rate. Nevertheless they seem likely to rise further, given continuing inflation and the cessation of the inflow of funds from overseas.

The reduction in levels of net migration to about one-third of the levels of the 1960s seems to be the result of three factors—namely, the normal reluctance of migrants to come to Australia when unemployment is high, an increased short-term outflow of Australian residents stimulated by cheaper airfares, and a change in the attitude of the Federal Government. Continuing low levels of migration will significantly affect both the growth of demand (particularly for housing and scarce urban services) and the ability of the economy to expand the supply of goods and services. Significant problems have already emerged on the supply side. Because migrant labour tends to be concentrated in certain types of skilled and semi-skilled positions in manufacturing, the reduction in migration has hit those sectors of industry more heavily than the economy at large. Hence quite severe labour shortages have emerged in the steel, vehicle and textile industries even though the economy as a whole is still well removed from full employment.

Although the factors discussed above constitute potential restraining influences in 1973-74, so far in 1973 the rate of growth in the economy has been quite strong. The driving force behind the return to a stronger rate of growth has been a resurgence of real consumer expenditure, stimulated by strong growth in household incomes deriving from wage increases, the income tax cut in the 1972-73 Budget and a better rate of growth in the employment. Real consumer expenditure rose at an annual rate of 7.5 per cent. between the last half of 1972 and the first half of 1973.

Reflecting continuing growth in the housing sector and a recovery in private business investment, real private capital expenditure rose at an annual rate of 6.6 per cent. in the period, but real public expenditure was more sluggish, rising at a rate of only 3.8 per cent. per annum. Industrial production after recovering strongly in the six months to December 1972, grew more slowly in the first half of 1973, being only about

2 per cent. (after seasonal adjustment) higher in the first half of 1973 than in December 1972. In short, it seems that aggregate output in the economy is growing at an annual rate of 5 per cent. or a little more in the first half of 1973.

A continuation of a similar rate of growth in consumer spending, and the resurgence of business investment, together with a likely build-up in farm stocks after two years of stock reduction, will be expansionary factors in 1973-74. The extent to which these factors will be offset by monetary imports, higher monetary conditions and a reduction in the rate of growth of building activity is difficult to determine. In this situation it seems appropriate that the 1973-74 budget was designed to be roughly neutral in its impact on aggregate demand, even though it involved a high rate of growth in Government expenditure. Total domestic outlay in 1973-74 is expected to be up by 20 per cent on outlay in 1972-73, but the rise is weighted towards transfer payments (to the states and to pensioners) and net advances which rise by 21.6 per cent. while final domestic expenditure on goods and services by the Commonwealth increases by 15.1 per cent. Offsetting these increases in expenditure is an increase in expected receipts of 20.6 per cent., which involves strong increases in personal income taxes through the progress tax system, increases in indirect taxes and significant increases in direct and indirect charges on companies.

No solution

Inflation remains the burning economic and political question in Australia, and while the budget did nothing to contain inflation it also did little (the main exception being the 5 per cent increase in excise on petrol) to add to the rate of inflation. The Government's current strategy in attacking inflation rests heavily on restraints on corporate pricing through the newly established Prices Justification Tribunal and on the impact of reduced import prices deriving from the revaluation and the tariff cut. While both of these will exert a moderating influence, there is little chance that alone they will break the inflationary spiral. Like many other governments the world over the Australian Government has yet to evolve a solution to the problem of cost inflation.

Cheap, high-risk defence

By PETER ROBINSON, Editor, Australian Financial Review

Faced with the realities of an over-stretched economy and an ambitious programme of social and economic reform, the Whitlam Government has opted for a high risk, low investment defence stance fraught with both military and political dangers.

The programme which has just emerged from the budget presented on August 21 and the Defence Minister's statement to Parliament on August 22 is one which clearly reflects an overwhelming priority for cost-cutting, rather than any balanced effort to evolve a rational military policy compatible with the Labour Government's attitudes to regional and global problems.

Total defence outlays in the budget are put at \$A1,266m.—an increase of only 2.6 per cent. over last year's allocation, which itself reflected the influence of strenuous cost-cutting and the phasing out of Australian involvement in Vietnam.

Inflation rate

Since Australia's inflation rate is now around 10 per cent. annually and rising, this obviously represents a reduction of defence spending in real terms. But in the all-important "tooth to tail" ratio the reduction is very much greater.

The \$A1,266m. budget outlay includes \$A708m. for manpower costs—an increase of \$A81.4m. over last year's figure. However, the size of the fighting services has been sharply reduced through the abolition of conscription for the army (which has reduced its strength from a peak of around 45,000 to about 31,000). Moreover, a further 3.2 per cent. reduction in military manpower is planned for 1973-1974 plus a 9 per cent. slash in civilians employed by the services.

At the same time, equipment spending has been cut by \$A44m. to \$A263m. The lowest figure for more than five years. This would be understandable, or even laudable, if previous governments had been engaged in capital spending sprees aimed at keeping the generals happy. In fact, the last major defence

spending spree was in the early 1960s under Sir Robert Menzies when Indonesian confrontation was in full flower. This led to the acquisition of 24 F-111 bombers (only now being delivered), three missile destroyers from the United States, helicopters, armoured personnel carriers, submarines and patrol boats.

Since then there has been no major programme for the acquisition of capital equipment. Prime Ministers Gorton and McMahon both used defence as a political issue, but in practice imposed tight ceilings on defence spending and consistently deferred long-term decisions on replacement, new programmes and local defence production.

This is demonstrated by the fact that defence spending since 1969-70 has risen only from \$A1,000m. to \$A1,266m.

The latest programme, however, reverses the trend of very modest replacement programmes to a more positive cutting back of existing programmes and even existing force levels.

The rationale for all this was summed up by the Defence Minister, Mr. Barnard, in this way: "We and our advisors do not at present foresee any deterioration in our strategic environment that would involve consideration of the commitment of our defence force to military operations to protect Australia's security or strategic interests."

"This view of Australia's security was, I may remind the House, the view accepted by the previous Government in recent years."

Mr. Barnard was referring to repeated assertions by Mr. Gorton and Mr. McMahon that they could not see any strategic threat to Australia for ten years.

There are, however, two points which must be raised in connection with this view. The first is the question of lead time on military procurement and the second is the definition of strategic threat.

The plain fact is that many of the equipment items which first came up for consideration in the Gorton era (three or

four years ago) are now that much older: a decision which could fairly have been deferred in 1970 is less easily deferred in 1973-74.

Items in this category certainly include the Neptune patrol aircraft (a replacement candidate for which is the British-built Nimrod), the older Hercules of the RAAF's transport squadrons, the whole concept of the ageing "Melbourne" and Australian naval air strike power and the issue of tactical air power, including troop-carrying helicopters and ground strike capability, both of which took a frontline pounding during the Vietnam war.

Labour was, of course, bitterly opposed to the involvement in Vietnam but it can hardly ignore the fact that Australia's relatively limited stock of capital military equipment was depreciated at double and perhaps triple rates by being utilised for five years or so in rather tough battle conditions.

Newest item

Ironically, the newest capital items in the inventory (the F-111 strike aircraft and the DDG guided missile destroyers) are less relevant to the inward-looking, rather isolationist Labour philosophy of Australian defence needs than they were to the regional more strategically-oriented policies of previous Governments.

Except for the 19 Douglas Skyhawks currently operated by the Navy, Australia has no air ground strike capacity at all. Its tanks are distinctly elderly British Centurions—most of them having seen active service in both Korea and Vietnam—and its capacity to transport assault troops by water is close to nil. There is little anti-aircraft capacity within Australian borders, only the most limited early-warning radar and army mobility which can be measured in platoons rather than battalions.

This is the situation which prevails before the latest round of capacity. The Government has now made it clear that it is reversing the efforts—

admittedly often more effective than creative—of previous governments to build up a domestic Australian defence production capability. This was originally seen partly as an import replacement policy, but more coherently as a move toward greater independence.

(Swedish, Swiss and French efforts during the Vietnam War to limit Australian use of equipment bought from those sources had a deeply traumatic effect on governments of the day.)

The Labour Government has frankly gone for cost-cutting. It is taking the view that destroyers or aircraft or other big ticket items can be bought from international suppliers more cheaply and with less delay when needed.

This attitude tends to ignore past experience. Before World War II, before Korea and during the Korean war, when Australian governments suddenly found that they needed more equipment quickly they ran into supply shortages arising from the rather predictable fact that in times of rising international tension the arms industry is dealing with a seller's market.

Another factor also suggests that the Whitlam Government may be taking a short-sighted view in its assessment of defence priorities.

When previous governments referred to "strategic threats" they were not including Papua New Guinea, since in their thinking full independence for the territory was some way off and it was administratively and in planning terms a part of Australia's own military area.

The Labour Government, in contrast, is totally and quite unequivocally committed to independence for Papua New Guinea by the end of this year and has repeatedly made it clear that it will not intervene in the territory's internal affairs after independence or provide it with military support.

In short, Papua New Guinea is potentially a strategic problem for a Labour Government but one which it has stated in advance it will ignore.

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POLITICS

Whitlam sees support slide

By MICHAEL SOUTHERN

Few Prime Ministers have ever taken office for the first time with as much public goodwill as Mr. Gough Whitlam had last December—and lost it so quickly. Yet at the same time, the Prime Minister, whose popularity ratings have been solid rather than outstanding, has seen a comparatively small drop in support for the way he is handling his job.

After years of frustration and sheer bad management, the Liberal-Country Party coalition was defeated last year, and Australia went Labour. A significant factor in that victory was the votes of many of the younger businessmen, weary of the ineptitude of the Holt-Gorton-McMahon governments, who saw some hope in the more personable and forceful Gough Whitlam. Many who had never voted Labour before did so last year. On current indications, few of them ever will again. According to the pre-budget Morgan Gallup Poll, Labour has lost some support since it came into office, and Mr. Whitlam himself has seen his personal popularity slip.

No easy answers

There are no easy answers to the question why. After all, the government has raised pensions, pushed the country into overfull employment, and embarked on its medical health service which is currently being battled out with unwilling doctors. It has taken new initiatives in foreign policy that Australians generally approve of, and brought the cries of economic nationalism that were being heard under the former government to a crescendo. Most of all, Mr. Whitlam has, overseas, been an outspoken Australian—quite a change from the days when this country was so often knocked for its way of life, its politicians, and its business activities by foreigners, and simply lay back and took it.

Now, Australia is a voice to be heard overseas, a critical voice at times. The old inferiority complex of government is gone and in its place is the brash shout of an infant that has just discovered his voice. At times, as we have seen with the bashing of multi-

national corporations, it is a shout of inexperience and frustration. At other times, as in the case of criticism of the U.S. bombing raids, it has been a cry of despair. But the point is, at last Australia is making its opinions known and taking an independent stand in the world.

In the light of this, it is not easy to understand why the Whitlam government should have become relatively unpopular. The acid test will be the forthcoming Paramatta by-election which the Liberal Party narrowly held last December. It is expected that the Liberals will win again, but what the government has to take notice of is not defeat, but the margin of defeat.

Among those who no longer support the Whitlam government are a large number of young people who are involved in finance and in industry and no longer find stock exchanges places where they can print money—despite the fact that the economy is now running virtually at full capacity, that the banks are full of money and consumers spending like mad. Business generally has been put low on the priorities of the government which has clearly seen the need for massive social change more urgent than winning business confidence.

It is because of this, and the uncertainty that it has created at home, plus the inevitable distrust of socialist governments by businessmen abroad, particularly in the U.K. and the U.S., that last year's angry young liberals are this year's disaffected socialists.

The figures from the Morgan Gallup Poll showed that at December 1972 (the election) Labour (ALP) had 50 per cent. of the votes, the Liberal-Country Party 41 per cent., the Democratic Labour Party 5 per cent., and the Australia Party 2 per cent.

By June this year, the figures were ALP 46 per cent., Lib-CP 45 per cent., DLP 3 per cent., Australia Party 4 per cent. And in July they showed a further drop for the Government to 44 per cent., against 46 per cent. for the Lib-CP, and 4 per cent. each for the DLP and the Australia Party. The two small parties are important because of

their preference vote distribution—the Australia Party generally goes to the government, and the DLP to the Liberal Party.

As for Mr. Whitlam, his popularity rating has dropped from some 53 per cent. prior to the election and 62 per cent. last February to 48 per cent. in July. It is not entirely unexpected; after all, he had bare majority support prior to the election, and there are still many, even in his party, who have reservations about him. And his vanity, which shows itself so often, has not endeared him to many.

Confusing words

But it is more than a question of Mr. Whitlam's personality. During the last eight months a number of his Ministers—notably the Minister for Overseas Trade Dr. Jim Cairns, the Treasurer, Mr. Crean, Labour Minister Mr. J. Cameron and the Minister for Minerals and Energy, Mr. R. F. X. Connor—have all made numerous statements which, while indicating new directions in policy, gave not one detail of what the policy might be. This added enormously to the feeling of confusion, mistrust and uncertainty. Then Mr. Cameron got onto his multi-national statements, all of which presented multi-national corporations as ogres that were sucking Australia's resources dry and exploiting the workers.

For a long time, a series of Ministers made statements that were clearly anti-American, and used their ministerial capacity to do so. That foreign policy was not in their brief was of no consequence to them.

Even now, it is not certain if Mr. Whitlam does have full control over his Cabinet. It is fair to say that many of the voters now turning away from Labour are more afraid of the actions of the Ministers rather than the Prime Minister. There is alarm at the fact that the Treasurer has no economic advisors on his staff but seeks aid from a University-based group. Industrialists who felt they had a friend in the person of Dr. Cairns found he was not strong enough to block the

tariff cuts this year. Mining industry officials are still trying to establish a dialogue with Mr. Connor who so far has poured scorn on them.

But what of the Right wing? So far, it has failed to show that it has learned any lessons at all from its defeat last December. It elected Billy Snedden, the former Treasurer (who was not regarded as being very good in that job) as leader. His approval rating has, like that of the Prime Minister, been in decline in spite of a resurgence of Liberal support. In fact, Snedden is being widely regarded as the man to lose the next election for the Liberals and to be discarded shortly after.

Even now, his leadership is insecure, as was that of Mr. John Gorton and Mr. William McMahon. Snedden knows that he faces potential challenges from his right, with Mr. Malcolm Fraser, from behind with Mr. John Gorton (still nursing a feeling for power) and from the left with a progressive thinking duo of Mr. Don Chipp, former Minister for Customs, and Mr. Andrew Peacock.

Peacock is young and impressive. He has often been labelled a future Prime Minister and can, therefore, afford to bide his time and wait for leadership to be thrust upon him as it inevitably will be. He has proven himself a competent minister and has an appeal to the important younger voters of this country which Mr. Snedden has not.

Such is the dilemma of the Liberals—the same one that dogged them in government—a lack of leadership.

In Parliament, Mr. Snedden has been unimpressive and unable to cope with the barbs of the Prime Minister. Outside Parliament, he has been all too quick to want to reply to Prime Ministerial statements, or criticise Government action only to show that he has nothing really to say. The result is that the Opposition is not really being an opposition, and just as businessmen are worried about future actions by the Whitlam Government, so they are expressing concern over the performance of Mr. Snedden.

Indeed, one group of business-

men not so long ago proud told the Liberal Party president Mr. R. J. Southern, that they were concerned about the lack of real opposition from Parliamentary party, and lack of any effort to clear deadwood from Parliament referring to the older Libs there.

But leadership is only part of the problem. The other failure so far to defeat the Liberals for the first time Snedden has already had down on his oppositionist and incomes policies while government and began to advocate them. Inconsistent and shifts of thinking like these are becoming prevalent in many areas.

Furthermore, the Libs have not been able to enter terms with the Country Party opposition. Talk of mergers has been rebuffed by the Libs and the once friendly relations between these two parties no longer exist.

Gone unheeded

The Country Party has not been able to enter terms with the Country Party opposition. Talk of mergers has been rebuffed by the Libs and the once friendly relations between these two parties no longer exist.

Within the Liberal Party there is disarray and a lack of co-operation between the Parliamentary Party and the Party leaders themselves. And there are times when Liberals show signs of folly most Right-wing ex-Government parties in this country, and integrating, to reform and new guise. Mr. Anthony, concerned about the swing to left by Liberals, sees this, wants to change both the image and image of his Country Party to give it a more urban and make it the pivot for Right wing.

Canberra's growing weight

By CLAUDE FORELL

Soon after the creation of the Australian Commonwealth in 1901, Alfred Deakin, the most far-sighted of the founders of federation, forecast:

"As the power of the purse in Great Britain established by degrees the authority of the Commons, it will establish in Australia the authority of the Commonwealth."

"The rights of self-government of the States have been fondly supposed to be safeguarded by the constitution. It left them legally free but financially bound to the chariot wheels of Central Government. Their needs will be its opportunity..."

Deakin wrote with a prescience that is rare in politics, for what he predicted with uncanny accuracy was not what most of his colleagues had intended or imagined. Their vision of an emergent nationhood had been limited by their commitment to the continuing sovereignty of their individual States.

Indeed, more than 70 years were to pass before an Australian Prime Minister could publicly declare, as Gough Whitlam did at the Australian Labour Party federal conference in July this year: "I am, I always have been, I never will be less than a firm avowed centralist or unificationist." His only qualification was: "But I am also a regionalist. I don't see any validity in the State boundaries which British public servants drew up in the last century."

Sir Robert Menzies, in his 17 years in power, steadily extended Central Government financial supremacy and intervened without ceasing to proclaim his belief in "State rights."

John Gorton more openly asserted the primacy of Central Government, especially in revenue raising and economic management, and urged the Liberal Party to review its dedication to State-oriented federalism. But he always disavowed the description of his stand as that of a "centralist." Not that this deterred some influential Liberals of implacable anti-centralist views from denouncing him and conspiring to bring about his downfall.

Mr. Whitlam feels no such inhibitions, even though his attitude brings him into conflict with three Labour State Governments (South Australia, Western Australia and Tas-

mania), not to mention the other three with Liberal or anti-Labour coalition Governments.

Significantly, he prefers to speak of the national (rather than federal) Government. Officially, "Australian Government" has replaced "Commonwealth Government." He leaves no doubt as to which Government in his mind takes precedence.

Whatever hope the staunch defenders of State rights may have cherished of arresting or even reversing the trend towards a stronger Central Government must surely have been extinguished at the latest Premiers' Conference in June. At this annual charade—where federal leaders traditionally grandstand about the necessity for financial stringency and State leaders about the iniquity of federal stringency—Mr. Whitlam made it crushingly clear that the national Government would play an even more dominant and dynamic role in the future.

Since federation, the national Government has achieved supremacy, as Deakin foresaw, through the power of the purse or by referendum. This stems from its effective monopoly, since 1942, of income tax; its exclusive rights to customs, excise and sales tax revenue; its virtually unrestricted power to make specific purpose grants to the States on its own terms; and its control through the Loan Council of State and local government borrowing for capital works.

Beyond resources

The result has been that the States—still primarily responsible for schools, hospitals, law and order, public transport and utilities—can no longer raise enough revenue themselves to meet the rising cost of these commitments. The States have come to depend—some more, some less—on federal funds for about half their annual income. The last Liberal-Country Party Government in Canberra yielded the right to levy payroll tax on employers; this gives them a modest growth tax, but not enough to ease significantly their financial dependency.

The national Government alone decides how much income tax it will raise and how much it will keep for its own needs (and ambitions). The States must make do with what Canberra is pleased to give them—

and to accept the regularly disputed formula for sharing this among them.

Canberra has also used its power to make specific purpose grants increasingly to subsidise and exercise control over universities and colleges, secondary and technical schools, public housing, highways, conservation and irrigation—all originally areas of State responsibility. The States have had no choice but to accept such tied grants, while continuing to demand the freedom to determine their own priorities without federal directives.

It was against this background that Mr. Whitlam confronted the State Premiers in June—without any ideological dedication to uphold "State rights," with pre-election commitments to boost education, welfare, urban essential services and regional growth; and with a national mandate to take far-reaching initiatives.

He left them in no doubt that the Whitlam brand of centralism would take four forms: stringent limitation of future federal financial assistance; the direct take-over (by financial coercion in the absence of agreement) of State responsibilities; closer control of federally financed State works and services; and direct funding of local government projects.

The Prime Minister confirmed the complete financial take-over by the national Government of tertiary education, and deducted the money the States would save from their tax reimbursements.

And, as he promised, the federal budget in August provided for further federal intervention in the traditional State responsibilities. In the future, Canberra may well accept full responsibility for the impoverished State railways. In a recent dispute with Victoria over health services, the federal Minister for Social Security offered to take over full responsibility for public health and hospitals—an offer indignantly rejected by the State.

Mr. Whitlam told the Premiers: "We believe it would be irresponsible for the national Government to content itself with simply providing money without being involved in the process by which priorities are set, by which expenditures are planned and by which standards are met."

The reaction of the Premiers to these ominous prospects has ranged from anger and dismay to realistic resignation. At one extreme is Queensland's Johannes Bjelke-Petersen, with his semi-wishful mutterings of a secessionist UDI; at the other, Victoria's R. J. Hamer, who concedes Canberra's prerogative to allocate national resources but insists on reasonable consultation and a measure of administrative autonomy for the States.

and to accept the regularly disputed formula for sharing this among them.

Clash of views

Mr. Bjelke-Petersen, whose Country Party-led Government represents the Australian equivalent of America's deep South, has clashed with the new national Labour Government on several issues. The most important of these are Queensland's rather feudal laws on and treatment of Aborigines; realignment of the Torres Strait boundary between northern Queensland and Papua-New Guinea; jurisdiction over the continental seabed (involving offshore oil and mineral rights); and exports of coal (Canberra claiming that Queensland is claiming that Queensland is claiming a national resource to be sold off too quickly and cheaply).

Most of the other States have supported a petition by Queensland and Tasmania for an advisory opinion by the Judicial Committee on the offshore dispute, which has been simmering since the days of the Gorton Government.

The States are also agitated by the Whitlam Government's somewhat impetuous moves to abolish the remaining right of appeal to the Privy Council in cases arising from the State Supreme Courts.

There is little informed disagreement with Canberra's wish to sweep away "archaic relics of an imperial past" and its confidence in the competence and eminence of the Australian High Court (which is already the final court of appeal in all federal and constitutional cases). But the Prime Minister's tactless attempt to enlist Westminster's collaboration without even consulting the States in a matter affecting their direct relationship with Britain aroused their immediate suspicions and resentment.

State leaders say they fear that if the Whitlam Government can do a deal with London over their heads on judicial appeals, a precedent would be set for a measure of State autonomy in the face of an increasingly powerful and vading centralist Government.

a bygone colonial era. This fessed anxiety is rather fetched. The British Government has no intention of setting the balance of federal state relations in Australia; has firmly suggested that conflicts be resolved with Australia by agreement, appeal to the High Court, or constitutional amendment by referendum.

One forum where this dispute and others could be examined is the forthcoming constitution convention—the first air federation—to review the Commonwealth Constitution and Federal-State relations generally.

Sceptics doubt whether a gathering, or series of gatherings, of federal and State representatives—a device never provided for in the Constitution—will achieve anything or even anything. The States find it hard enough to reach consensus among themselves let alone with the Federal Government. And any proposed constitutional amendment must still be approved by both Houses of Federal Parliaments and endorsed by a referendum (requiring an overall majority of voters and a majority of voters in at least four States—an obstacle rarely overcome).

Yet there is scope for a hard-headed horse trading. The Federal Government, despite its financial predominance, still lacks adequate or indisputable powers to regulate the economy—for instance, control of non-banking finance companies, control of wages and prices and full control over industrial relations. The Australian Government is also eager to take over responsibility for company law—an ambition being blocked by New South Wales and Victoria, partly to strengthen their bargaining power at the constitutional convention.

The most fruitful outcome of the convention could be that the States, in return for a guarantee of a reasonable share of national revenue and administrative independence, would agree to transfer some of the powers sought by Canberra.

For the Whitlam Government, such agreement would enhance its stature and authority; for the States, it offers the best hope of retaining a measure of dignity and autonomy in the face of an increasingly powerful and vading centralist Government.

slid New perspectives in foreign policy

By T. B. MILLAR, Director, Australian Institute of International Affairs

In nothing so much as in defence aid schemes, the foreign policy is the Australian Labour Party Government distinguishes itself from its predecessor. Within a few days of taking office, it changed the tone, emphasis, priorities and direction of foreign policy—little roughly at first, but with increasing coherence and sophistication thereafter. By the end of its first year, the Government has a very different image in the world from that of less than nine months ago.

The changes that have taken place in foreign policy are interrelated and stem from a common philosophical approach: that Australia needed to follow its own interests, to be less dependent on the United States and less committed to the support of American policies; that it should be more sympathetic than in the past to the aspirations, policies and emotions of developing nations; and that it had a leading role to play in its two adjoining regions—South-east Asia and the South Pacific.

Immediately after taking office, the new Government moved to recognise the Chinese People's Republic and established diplomatic relations with Peking with unusual speed. Military conscription, reduced by the Liberal-Country Party government, was abolished, the few remaining Australian servicemen in Vietnam were withdrawn, and military aid to South Vietnam and Cambodia ceased.

Treaty attitudes

In moving away from what it saw as an obsession with the American alliance, the Government became much cooler towards the SEATO treaty. An official statement issued on July 2 declared: "The Government believes that SEATO is no longer relevant in the light of the changed situation in Asia. It is studying SEATO's role, but has decided that no important changes will be made by Australia without prior consultation with other active members."

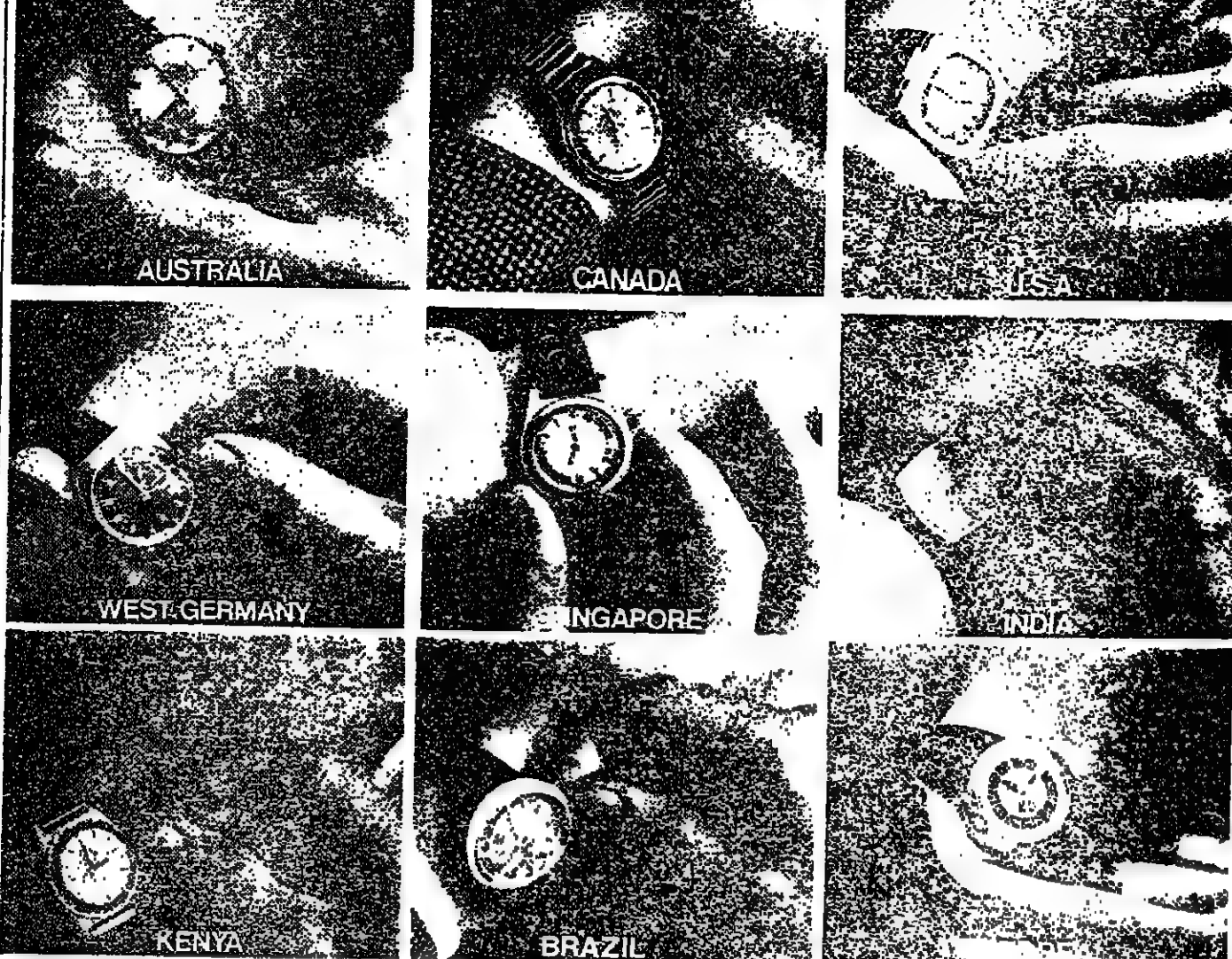
At the time of the 1973 ALP Conference, the Government announced that the RAN would not take part in a joint SEATO exercise later in the year, for the planning of which it was mainly responsible.

The renewed bombing of North Vietnam by the U.S. in December 1972 brought strong official and unofficial Australian protests, which appeared as a sign of relations between the two countries. On February 26, Australia established diplomatic relations with the Democratic Republic of Vietnam. Korea, but a number of preliminary diplomatic and social moves have been made.

Australia has stopped attending ASPAC Ministerial or has taken an initiative and has gained considerable international support (and even more publicity) is the French nuclear tests in the Pacific.

Troop withdrawals

In December, Australia had over 2,000 servicemen of all arms in Malaysia and Singapore under the Five-Power defence arrangement. The Whitlam Government first announced that the infantry battalion and artillery battery would be withdrawn at the end of their tour of duty (February, 1974). Later, after discussions with the other governments concerned (Malaysia, Singapore, U.K. and New Zealand), it announced the withdrawal by February, 1975, of all Australian troops because of the presence of the more technical assistance and other Chinese People's Republic.



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OVERSEAS LINKS

AUSTRALIA VI

Trade with China should not be over-emphasised

By PHILIP BOWRING, Hong Kong Correspondent

There can be no doubt that hostile nations, such as Canada, made last year for the first time Australia's loss of its China which recognised it. Not only has that need disappeared but almost anyone is now welcome in Peking—as Cairns discovered when he found himself placed on equal terms with representatives of the Greek regime.

This is not to say that the new Government's policies have not smoothed the way for greater trade. But in the longer term any political motivation in China's trading may be at least as much influenced by its view of Australia's role in regional geopolitics as by the colour of the Government in Canberra.

Dr. Cairns has predicted that trade between the two countries over the next five years will be double that of the last five. This is not a spectacularly over-optimistic assessment in view of the more than two-year stoppage of wheat sales. Nonetheless, even assuming that wheat sales return to over \$4100m, level (and given the rise in prices they could go much higher) there is still plenty of room for expansion of other exports. It is notable that while wheat was embargoed other Australian exporters were developing Chinese markets—First by managing after much struggle to get visas to Canton and then gradually making themselves known to the State buying organisations.

Substantial sugar sales were

AUSTRALIAN EXPORTS AND IMPORTS FROM CHINA IN AUSTRALIAN DOLLARS

	1967-68	1968-69	1969-70	1970-71	1971-72	10 months to 1972-73
Exports	126.4	67.2	125.6	63.2	37.2	48
Imports	23.5	29.6	32.0	31.5	41.3	49

cannot be regarded as permanent, and even though there is talk of China buying iron ore this would probably only be in small quantities for up-gradings local ores. Bauxite the Chinese have plenty but need to import the processed product because of the low quality of home smelting. Sugar is another case—its needs are largely for a particular type for canning industry.

In general, then, if China continues to want to expand its foreign trade and to some extent ease its self reliance policy, there is some scope for Australian exporters. But wheat looks likely to return to its position way at the top of China's buying list, whether or not Australia regains the lion's share of that trade.

From China's export viewpoint Australia has provided a steadily growing market. Sales rose from \$423m. in 1967-68 to \$41m. in 1971-72 and \$440.5m. in the first ten months of 1972-73. Principal items are textiles (\$218m. in 1971-72), clothing and footwear

(\$46.5m.), and a wide variety of manufactured articles (including alarm clocks, of which China is 'Australia's main supplier'). There have been some worries in Australia over their low cost producers—such as Hong Kong which has been expanding sales more rapidly than China. Through the recent 25 per cent. tariff cuts which give China new opportunities to Australia it may not have the capacity to take advantage of them.

Exciting though the prospect of China trade may have seemed to be to Australia, it is worth noting that in 1971-72 it accounted for only 1.6 per cent of Australia's total foreign trade. In the mid sixties when the wheat boom was in full swing and before the Murrumbidgee boom it was substantially more important. But the very need that can probably be hoped for over the next five years is that it will return to about 21 per cent of foreign trade—the same as in 1967-68.

New Zealand refuses to be a junior partner

By DAI HAYWARD, Wellington Correspondent

Although political and trading ties, and ministerial communication, between New Zealand and Australia are stronger now than ever before—the advent of Labour Governments in both countries in the same week last November helped to create a new rapport between the leadership of both countries—New Zealand has no intention of being a weak echo of her bigger and more powerful Tasman partner.

In the eight months since Labour came to office New Zealand's Prime Minister, Norman Kirk, has initiated a new look and established a stronger position for New Zealand in foreign affairs. He is prepared to take an independent stand and does not necessarily wait for Australian reaction before making decisions or taking action in the foreign policy field.

When the Australian Deputy Prime Minister Mr. Barnard

arrived in New Zealand a few months ago his attitude and early public statements made it clear that Australia would fine its protest to its approach to the International Court of Justice. Before he left New Zealand Mr. Barnard's attitude had completely changed and he was able to announce that Australia would send a supply ship to relief the Otago.

New Zealand has adopted a different approach from Australia in many other matters affecting the Asian and Pacific region. It has reaffirmed its support for Annuk and told its partners that New Zealand forces will remain in the area despite the fact Australia is committed to pulling out. New Zealand lobbying and fact-finding in the area has been carried out in a different manner too, and seems so far to have been more successful.

Whereas Mr. Whitlam during an Asian tour made statements which sometimes upset his hosts and Asian neighbours, New Zealand instead quietly sent the Minister of Defence, Mr. Faulkner, on a low key fact-finding visit during which he constantly asked his hosts—“What do you want us to do.” Ministerial consultation, both by trans-Tasman telephone and by personal contact, has never been greater between the two countries. Ministers are jettisoning now operating with the objec-

ive of doubling the annual growth rate in trade under NAFTA. Over the past years this has been compounded at an annual rate of ten per cent but manufacturers and exporters on both sides of the Tasman want to step this up to 20 per cent. They are encouraged by the support given by both Labour Governments which are anxious to promote trade, and also by the imminent removal of British preference tariffs in both countries.

New Zealand has already tabled a range of new customs tariffs designed to phase out British preference. It is logical that New Zealand importers will turn towards Australia as an alternative market and the NAFTA agreement, with its schedule A section designed to give preference in each country to the Tasman partner, will give Australian industry an advantage over Japanese or American competitors.

It is likely that Australia will benefit more from the removal of British preference than will New Zealand, simply because Australia's manufacturing industry is larger and more broadly based than New Zealand's. However, Australia could turn to New Zealand for some products now bought from other countries, especially in the forest or paper industries.

Another indication of the enthusiasm to make NAFTA work has been the increase in the number of items added to the duty-free list this year. The NAFTA agreement, which came into existence on January 1, 1968, began with 1,051 items on the list. During the next six years additions averaged just over 50 items a year until this year, when 146 new items were added to the list, bringing the total to 1,547.

Although trade covered by NAFTA has steadily increased over the years so too has trade outside the duty-free agreement. Total two-way trade across the Tasman now stands at \$222m. of which \$165m. is in goods covered by the Schedule A duty-free agreement. The value of duty-free trade has remained at a fairly constant level of 50 per cent of total trade.

One reason for the progress in many general trade areas has been the rationalisation of production within the same industry. By limiting production to agreed lines, factories in both countries can share the total market with both benefiting from economies in distribution, stock and from longer production runs.

The growth in trade, and improved warmth towards NAFTA does not mean that all worries and difficulties have been resolved. Plenty still remain. Australian basic raw materials, particularly chemicals or minerals produced locally have protection over imported raw materials.

Because New Zealand does not have these natural raw materials they are often imported duty-free. This often gives New Zealand manufacturers particularly in plastic and metal industries, a price advantage over Australian firms who use the same imported raw materials. Naturally the companies have reservations about this.

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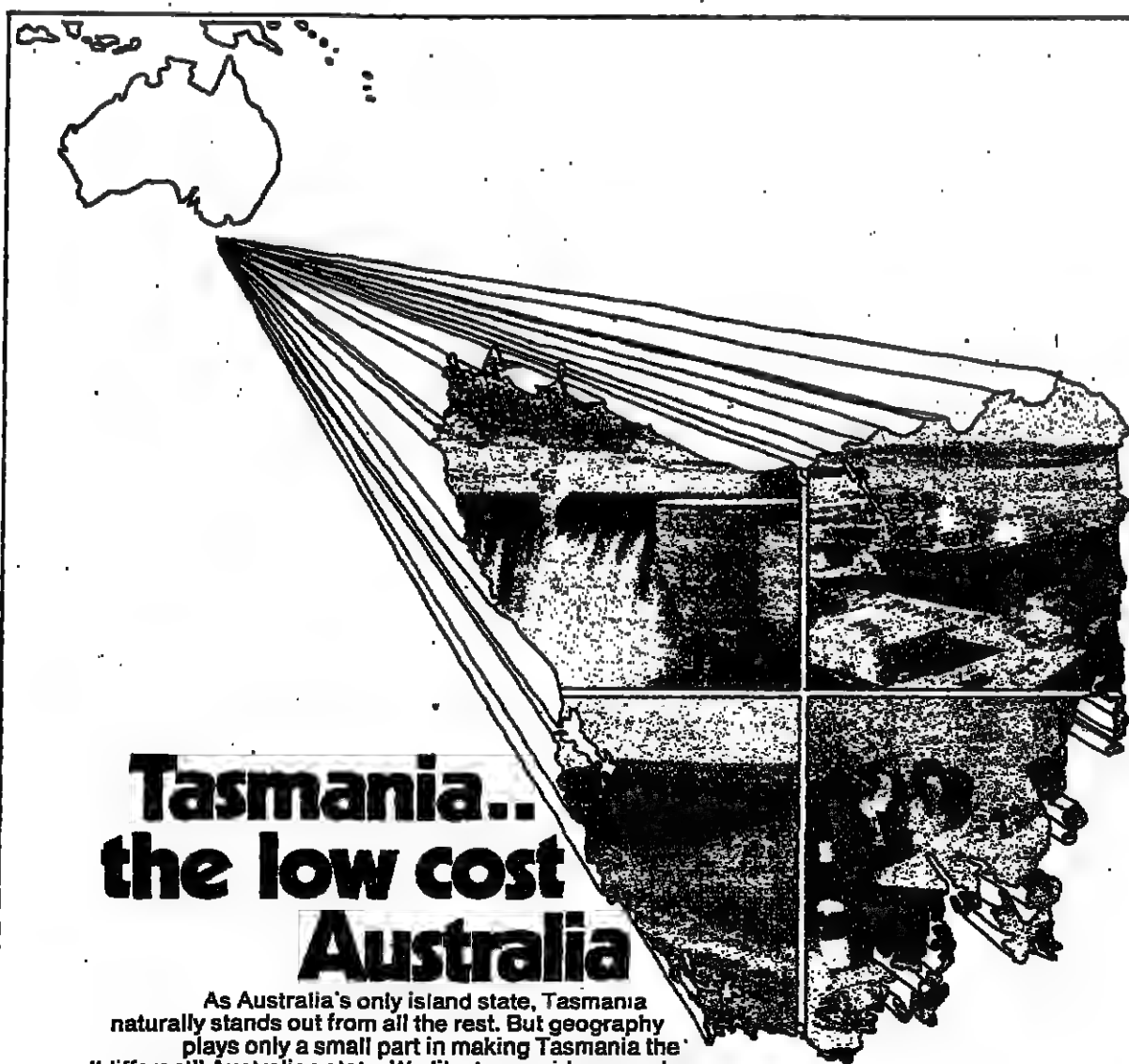
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Firms slow to accept Government's policy

By KENNETH RANDALL

From early in 1972, many of Australia's most astute businessmen were convinced that the Australian Labour Party, under Mr. Gough Whitlam, would win the general elections towards the end of the year. Few of them were dismayed by the prospect. Some backed their judgment with public statements bordering on support. A majority probably took out the insurance of donating to Labour's campaign funds.

Yet the sense of shock and disbelief within the business community at the sight of a Labour Government in action was, within a year, the most obvious of all public reactions to the change. "We are constantly surprised," said the consultants, Cramb Tariff Services, in a budget-eve bulletin to clients, "by the number of businessmen we meet who seem to refuse to accept that times, in relation to tariff policy, have changed. These men, successful in their own fields, appear to harbour the deep-seated belief that the Government, for all its talk and actions to date, is not really serious in its intentions and that finally it will revert to the policies of the past 20 years. 'Nothing could be further from the facts.'"

Mr. Whitlam himself, in an address to industrialists only two months earlier, had said: "I want to reassure you that ours is a highly predictable Government. I confess it makes me quite impatient when I hear that business is uneasy or uncertain about our intentions. I venture to say, in all seriousness, that no administration in modern democratic history has entered office with its intentions so precisely and specifically spelt out—and spelt out over so long a period."

Uncertainty remains

The overwhelming evidence supports Cramb's and the Prime Minister but the fact is that uneasiness and uncertainty remain. Perhaps Mr. Whitlam put his finger on the cause when he said in that June speech: "If anyone has been surprised, I can only take it that there is still an element of surprise in the fact that an elected Government will actually do what it said it would do."

To some extent, the faddishness of the industry associations and other lobbying groups which lived so comfortably through the past 23 years of non-Labour government, must shoulder blame for the credibility gap. But they were not alone. Even the Australian Financial Review began its main report of the July 1973 tariff cut (25 per cent on all items) by describing them as "historic and entirely unexpected." Yet every major element of the decision had been examined in detail by the Prime Minister in his speech a month earlier.

The tariff decision was taken in the name of anti-inflation



Blast furnaces at the B.H.P. steelworks at Newcastle, New South Wales.

policy, though its effect in that area may be limited, at best, as an earnest of the new Government's intentions for industrial development, however, it had an incalculable and certainly "historic" significance. The official announcement of the tariff reduction and associated decisions, running to 15 pages (much of which still has not fully penetrated public consciousness), tied together some of the most publicised and important policies of the Labour Party: extensive reallocation of resources, job retraining and relocation programmes, revision of the methods and machinery of industry assistance and tighter co-ordination of assistance policies.

Mr. Clyde Cameron, the Minister for Labour, had already published the outlines of a national manpower policy which he expected to introduce by the end of 1973. The Government had received (and largely endorsed) a report from the eminent economist Sir John Crawford on an industries commission to replace, and expand upon the work of, the Tariff Board. Through the new commission, Mr. Whitlam had said, "the Government intends to lay the basis for an industrial policy for Australia in which the emphasis will be upon change and dynamic adjustment."

Other elements in the process of forcing change were the Government's proposals for selective price justification (in the absence of power to directly control), federal company law and stock markets supervision, stronger action against restrictive trading practices, foreign

take-overs and monopolisation, and the removal of feather-bedding subsidies and taxation allowances. This last point was put into concrete form by the Budget decision to withdraw the 20 per cent investment allowance against tax.

But the Government's commitment to the consumer and the worker ahead of the entrepreneur and shareholder was nowhere illustrated with greater psychological impact than in the various facets of the tariff decision.

Mr. Whitlam had warned: "It is not a pretty sight in a country like Australia, so rich in natural resources and with such potentiality for growth, to see the instant ossification which sets in in so many enterprises and indeed whole industries. As soon as an industry has come into existence, too often it considers that its very existence entitles it to a certificate of immortality and changelessness, to be guaranteed by way of government subsidy and protection by way of tariffs or, even worse, permanent quantitative controls on imports, a safe and easy life."

Public scrutiny

Just how far Labour's complex and over-lapping ideas will succeed remains a matter for conjecture. Because of the Australian constitutional situation, some of them necessarily rely on public scrutiny and exposure rather than direct legislative authority. But there is nevertheless a substantial measure of direct power available and of the general intentions there can be no doubt whatever.

Perhaps the one area of business where the Government did not telegraph its intentions is that of the multinational corporations. The unexpected virulence of the attacks on multinationals sprang from particular situations and political expediency and is unlikely to be translated, for the time being, into specific policy actions. Undoubtedly, though, it has added to the siege mentality in some sections of business.

The extent of this attitude is not at all clear. While many spokesmen for organised business present it as universal, the official statistical indicators (to take one instance) tend to suggest that any crisis of confidence is quite narrowly based if investment decisions and profit expectations are any sort of guide.

Not 'anti-business'

Senior ministers, from Mr. Whitlam down, have gone out of their way to stress that, although times certainly have changed, they are not intrinsically "anti-business." The Treasurer, Mr. Frank Crean, has carried probably the greatest burden of this work (and several times been laughed or shouted down by his audiences). In his view, "... what we are aiming to do is to develop a climate in which there will be an active and healthy competitive spirit, coupled with a readiness to respond to the challenge of change, both in our domestic industry and in our international trading."

By the past standards of the Australian industry, the prospects being held out by the Labour administration may seem bleak in the extreme. By anybody else's standards, they are not so extraordinary. For one thing, the inevitable involvement of the trade unions in any Government-induced restructuring is a substantial safeguard. Speaking of the tariff cuts, Dr. James Cairns, the Minister for Secondary Industry and Overseas Trade, says: "It has been done in a genuine effort to deal with inflation. There will be an equally genuine effort to make sure that Government, trade union and business co-operation ensures that no cost of this will fall only upon those affected, and every effort will be made to see that the position of those who may lose their jobs will actually be improved."

The concepts of rigorous competition, efficiency, cost-consciousness outside the protective umbrella of the tariff and harsh public scrutiny may be unfamiliar but they are gaining wide community endorsement. To borrow again from Cramb's "... industry must accept that the Government is 'fair dinkum'... times have changed. There is no sense in refusing to recognise it."

Reduced tariff walls

By MICHAEL SOUTHERN

Australia's manufacturers were born on the right side of a tariff wall, and have, since pre-federation days, grown and matured that way. Under Sir John McEwen, the tariff wall reached its highest. In July of this year, the government took its first, and massive swing at the wall, and inefficient industry in general, with an overall 25 per cent reduction in tariffs.

True, some of the industries involved can, and will, make representations to the government showing cause why tariffs should be restored for them. Heavy engineers are in the vanguard of this movement. It is also true that there will be some unemployment as a result of the breakdown in tariffs (some ministers estimate 30,000 jobs). It is probable that this will not be the first tariff reduction by this government, and the July measures were a bitter taste of things to come.

For, behind that tariff wall, Australian industry has grown at a cost to the Australian public that is difficult to estimate. It has been a simple cost of paying more for many goods simply because Australia could not produce them at prices comparable with those of overseas manufacturers.

The arguments have rarely varied. Without the tariffs industry would not have grown, investment would not have been made, and the prosperity that the community at large enjoys would not have reached its present level. Laudable as this argument might be, it has been at the same time, there have been at the same time, industries which have December revaluation nor with a degree of change that

used tariff protection to cover inefficiencies that, in an open and competitive market, would not be allowed. But one argument for their survival has always been the social need—and many have been tolerated simply because they create jobs.

The reduction of the tariffs was a move to help relieve inflation, but the effects have still to be seen. The Whitlam Cabinet has had some degree of division on the subject, and there are strong groups both for and against tariff protection. Up to now, the consumer-orientated groupings behind Mr. Whitlam are winning, for there is good political capital in cheaper television sets, footwear, chemicals, and so on. It has to be offset against unemployment, but with full employment and inflation at 13 per cent annually, the fact at this point in time is that any labour displaced by tariff reductions can be taken up somewhere else.

Largest contributor

It is wrong to underestimate the importance of the manufacturing sector in the Australian economy. Economic census figures for 1969-70 show that in the total GNP, manufacturing was the largest single contributor, accounting for 27.8 per cent, with a factor cost of \$47,531m. Estimates now suggest (though statistics are not available) that manufacturing accounts for around 30 per cent of GNP.

The industry's real and immediate problem, however, has been at the same time, there have been at the same time, industries which have December revaluation nor with a degree of change that

could be massive. The heavy engineering sector, for instance, built up to service the massive mining developments, is finding the going difficult now that those developments have, for the time being at least, stopped. And with lower tariffs making the imported alternatives cheaper, they may have troubles getting started again.

Motor car manufacturers are enjoying a boom with sales up 15 per cent this year, but it is a boom overhung by strikes which have affected production and the spectre of increased Japanese interest in this market through manufacturing. The government's attitude is the key here, and the answer is not known.

Colour television

Electronics face equal uncertainties, particularly over colour television. Textile and footwear producers have the prospect of China flooding the market (in spite of assurances to the contrary), chemicals and textiles face increased foreign competition. Everywhere, in fact, there is uncertainty which has reflected in the declining stock market.

This uncertainty is the one factor which could inhibit future capital investment, just as government attitudes to foreign investment in anything in Australia are such that there is no immediate prospect of massive capital inflow. Such investments would face the 25 per cent deposit scheme and a great deal of government scrutiny which, on present indications, is more hostile than friendly.

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INDUSTRY

Enough iron ore to become a major steel producer

By DESMOND KEEGAN

The only Australian iron and steel producer, Broken Hill Proprietary Co. Ltd. (BHP), is testing the Government's new prices tribunal with a demand for a 9 per cent. price increase.

Predictably, the application has been dubbed "an outrage" by the trade unions who were quiescent after their July wages battle which landed them a settlement from BHP in the form of higher wages and improved conditions.

On the other hand, large and vocal shareholding groups were adamant that the rise will do little to assist BHP's return on its massive investment in iron and steel plant. They pointed out that its absolute profit is large because of its good fortune in finding oil and gas and BHP's daring in leading the consortium which developed the Mount Newman iron ore complex.

BHP is now in a position where it can press ahead with plant to make and ship vast tonnages of pig iron and raw steel to the big markets. While this is the type of investment decision which would give Australia a great deal of economic rationalisation, it will not happen unless the rewards are sufficient to service the vast capital needed to initiate the plant.

BHP has already indicated that it sees the need for an investment programme of \$1.350m. over the next seven years in order to meet the

demand of the 1980s. But, without price rises, it sees the return on its investment dropping to less than 8 per cent. a year. Already, because of BHP's delay in its new investment programme, some types of steel are in short supply.

There are other companies interested in steel production in this country. With the vast iron ore reserves that exist, international groups have been watching the situation, and the Government, too, is clearly interested in ensuring that more of the iron ore is processed in Australia prior to export. And, when one considers the extent of Australian ore resources, it is logical that eventually, the country must become one of the major steel producers of the world.

Mesabi output

The Mesabi Range in the U.S., which provided the muscle to enable America eventually to dictate to the old European powers, has yielded about 3,000m. tonnes of ore since it was discovered towards the end of the last century.

By the 1980s, the world will be using a Mesabi Range every three years. Even allowing for impurities in Australian ores there is a great future for its high ferrous content and its sheer magnitude. In a year of world steel recession the Pilbara was able to undertake about 10 per cent. of world iron

ore production. This year Pilbara men say they will produce far more than the Mesabi Range did at its peak and it will be ore of a much higher grade.

It may also be of interest to note that the West Australian Government reports that the proven reserves of iron ore in the State are over 25,000m. tonnes. Mr. Russell Maddigan, chairman of Hamersley, says that the reserves are even more abundant than this and few iron ore miners doubt that some staggering reserves will be found.

These huge tonnages are not likely to leave Australian ports without some benefits in the form of processing plants as the likely spin-off. Mr. Connor is already prepared to use contracts to secure other objectives, such as the Japanese compensation payments for the damage done to Australian iron ore producers whose futures looked bleak when the American dollar was devalued.

Lately, things have not been rosy for BHP and the company has seen fit to issue a measured statement to defuse some of the misconceptions held about steel in Australia.

Mr. J. C. McNeill, managing director, said recently: "At the present low return on funds employed, further expansion of the steel industry required to keep up with average market growth cannot be justified."

This has been treated with dismay in the manufacturing and construction sectors of the community as there is a stunning shortage of steel because of the boom in housing and production of consumer durables.

Realistic pricing

"But," says Mr. McNeill, "a remedy for this is available and it lies in more realistic pricing." The twin requirement of ample supplies of steel under all conditions and maintenance of artificially low prices, in relation to present costs of production, are obviously incompatible. This is indeed trying to have it both ways.

He went on: "What is needed now is the basis for a business judgment to rid the community of some of its irrational opposition to steel pricing policies. It is necessary to recognise that the adequate supply of steel in Australia depends on this and that BHP, big as it is, is nevertheless subject to the same rules of economy that apply to all private enterprises."

Mr. McNeill also said: "The proposition that the iron and steel industry must be expanded with private funds irrespective of the merits of the investment is plainly nonsense. The need for steel to be profitable in its own right is not lessened by the availability of cash flow from the diversion into oil and natural gas. The proposition

that the winners should shore up losers in temporary difficulty is certainly valid—but how temporary is temporary?

There are vast plans for new iron and steel complexes in most States and Queensland looks set to beat West Australia in getting a big export steel plant. Queensland has the coking coal needed for steel in great abundance. It has the ports and climate and it needs heavy industry to realise some of its great potential. But there have been no significant finds of iron ore.

New South Wales already has two big iron and steel plants and there is talk of a major steel plant at Jervis Bay. However, the conservationists are already in an uproar about this plan and the outcome is still uncertain.

There is ample coastal space away from population centres to produce pig iron, steel and shapes in enormous quantities if the investment is forthcoming. It will almost certainly be available eventually, either under a Labour government or a Liberal government of the future.

In the long run, a measure of maturity will be needed in Australia simply because the country will have to compete with the African and Brazilian fields. Mr. Whitlam must take advantage of the tremendous iron ore reserves, although they are of varying quality.

Lucky upturn for aluminium

By J. N. PIERCE

The dramatic upturn in the world aluminium industry has come at an astonishingly lucky time for Australia, coinciding with substantial increases in alumina refining and bauxite mining capacity.

But problems remain for the Australian industry in the form of currency losses on exports and serious doubts of future growth under the strictures of the new doggedly nationalistic Federal Labour Government.

The domestic market for primary aluminium, which shrank by nearly 4 per cent. in 1972 to end a long succession of annual gains, is expected to expand strongly by at least 20 per cent. in 1973. Such a gain would bring domestic consumption to around 164,000 metric tons, or roughly 70 per cent. of the annual rated capacity of Australia's three smelters.

Currency losses

But on export markets, where the combination of bauxite, alumina and aluminium ranks third in importance after iron ore and coal, the benefits of a strong growth in shipments are being blunted by the currency realignments which have taken place since the end of 1971.

Before the Smithsonian Agreement late in 1971, an export price for primary metal of U.S.24c. per lb. yielded the Australian producer about A20.3c. To-day, U.S.24c. translates into only A16.9c. To get back to a A20.3c. return—about the break-even point for Aus-

tralian smelters—would require an international price of nearly U.S.29c. This prospect has, in fact, moved nearer with an early June increase by the U.S. Sumitomo Metal of Japan—total smelting capacity of 344,000 metric tons is now fully employed. Alcoa of Australia, which cut back output at its Point Henry smelter in Victoria by 15 per cent. in September, 1971, moved back to a full production rate of 91,400 metric tons during the final quarter of 1972. Comalco, which imposed a 12 per cent. cutback at its Bell Bay smelter in Tasmania at the beginning of 1972, has just resumed a full production rate of 95,500 metric tons. Alcan Australia's Kurri Kurri smelter in New South Wales has similarly moved to full capacity production of 45,400 metric tons for the first time since it opened in 1969.

The new Bluff smelter—probably one of the lowest cost producers in the world—expanded its production rate from 74,000 to nearly 112,000 metric tons last September. This higher output at the smelter end largely represents the re-employment of capacity which had been forced to lie idle by the world-wide recession in aluminium.

Capacity working

The astonishing luck of the industry lies in the fact that the sharp recovery from that recession has coincided almost exactly with the completion of substantial and long planned additions to alumina refining and bauxite mining capacity.

Throughout the Australian industry for the rest of 1973.

Including Bluff—owned 50 per cent. by Comalco and 50 per cent. by Showa Denko and Sumitomo Metal of Japan—total smelting capacity of 344,000 metric tons is now fully employed. Alcoa of Australia, which cut back output at its Point Henry smelter in Victoria by 15 per cent. in September, 1971, moved back to a full production rate of 91,400 metric tons during the final quarter of 1972. Comalco, which imposed a 12 per cent. cutback at its Bell Bay smelter in Tasmania at the beginning of 1972, has just resumed a full production rate of 95,500 metric tons. Alcan Australia's Kurri Kurri smelter in New South Wales has similarly moved to full capacity production of 45,400 metric tons for the first time since it opened in 1969.

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Somewhat fortuitously delayed by a series of construction union strikes, the multi-national-owned Gladstone refinery in central Queensland has just completed a final expansion which increases rated annual capacity by nearly 60 per cent. to 2,032,000 metric tons (2m. long tons).

On its past record of over-capacity performance, the refinery is capable of an actual production rate of more than 2.4m. metric tons, making it by far the largest—and probably the most efficient—in the world.

This expansion, together with the start-up of the Sardinian alumina refinery of Eurallumina SpA (in which Comalco has a 20 per cent. interest), means bigger markets for Australian bauxite since both plants draw all their bauxite supplies from Comalco's huge Welpa deposit in northern Queensland.

Along with Gladstone, the Swiss-Australian alumina refinery at Gove, in the Northern Territory, has just come on stream with an expansion which doubles annual capacity to 1,016,000 metric tons.

On the western side of the Australian continent, Alcoa of Australia has started on an expansion programme, scheduled for completion by the end of 1974, which will lift the combined capacity of its Kwinana and Pinjarra alumina plants near Perth to 2.2m. metric tons. Beyond this, however, the prospects for further major expansion in the Australian aluminium industry are clouded by two main issues.

Since December, in a remarkably successful attempt to choke off the strong inflow of capital to Australia, the Federal Government has required that 25 per cent. of overseas borrowings must be lodged interest-free with the Reserve Bank. There have been no large overseas borrowings since the imposition of this requirement, and it is now taking on an air of disturbing permanence.

The second barrier to new projects is the rigid Federal Government stance on overseas ownership. Prime Minister Gough Whitlam is determined that the present 63 per cent. level of foreign ownership in the Australian mining industry must not be exceeded. His Minister for Minerals and Energy, Mr. Rex Connor, has gone further by hinting that there will be no direct overseas investment in the minerals industry in the future—but foreign loans will be welcome to make loan funds available through the Government-sponsored Australian Industrial Development Corporation.

Projects stalemate

With overseas loan funds off and foreign participation restricted if not barred, two new alumina projects—Alvesta-BHP-Reynolds in Western Australia and Comalco and Alcan overseas companies at Welpa—are stalemated and three others—the Pacminex and Amar alumina plants in Western Australia and a large Comalco-sponsored aluminium smelter at Gladstone—stand doomed to remain on the drawing boards.

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Aerospace proposals are hanging fire

By MICHAEL SOUTHERN

At the beginning of this year, there were several bright stars on the aerospace horizon. Perhaps the brightest was the proposal for a rationalisation of the industry through a merger of the three companies into one, with the government as a 51 per cent. shareholder.

Then, there was the prospect of a \$A355m. light destroyer project, a maritime reconnaissance procurement plan and the replacement of the Mirage fighters used by the air force. These projects were important not because local companies had any chance of contracting for them, but simply because each could have resulted in some valuable long-term offset work that the industry needs to stay viable.

Australia will not, in the immediate or foreseeable future, build her own fighters or undertake any of its major

defence requirements. The demand is simply too small and the cost too enormous. But at the same time the government has expressed some desire to see the aerospace companies operating and making worthwhile contributions to the defence effort.

Company owners

The Commonwealth owns one of the three companies—Government Aircraft Factory. Hawker de Havilland is a subsidiary of Hawker Siddeley, and the third arm is the Commonwealth Aircraft Corporation (CAC).

The CAC shareholders include Broken Hill Proprietary, Rolls-Royce, ICI, Broken Hill North, Broken Hill South, and EZ Industries. P & O also has a shareholding. The merger plan proposed to put all three

together, minus some of the commercial side of the Hawker de Havilland installations such as sailing boat building and some other contract work, into a single group in which the Australian government would take 51 per cent. In the first half of this year, it was apparent that all was going smoothly and the merger almost became a foregone conclusion.

But, as the demands of the left wing of the Labour Party for more and more money for social welfare projects increased, the rationalisation plan took a place of lower importance, and the much awaited announcement from the Minister of Defence, Mr. Lance Barnard confirming the merger, is still much awaited.

Getting work for this industry has always been a problem. To keep some installations going the companies have often diversified into other

areas, so the aerospace industry is involved in such items as the manufacture of seats for planes and trains, and of sailing boats.

There are some companies with major projects on hand. The Government Aircraft Factory, for instance, has the successful rocket propelled Darr target aircraft. These have attracted orders from foreign governments. It also has the STOL project Nomad, a small aircraft being marketed commercially by the airline division of Mr. Rupert Murdoch's News Limited empire. As well it has attracted a number of Government orders.

The industry has survived as a result of offset orders, mostly with U.S. groups. Thus, the Commonwealth Aircraft Corporation

Continued on next page

Motor makers enjoy boom in demand

By MICHAEL SOUTHERN

The lack of growth in demand for products of the motor industry that became apparent in 1970 became stagnation by 1972. To some degree it was due to an increase in sales tax on cars and station wagons from 25 per cent to 27½ per cent, while commercial vehicles continued to attract a tax of 15 per cent. Overall, the industry growth over this period was only some 4 per cent a year.

But the start for 1973 saw consumer demand, coupled with easy credit, boost the industry. The first six months showed an overall growth rate of around 15 per cent. This, in turn, was hampered by strikes which affected all producers when power workers went out. At present, the two Japanese companies assemble in Australia, New South Wales, Ford supplies most of all when its local content. The local manufacturers, all foreign-owned, are generally optimistic about the Japanese entry on the scene.

Japanese threat

The real uncertainty rests in the future of applications by two Japanese manufacturers, Nissan and Toyota to establish manufacturing plants in this country. These were made when it became clear that the government was going ahead with plans to upgrade the local content of motor vehicles to 85 per cent. At present, the two Japanese companies assemble in Australia, New South Wales, Ford supplies most of all when its local content. The local manufacturers, all foreign-owned, are generally optimistic about the Japanese entry on the scene.

has been hampered by steel and component shortages, making this once happy year a time of some trial. Further, like most other sectors of industry, the early joys were clouded over by uncertainty about government policy.

Leyland is currently trading at a profit, and trying to fight its way back as a more significant producer with the introduction of a series of new models, the first of which, known as P76 has been on the market for three months. At this point in time, because of the strikes, it is not yet possible to find meaningful sales figures for the car. But those which are available to indicate good public interest in the vehicle a medium-to-large car with six or eight-cylinder engine options that is competing with the top of the volume range of Holden and Ford production, and with Chrysler.

Further models are being built and designed by the group which, for far too long, drew on its British parent for vehicles and designs that were not suitable to this market. Leyland strength lay mostly in the small car market and thus was first victim to the Japanese challenge when it came.

The success of the Japanese is partly illustrated in the following market percentage share table.

	1968	1972
GMH	34.4	32.7
Ford	19.0	26.1
Chrysler	13.3	9.5
Leyland	11.0	6.8
Nissan	3.5	6.8
Toyota	7.1	7.0

(Source, Adaps, Melbourne)

Registrations for the early part of this year show a similar pattern and emphasise the fact that the two Japanese groups have overtaken Leyland in sales.

REGISTRATIONS

	February-April, 1973	1972
GMH	30,338	29,39
Ford	27,342	26,49
Chrysler	8,961	9,39
Toyota	8,374	8,55
Nissan	8,374	8,10
Leyland	6,938	6,72

The local makers suffered a further blow with the wide spread reduction in tariffs of 25 per cent, in the middle of this year, a move that clearly, in conjunction with the revaluation of the Australian dollar in December, 1972, made it easier for the Japanese makers to export fully assembled vehicles to Australia to supplement the assembly lines. Imports of Japanese vehicles had reached record proportions prior to the tariff cuts in 1972.

response to the shortage of locally made vehicles brought about by strikes and improved demand. Thus, in the first four months of the year, Japanese imports were up by 25 per cent, while in May they reached a record 6,704 vehicles.

Anti-motor car line

But the motor industry's problems do not end with the Japanese challenge. Problems of rising costs, environmentalist lobbies which have some strong influence with government, new safety and pollution measures plus those of coping with anti-pollution requirements, the industry still maintains its view that Australia is a good growth market for cars. An ownership rate of one car for every 1.8 or two persons is considered feasible.

Australia is proving to be a good exporting base for local manufacturers, though even this area of activity has its uncertainties with the possible cuts in export incentives that the makers enjoy. In 1971-72, the four manufacturers exported 71,423 vehicles from Australia in assembled or kit condition to markets in New Zealand, South Africa and South East Asia. The value of these exports has become quite substantial. GMH in financial 1971-72 exported vehicles to the value of \$481.4m, and it has exported vehicles to a total value of \$434.9m, since the late 1930s. Ford exports in 1972 were valued at \$443.8m, and Chrysler \$418m. The total value of exported vehicles has grown from \$148m, in 1967-68 to \$130m, in 1971-72.



Final assembly area of British Leyland Australia's plant in Sydney.

Over-capacity in packaging

By MICHAEL SOUTHERN

Estimates of the total value of the packaging industry to Australia vary. There is, however, a general consensus that something like \$4800m. a year is spent on the raw materials like paper, timber, plastics, glass and textiles. If one adds to this the printing and design costs, the figure is probably in the region of \$41,000m.

It is a big market, and there are more than 280 companies and firms involved in it. In addition, there are others who come into packaging in a secondary way, such as printers. Some of the major companies like Kellogg and AMATIL have developed their own packaging arm for their breakfast foods, cigarettes and other products. With such a diversity of companies involved, the major groups see a need for rationalisation to overcome, on the cardboard and corrugated fibre side in particular, problems of over-capacity and over-production that have been affecting profits.

Growth area

The corrugated and fibre board sector is the largest area of paper packaging and one of the most important in the total market. It represents some 40 per cent of the paper and paper board area, which in turn is now 39 per cent of the total market. It is one of the significant areas of growth—from 30 per cent in 1956 to its current figure just under 40 per cent of the total market. Metals in the same period have grown from 26.6 per cent to 29 per cent, plastics from 3.6 per cent to 13 per cent while glass has declined from 11 per cent to 8 per cent, wood from 10.6 per cent to 4 per cent, and textiles from 15.7 per cent to 6 per cent.

As these figures show, the inroads that plastics have made over the last 15 years have been quite significant, and are continuing to be so. During the 1960s, use of plastics in packaging grew at a rate of 21 per cent a year while it has a projected growth rate of around 12 per cent a year to 1975, and according to industry sources, about 9.5 per cent a year through to 1980. The total value of plastic packaging is expected to be around \$273m. by 1980.

Its growth in the flexible packaging area has been particularly attributable to its light weight (an important factor in a country where transportation costs are high and distances long) and low price. Unlike most other commodities, plastic prices have been falling since the early 1960s.

In the future, plastics are looked upon as a major challenger to glass for the bottle market, though Australian Consolidated Industries, one of the major glass and packaging companies in this country, has recently married the two to produce a glass bottle with a plastic coating, and has an installed capacity for 50m. bottles a year. ACI has also been expanding rapidly in other areas, and apart from a \$25m. programme that includes both flat glass expansion and other packaging plans, the group has entered into an agreement with the Daiwa Can Co. of Japan to establish a two-metal (tinplate and aluminium) can factory in Australia at a total cost of \$416m.

In spite of the inroads made by plastics, glass is still seen as a major growth area for the future. In 1967-68, it was estimated that glass packaging and containers were worth \$438m., while an overall growth rate of 4.8 per cent a year is estimated through this decade together with a decline in glass's share of the container market. Further, ACI is now facing competition from the recently established Canadian-backed group Glass Containers Ltd.

Glass's loss, however, will not be just to plastic, but to the metal containers which have proved so popular with brewers and soft drink manufacturers. Although aluminium has been making major inroads into the tin plate market, they have and will continue to grow at the expense of glass. Australia's use of aluminium in packaging is the second lowest of the world's 13 major trading nations, in spite of the fact that this country has one of the largest fully integrated aluminium industries in the world.

Few industries in Australia have been subjected to as much criticism and pressure from environmentalists than packaging. Scenes such as those of housewives leaving excess Kellogg, ICI and Nestle. This packaging in supermarkets are not uncommon, while there has been a strong reaction to the non-biodegradable plastics, and

if it continues, this could have a significant effect on future growth. Public outcry over the piles of beer and soft drink cans that litter parks, suburbs and some of the seemingly remote beauty spots in the outback has resulted in establishment of recycling plants.

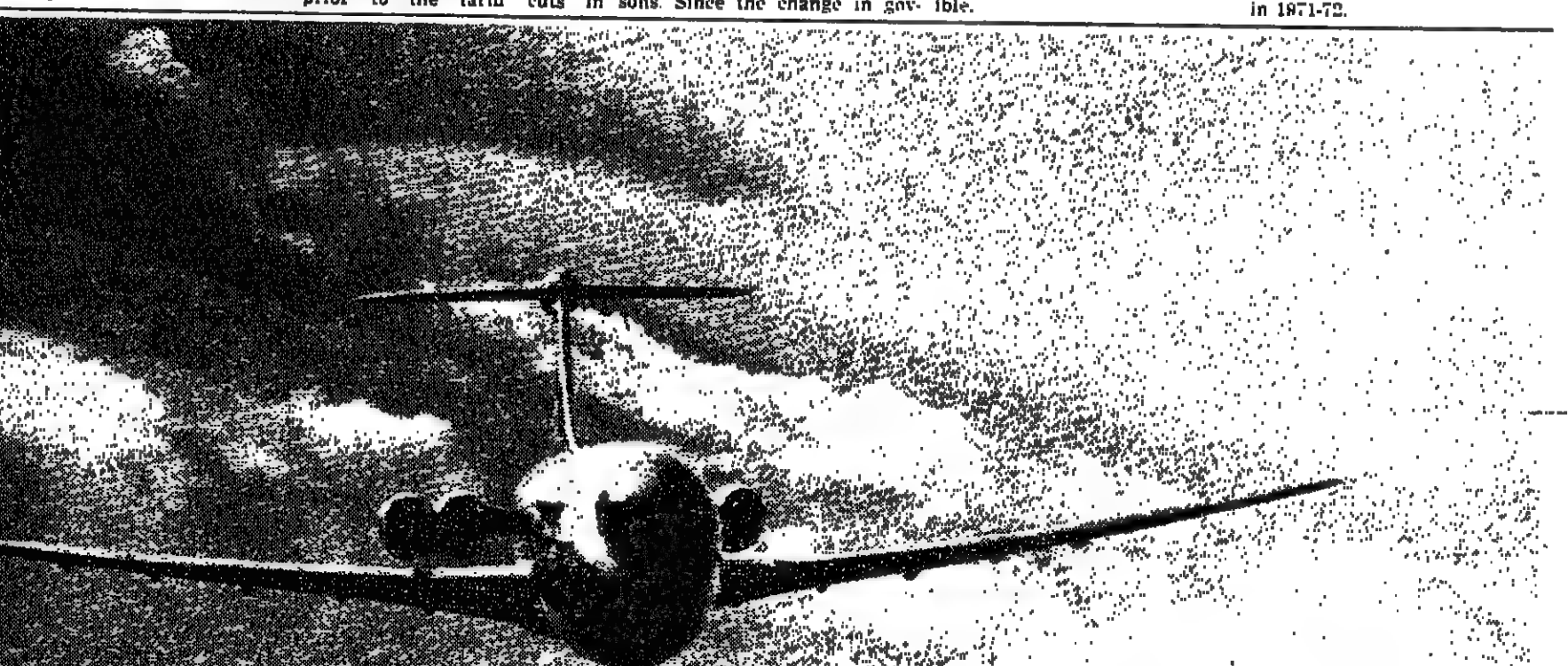
They have so far had little economic appeal but it is quite significant to see how much advertising there is stressing the re-usability of the materials, while the non-biodegradable plastics people have, in one case, used a novel argument that their packaging is best of all for hard fill such as gullies and swamps because it does not degrade or give off chemicals or gases "which could pollute the soil and water passing through into creeks and streams."

Recycled glass

Glass manufacturers are also organising campaigns stressing the constant re-usability of a glass bottle coupled with statements that even when it breaks, it can be used again, through recycling for other products, and even into new bottles. In NSW, one bottle plant claims that the recycled glass component of all new bottles averaged 55 per cent, higher than anywhere else in the world, while throughout Australia, the recycled glass component of new bottles is averaging 45 per cent.

Indeed, the recycling programmes of aluminium, steel and glass are invariably linked with charities which get some value for the discarded unit. But even this has not satisfied the environmental lobby and in NSW the government is currently considering a tax on non-returnable or non-reusable containers, a move which could cause some concern again to the plastics side of the industry and to the no-deposit bottle side of the glass business.

It is also significant that for the first time, packaging engineers are due to graduate this year from the Sydney Technical College. Of the initial group, many are already involved in the industry, working for major companies like Kellogg, ICI and Nestle. This is a new and important sphere of activity for the industry and one which is expected to result in substantial savings.



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DID

CONTINUED FROM PREVIOUS PAGE

Aerospace

poration had a Bell Helicopter \$47.5m. to Hawker, and a upon the Government for work. programme arranged when the fourth extension is currently. It has been proposed that the merged industry would gain at least 30 per cent of its work directly from the Government. Unions have further hindered the merger prospects with demands not for a merger but for a nationalisation of the total industry.

As long as the Government continues its examination of the latest reports on defence requirements and the industry's future, the real decision it has to make is that of just where the industry goes. On the one hand, Labour wants to promote the growth of Australian defence-aligned industries, but on the other hand it is faced with demands for social welfare which are seen as making inroads into defence expenditure.

This highlights the basic problem of the industry—its reliance

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INDUSTRY

Television's tangled web

By TREVOR KENNEDY

Lord Thomson of Fleet a few years back was reported as saying that owning a television licence was like having a licence to print money. In the public mind the quotation stuck like molten brown sugar to a blanket. The Australian television industry has proved him wrong.

With declining profitability a tangled web of difficulties has been woven, that makes a large sector of the Australian electronics industry a potential casualty. The problems principally stem from the granting of third commercial television licences in the main capitals in 1965 (making — with the State-owned network, the Australian Broadcasting Commission — four TV channels in Australia). On top of this lies a list of problems: the massive capital expenditure involved in re-equipment for the introduction of colour by March 1, 1975; the complete phasing out of cigarette advertising on TV; a hostile Government attitude to the commercial networks which has resulted in higher annual licence fees in this year's budget and more stringent requirements necessitating a high proportion of expensive local product and a declining number of sets in use in relation to population.

Highly protected

But it is colour television where the Australian electronics industry's main problems occur. Once designated by the Australian Tariff Board as a highly protected industry, consumer pressure is now building up against the local electronics industry, as it fights for tariff protection to produce the components for colour sets in this country.

Without tariffs, the industry has argued, it will have difficulty surviving. A senior executive of Amalgamated Wireless (Australasia) Mr. Arthur J. Gabb, puts it this way: "The Australian electronics manufacturing industry is highly competitive and efficient employing about 40,000 workers, many of which are highly skilled. It contributes millions of dollars in Government revenue in various forms of taxation, much of which will disappear if colour television receivers are imported. For the main problem facing the industry is to find opportunities for continuous quantity production. There must be large-scale production to make possible research and development in the high technology areas."

The level of protection must recognise Australia's penalty in terms of scale of production, a consequence of Australia's economy, which is small by world standards. Thirdly, protection is needed to support other industries. The electronics industry purchases components, raw materials, packaging, trans-

port, service, etc., in Australia. Some of these items can be imported at lower cost, others cannot.

Mr. Gabb claimed the level of protection sought was moderate. He said it is always possible to select isolated examples showing a high percentage of protection, but the overall figures speak for themselves. He pointed out that from comparisons frequently made with Japan, very significant figures emerged. Already, the Australian monochrome television industry, under existing protection, had supplied more monochrome television receivers to the Australian public, per head of population, than the Japanese industry to its local market.

An Australian-made colour receiver would not cost \$A1,100 as had been suggested, but about \$A570 for a 17-inch, \$A610 for 20-inch, \$A660 for 22-inch and \$A710 for 26-inch sets.

But the counter-arguments also run strongly, and the reaction of the national newspaper the Australian was somewhat typical: "Australia's electronics industry has made a singularly unappealing case for massive tariff protection against imported colour TV sets. Protective tariffs impose avoidable cost burdens on the community and an inflationary pressure on the economy. They need to be thoroughly justified as being in the wider interest if they are to be supportable."

This justification can often be found, when a level of protection can be argued to operate to the benefit of the economy as a whole, or when it supports the existence of an important employment sector. Neither of these arguments can be made in favour of the small, largely foreign-owned electronics industry in Australia.

"It can hardly be claimed that it would benefit the economy to force the great mass of Australian consumers to pay an extra \$A200 a set—the tariff level manufacturers are asking for—is the sole interests of this relatively tiny industrial group."

Few employed

According to Mr. P. W. Jacoby of the Jacoby Kempthorne Group, associated with the Japanese make Sony, as few as 3,000 people will be employed making colour TV sets under the Australian industry's own proposals.

The anti-protection lobby also argues that a heavily protected domestic colour television industry must be about the very last thing required in a country whose largest trading partner happens to be the cheapest colour television manufacturer in the world. The Prime Minister, Mr. Whitlam, recognised the case

for cheap television when he told the Tariff Board, at the start of its inquiry into colour TV protection, that the Government "did not want to encourage the production of colour television tubes in this country."

But while the electronics industry may have these problems it is colour which offers greatest hope for Australia's TV industry as such.

Australian television stations are run at high cost while maintaining a very high coverage by international standards. The 1971-72 annual report of the Federation of Australian Commercial Television Stations (FACTS)—the latest available—published figures on combined broadcast hours by Australian television stations as at June 30, 1973.

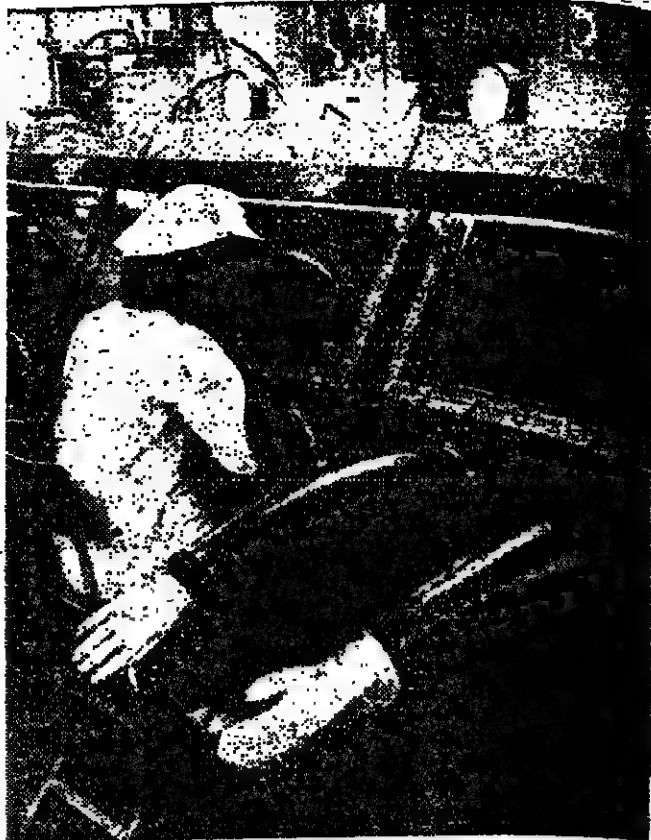
Hours broadcast

The calculations, based on the approved hours for each station as published in the 23rd report of the Australia Broadcasting Control Board, showed that the combined weekly hours broadcast by commercial and ABC stations at that time were: Sydney 431 hours (four stations), Melbourne 452 hours (four), Brisbane 374 hours (four), Adelaide 379 hours (four), Perth 273 hours (three), Hobart 160 hours (two). The comparatively limited television service offered by countries in Europe was "in stark contrast." The U.K. broadcast a combined 199 hours. Switzerland 186 hours and West Germany 148 hours. Of the countries with two channels, only France with 137 hours and Spain with 114 hours, were above the 100-hour mark.

"These figures illustrate how highly developed and competitive is the Australian television service, and the extent of the programme service which is provided to Australian viewers," FACTS said.

This dense coverage has had its impact on profitability. The evidence here need not be taken from media itself, as outside analysts have come to the same conclusion. The Melbourne broking firm of Guest and Bell made an extensive analysis of the media in December last year and concluded with doubts about the viability of the third commercial licences.

On the profitability of television stations, the survey said: "The 1965-66 slump in profits coincided with the commencement of operations by the third commercial stations in Melbourne and Sydney. Profits improved greatly in the next two years but the growth rate then slowed down and margins have flattened out. It is difficult to be confident about a major advance in profitability because of rising costs (particularly for colour television), and the likelihood of further declines in cigarette advertising."



Assembling transistors at Standard Telephone and Cables plant near Sydney.

Shipbuilders optimistic

By MICHAEL SOUTHERN

As with so many segments of the Australian industry, shipbuilding is waiting for a firm statement by the Government on future policy. It does, at least, rest secure in the knowledge that the Government wants a healthy shipbuilding industry and — whatever the ultimate steps are — will ensure that one is brought about.

Considering that the industry has for so long survived on a hand to mouth basis, dependent on Government subsidies and bans on import of new and second-hand vessels from abroad, a positive statement about its future will indeed be welcomed. What is clear at this point in time however is that it will be a policy that closely involves the future of both the Australian shipbuilding industry and shipping itself. It is known that the Government plans to reserve Australian coastal shipping for Australian-built ships only, and that it plans to ensure that there is a more equitable share of overseas trade carried by Australian built and manned ships.

All the shipyards have been ailing for some time — Evans Deakin to the point of closure. A quick survey of work in hand showed that Walkers had nothing in sight after completion of some supply vessels and eight small ships by the end of this year BHP's Whyalla yard has work till mid 1975, the State Dockyard in Newcastle, NSW work until early 1975. Adelaide Ship Construction and Evans Deakin simply have "nothing in sight."

As an interim measure to assist the industry, Transport and Shipping Minister Mr. C. K. Jones has announced subsidies of 45 per cent, without any scaling down over the next five years, with a promise of a long-term subsidy that will be "adequate." This move has been hailed by shipbuilders.

seen as giving BHP a clue to take its plans for expansion of the Whyalla yard, which present builds up to 80,000 tonnes deadweight, out of months' notice. Another subsidy move was an offer of 25 per cent "fast" Union Steamship vessels for trans-Tasman trade. Indeed, the Government is to build in 1974 a 70,000 ton vessel for the Australian National Line and also for a grain carrier placement and a new ship for the Tasmanian run.

Local orders

Further, indications have gone out to various companies known to be needing ships that the Government expects to place orders for ships in Australia for both ships and oil rigs. Mr. Jones has also permitted the import of three 100,000 ton vessels for the coastal trade in condition that the companies place orders for an equivalent tonnage with local shipyards. Mr. Jones has long considered the Australian shipyard against the foreign shipyard when it comes to "export" Australian goods, and his plan for a revival of shipbuilding based on increased carrying goods by Australian ships is generally being welcomed.

He has, on more than one occasion, noted that there is insignificant percentage of overseas trade lifted from Australia by Australian flag vessels. Bulk shipping, only a fraction of 1 per cent, of the 102.5 tons was carried by Australian ships. The Government, as a matter of principle, has adopted the stance that it wants to see vessels chartered from overseas for the overseas trade, and to see 40 per cent, of on and other new export contracts carried in Australian built vessels.

Building and construction

By a Correspondent

In the six months to the end of December, 1972, the value of new building work started in Australia, a rise of \$A1,000m. on the corresponding period of 1971. And, in the past six months of 1972, the value of work under construction was \$A2,600m. The number of new houses and flats rose dramatically, and the constant roar of cranes and concrete mixers in the cities (silenced only by strikes that have put most major projects a year behind schedule) indicated that the developers have faith in the future of the central business districts in spite of the attitude of the new Government which wants more homes and less offices.

Short supply

Indeed, the construction industry is running at boom levels which cannot be sustained without inflation or massive imports of labour and materials. Most supplies are short. The house builders, with commencements running as high as 90 per cent, above monthly commencements in the middle of 1972 have almost come to a stoppage because of a shortage of bricks or the simple but necessary three-inch nail.

Advances by banks and building societies for new homes were running at record levels, Hawaii, New Zealand and India only on Government notice dented. Others have been hit cutbacks begin in the middle of this year. Even so, it may be some months before the building boom has been its full effect on labour, particularly in catch up with the backlog following the cutback in immigration. In many areas, it is six months to get bricks.

Everybody wants to build, be it a home or an office block, looking only at the easier laying of the road to today's prices to beat they are at the mercy of trades-

men and dare not fall out with them. For the Government, one of the less pleasing aspects of the current building programme, with its emphasis on commercial development, is that it has syphoned resources, both capital and labour, from hospitals, schools and other socially desirable projects. The Government has made it clear that it intends to redirect both resources to suit its needs.

Expectations are what count. The City centre buildings go on with their developers prepared to cope with empty spaces for some time knowing that ultimately demand will rise again. The Government has promised to act and produce cuts in home costs to suit its needs. So far, there is no evidence of this, and it is felt that the only way it can cut a new home cost is to control the price of land.

Land development and subdivision is also running at high levels. An instance of this is in one area of Queensland which, it is said, will need a population of about 2m. people to absorb the blocks of land already subdivided. The City of Brisbane has less than half that population, and the whole State only 1.8m. people.

It is true that some of the major city centre developments have been cut back following the Government's new rules on foreign capital. But development groups with their own building divisions, like Mainland Corporation, have already begun to counter by extending their interests abroad. Mainland already operates in the USA, where running at record levels, Hawaii, New Zealand and India only on Government notice dented. Others have been hit cutbacks begin in the middle of this year. Even so, it may be some months before the building boom has been its full effect on labour, particularly in catch up with the backlog following the cutback in immigration. In many areas, it is six months to get bricks.

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Stock at a cattle show at Singleton, New South Wales.

Farm incomes should make up lost ground

By J. O. CHERRINGTON, Agriculture Correspondent

Exports of rural origin make up 50 per cent. of Australia's overseas earnings and will be a significant factor in the country's economy for many years to come. But it should also be remembered that the climate is harsh and arid and that the success of the agricultural industry is due entirely to the genius of the participants in adapting themselves successfully to their unpromising environment. In this they have been helped to a greater or less degree by successive governments, which have provided the opportunity to make the most of their assets.

It's important to remember just how essential good government is in this regard.

Argentina for instance, which is very much better endowed with natural advantages, has an agriculture which is producing far below its true potential; this is simply because the same political and commercial stability does not exist there.

Nevertheless Australian farming had been going through a rough time. Of low prices throughout most of the 60s and early 70s. So the rise in world prices of practically all commodities except dairy products, means that in the short term at any rate farmers should be able to recover some of the ground they lost in real income terms through the last decade.

Farm incomes are expected to have risen from \$A1,150m. in 1971/72 to \$A1,950m. in 1972/73 with the prospect of a further rise in 1973/74. This has, however, no more than halted the growing disparity between prices for agricultural products and those that farmers have had to pay for their inputs. The rise in farmers' incomes has not passed unnoticed by the Labour Government which hoped to reduce subsidies to the agricultural sector. These directly and indirectly amount to between \$A400m. and \$A500m., and use these funds for assistance to urban communities.

However, apart from a reduction of the direct subsidy to the dairy industry, there seems to be little likelihood of any further reduction. Rural interests arguing that the subsidies, as they are at present, simply compensate farmers for the tariff benefits accorded to urban industry, and for which they pay on their supplies of machinery and other requisites.

More confidence

In fact paradoxically the very prosperity of farming could lead to further subsidisation. There is a subsidy of \$A12 per ton on superphosphate and \$A80 per ton on nitrogen. It is estimated that the usage of superphosphate will rise by 1m. tons to 5m. tons in 1973/74 and the subsidy for nitrogen is also expected to rise. Farmers have more confidence, and so are prepared to invest their own money in increased productivity to a greater extent than before.

A further indication of the improving financial status of farmers has been the reduction of the ratio of debts to assets. This reached a peak of 218 to \$A00 in 1971 and has now fallen to 202. There are two ways of looking at this because in certain circumstances it could mean that farmers were lacking in confidence to reinvest in all probability it simply means that the high prices forced the hard pressed sec-

GROSS VALUE OF RURAL PRODUCTION

	1969-70	1970-71	1971-72	1972-73
Total crops	1,511.7	1,534.0	1,620.0	1,500.0
Total livestock	2,378.1	2,095.9	2,377.8	2,451.0
of which wool	735.2	537.5	653.7	1,529.0
Cattle slaughtered	527.5	642.3	717.3	1,040.0
Sheep slaughtered	214.4	178.4	216.5	299.0

SELECTED VOLUME OF PRODUCTION

	1969-70	1970-71	1971-72	1972-73
Wheat m. bushels	357.5	238.9	312.7	243.0
Wool m. kg.	923	886	875	770
Beef and veal (000 tons)	994	1,021	1,149	1,445
Mutton and lamb	743	512	641	775

tions of the industry to liquidate their immediate debts, which in some cases had been almost written off by their creditors.

The recovery has been led by wool, output of which has doubled in value in the past year to \$A1,529m., and from cattle which enjoyed a rise of about 50 per cent. to \$A1,040m. Sheep, mutton and lamb showed a small increase of about \$A80m. During the same period the value of crops actually fell by about \$A120m.

The significant thing about these figures is that the return in income was not with the exception of beef and veal, accompanied by any increased production, but by a decline. This was especially marked in wool which fell by 100m. kilos to 770m. in 1972-73 and is expected to fall slightly during the current year. But there is at the same time evidence, through the reduction of sheep slaughterings in the last period, that stocks are being replaced. Grain production, due to a long period of quota restrictions and drought, had fallen to the lowest levels for many years in 1972-73, but the virtual removal of the wheat quota, and the encouragement of higher market prices, has led to greatly increased plantings for 1973-74 which should ensure a marked revival in output, unless droughts or other natural disasters intervene.

The output of beef and veal reflects the growing importance of this side of the industry. This has now risen from approximately the British figure of 990,000 tons in 1969-70 to 1,445m. in 1972-73.

The growth of the national herd slowed down from the 8.7 per cent. annual increase between 1967 and 1972 to 5.8 per cent. in the last year and now numbers some 29m. head. This would seem to indicate that the period of very rapid build up of cattle has now been passed, and output of beef and veal could remain at the present high levels for some time. A rough guide to the output of beef under Australian conditions is that each million cattle in the national herd produces about 50,000 tons of meat annually.

So the prospects for the rural sector look promising for the immediate future but there are several important factors that must be considered.

The recent surge in commodity prices instead of being permanent could be the result of short term phenomena, such as the pressure of Russian demand for grain on a world market which was suddenly short of a comparatively small

proportion of total production. The consequent run down of stocks in all the exporting countries has been compounded by speculation in grain futures. But it is probable that a reduction in Soviet purchases or even a modest increase in output in the main producing countries, could make the picture look completely different within a year or even less.

EEC protectionism

In spite of the shortages there has been no sign that the main importing countries in Europe, particularly the EEC, have the least intention of relaxing the import restrictions which protect their own farmers. There has been no significant change in the overall situation reported in an FAO report last year, which was that most commercial crops, grain, oil seeds, cotton and wool, everything in fact but beef and veal are likely to be in oversupply by 1980. This prediction which has been made in various forms over the last few years looks nonsensical at the moment. Particularly compared with other FAO reports which take the view that world production resources are unlikely to be able to feed the hungry multitudes that are being born daily, hourly, or every minute, depending on the stringency with which these predictions are made.

What none of these advocates of the need for continued increases in production seems to remember is that hunger alone, unaccompanied by cash, is no use as a market for food. This applies particularly to Australia, where distance from the rich consumer centres of the West is aggravated by the fact that the inhabitants of the country's natural markets in the Pacific and the Far East are not in general wealthy enough to buy at prices which would keep the Australian farmers solvent.

There is a danger that too much enthusiasm will be generated for the further development of the cattle industry, which statistically looks to be the most promising sector. The results up to now have been spectacular, but it must be realised that exports on which this prosperity is based have been, until very recently, circumscribed by quotas in the U.S. and Japan and subject to levies and tariffs in Europe. World cattle stocks are rising again, and prices have been falling in the main European markets. These obstacles could well be re-imposed once more. Australian beef exports have

up till now been of the manufacturing grades, essential to the trade, but priced in normal times far below those of quality for direct human consumption. There is no doubt that better quality beef could be produced in certain areas, but this would need a considerable investment of resources and the provision of supplementary feeding which would require a high rate of return to make viable.

There seems to be no doubt that the swing to beef at the expense of sheep, which was of course aggravated by the low wool prices through the sixties, has been one of the causes of the surge in wool prices, and the current wool boom will probably check any further decline in sheep numbers. This could be all to the good, because in agricultural terms, the further development of cattle numbers could profoundly affect the balance of pastoral farming.

This is basically because cattle are much less economical in their use of feed resources, and while they are excellent converters of some forms of natural feed, they are less drought resistant than sheep, and less demanding of labour. This means light stocking both of animals and human beings, and a wholesale conversion to cattle ranching could well depopulate many pastoral areas of the country.

The outlook for the dairy section is at the moment likely to be restricted to the growth of the local market as most export outlets seem to be shrinking due to Britain joining the EEC and the butter mountain overshadowing the scene. The Government and even some farmers are at last beginning to recognise this and its generally believed that the restructuring of the dairy industry will accelerate with the main centres of production being fostered in such places as Southern Victoria where the climate is more suitable to dairy farming. However, dairy farmers are fighting any reduction in their guarantees with determination, and they are a powerful political force. Being largely small scale operators they would not have the opportunities of diversifying into beef and sheep production.

Fruit industry

A serious question mark hangs over the future of much of the fruit industry—apples, canned fruit and other products face serious restrictions once Britain becomes a full member of the EEC at the end of the transitional period. Much will depend on the success of British attempts to liberalise the more protectionist facets of the Common Agricultural Policy because it does not seem as if alternative markets are available at present.

The only exception from the Common Market threat which affects every commodity except wool appears to be in the sugar sector, where the country's quota exported to Britain is due to be phased out in 1975. At present the world price of sugar is well above that of the International Sugar Agreement and there is every chance that unless production in the European beet growing areas rises unduly the whole of the British quota could be absorbed by the world market at seasonable prices.

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FINANCE

While bankers fear controls...

By CEDRIC JAMES

Australian banks, merchant banks and finance houses face a tougher and more challenging time at present with the prospect that the Labour Government will be taking steps to bring the financial community under greater control and supervision.

In part this increased control will stem from Treasurer Frank Crean's desire to restrain the booming economy and fast increasing rate of inflation. But ideological considerations are also well to the fore. The Treasurer has given notice that merchant bankers, finance companies and home building societies may expect increasing Government intervention into their affairs and has ordered an internal inquiry as to how this may best be accomplished. It seems certain that more will be heard before the year is out.

High liquidity

The trading banks have just completed a financial year in which they have benefited from almost the complete freedom from restraints in lending at a time of high liquidity and when consumer demand after several years of stagnation progressively rallied and reached boom conditions in the early months of 1973.

That the banks were willing and able to take advantage of such conditions to expand their operations is reflected in official figures compiled for the year to June 30. New lending approvals by the banks totalled a record \$45,496m, to almost double the level of the previous year. Demand rose as the year progressed first reflecting moves to control and restrict overseas borrowing by companies and the inflow of funds in Australia which led to a greater call on the banks for replacement funds; and secondly, the increasingly active economy generated the need for more bank finance. As a result bank advances totalled some \$47,068m, at the end of the year—an increase of \$1,831m, on the previous year and completely dwarfing the \$4,487m, rise in advances recorded in 1971-72.

Deposits also expanded sharply with a gain of \$42,602m, to \$410,321m, contrasting with a growth of only \$4807m, the previous year.

The sharp expansion in bank lending to meet rising demand for consumer finance caused the Treasurer in April to take the first step to put a brake on bank lending by calling up one per cent of deposits of the banks to the Statutory Deposit Account with the Reserve Bank. The placement of funds with the central bank at a nominal rate of interest involved only about \$4100m, and was more of a psychological warning that the Treasury was becoming concerned about the rate of growth in the economy than much else.

One effect of this however was to increase the demand for new bank accommodation at a time when expansionary forces in the economy were leading to increasing use of overdrafts. Thus by the end of the year advances were running at a rate of \$43,34m, in contrast to a rise of \$4,84m, the previous June while new lending commitments (but not drawn) were averaging \$4,132m, a week and overdraft limits gained \$4,373m, to total \$49,337m.

These figures plus indications that the inflation rate was increasing sharply led Mr. Crean to announce a further call up in deposits into SRD account, amounting to a net 1.4 per cent, and more significantly, a request to the banks to cut back on their new lending. Immediately in prospect is a reduction from \$41,52m, to around the \$41,00m, a week level which would still be comparatively high considering that about 18 months ago the weekly rate was only about \$4,30m. However the banks are concerned that this may only be the beginning.

Deficit financing

For with the Government opting for deficit financing in its Budget as a means to meeting some of its election promises made in late 1972 when the economy was in a more subdued situation, indications are that there will be more money eventually flowing into the banking system during the coming year.

In this situation, the banks fear that monetary policy—and specifically further calls to the frozen deposit account with the Reserve Bank along with direc-

tions to again limit lending—will be the Treasurer's response to meet pressures caused by an inappropriate increase in Government spending in the coming year.

Official economic strategy appears to be a transfer of resources away from the productive private sector into the less productive Government sector and the banks fear that they will be caught at the centre of this. Further they feel that they will bear the brunt of moves to curb the private sector should the Government not be in a position to restrict lending policies of rival institutions. However, at this stage, while it appears that the banks will have to contend with a tighter monetary situation than was the case last year and rather less freedom in their lending policies, they still should have a reasonable period so long as the economy remains buoyant. There is certainly no evidence of any slowing down of the consumer boom which is reflected in record retail sales, waiting lists for electrical appliances including refrigerators and washing machines and a sharp upturn in motor vehicle purchases, will continue well into 1974.

During the past 18 months or so there has been a distinct improvement in the competitive position offered by the banks both in the borrowing and lending operations. A feature has been the banks' willingness to move heavily into the term loan business—as distinct from overdrafts—to substantially increase personal loans, handling bridging finance in building operations and in some cases to seek corporate finance business from customers.

While recent conditions have favoured the trading banks, merchant bankers by contrast have found operating conditions becoming increasingly difficult and the outlook for the loan business—a substantial re-appraisal of operations to determine just what bridging finance in building they are all about.

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...merchant banks seek groundrules

An important factor is that merchant banking in Australia is still very much in its infancy and in truth the groundrules of what constitutes a merchant banker still remain to be laid down. At present anyone can hang up his shingle and call himself a merchant banker and this state of affairs is producing unfortunate results in the image projected by the group as a whole.

There are possibly 90 so-called merchant bankers seeking business at the present time, of which about 60 would better be described as wheeler dealers or opportunistic entrepreneurs which are largely intent on "doing their own thing." Of the remaining 30, some would better conform with the British idea of intermediate banks leaving only about a dozen which might be said to offer the full range of services more commonly associated with a true merchant bank.

An innovation late last year was the formation of two associations aimed at raising the standard of the profession and sorting some order out of the chaos of rate cutting, sloppy lending policies, reduced standards of credit rating along with very uneven standards of expertise to the point where few merchant banks will accept the work of another in projects requiring syndicate financing—they are generally obliged to rework the figures.

The Issuing Houses Association of Australia comprises seven members primarily concerned with underwriting, corporate finance, fund management as well as having money market operations and is chaired by Sir John Marks, chairman of Development Finance Corporation. Other members are Australian United Corporation, Darling and Company, Ord-B.T., Hill Samuel Australia, International Pacific Corporation and Capel Court Corporation.

Second group

The second group, at present involving 18 members including the above companies or their subsidiaries, is the Accepting Houses Association of Australia and largely reflects companies whose main concern is in money market operations. Members are Australian United Acceptance, Capel Court Corporation, Darling and Co., Delfin Industrial Finance, International Pacific Corporation, Ord-B.T., Tricontinental Corporation, Australian European Finance Corporation, Australian International Finance Corporation, MBC International, Martin Corporation, Partnership Pacific, A.M.P. Acceptance, Euro-Pacific Finance Corporation, Citinational Securities Corporation, Commercial Continental, Westralian International and Hill Samuel.

So far both associations appear to have operated in very low key and in fact there is disappointment among some members that they have not done more development work at industry level or to promote the

standing of the merchant banking fraternity in the financial community and with the new Government. At least part of the reason for this stems from the sharp change in business conditions confronting members over the past year and in particular the consequences of steps taken by the McMahon and Whitlam Governments to limit capital inflow into Australia with the aim of running down foreign currency reserves and protect the Australian dollar against speculative pressures.

Various moves taken on this front since last October, resulting in the complete ban of loan funds into Australia for a term of less than two years and calling for lodgement of 25 per cent of loan funds with the Reserve Bank interest free on loan funds for a longer term, have resulted in the virtual drying up of this money flowing to Australia. This in turn has meant that the *raison d'être* for some organisations which had been especially formed to bring foreign funds into Australia for development ventures and the like has now simply disappeared.

Companies such as the Australian European Finance Corporation, the Australian International Finance Corporation, Euro-Pacific Finance Corporation and even Partnership Pacific which had concentrated largely on the mobilisation of funds abroad, have now been obliged to turn their attentions to the local market and attempt to build up money market operations from scratch. Competition from these and other companies has disturbed operations of the more traditional firms operating in Australia and more than ever there is probably need for rationalisation of the field and to lay down standards of operations especially in money market and commercial bill fields.

In the corporate finance and takeover advice area business has also tended to become tougher reflecting the Government's anti-foreign takeover stance which has resulted in companies such as Slater Walker of Britain and Industrial Equity of New Zealand which had initiated a number of takeovers in the past, now finding themselves severely limited in making new overtures.

In addition restrictions placed on foreign companies from investment in new property for both foreign exchange and national reasons has also tended to limit opportunities for the merchant banks. Some Australian concerns, however, such as Development Finance Corporation which is tending to specialise in certain areas of corporate advice, in this case in advising and rationalising the retail trade, are building up strong reputations and at the same time carving out a reliable portion of business. Generally, however, clients of the merchant banking industry tend not to have a sense of loyalty to one firm—at least at this stage—and the backing of even the

most prestigious overseas name in a local concern is no guarantee of success. The client attitude is very much one of "what have you done for me in the past six months or a year?" or "what can you do for me in the next six months?" If the answer lacks positiveness there are plenty of other firms which may be approached and are only too willing to handle the business. This points up the need for more expertise in the industry rather than more merchant bankers and because of the varied demands made of the banker in Australia, those following the profession probably need to be more astute and certainly quicker off the mark than their overseas counterpart.

Widened scope

Hardly helping the merchant banks at this time is the growing trend among the finance companies to encroach on some operations of the merchant bank in an effort to widen their scope of business. The boom in real estate of the last three years has resulted in many companies moving heavily into this field along with the more traditional provision of bridging finance for projects. In addition there has been a growing trend for companies such as Industrial Acceptance Corporation to participate in the financing of property ventures and property companies and to provide finance in exchange for equity participation in takeovers especially where the aim is rationalisation of assets.

This will probably receive increasing attention from the financiers during the coming year. In the meantime, profitability of the group continues to run at a very high level and the growing consumer boom—especially in the traditional motor industry and electrical appliance fields—should ensure a further strong if competitive year in prospect.

The blight on the horizon is the threat of increasing control from the Government over companies in the finance field and in merchant banking and the permanent building societies. Speculation as to how this might be accomplished ranges from the Government requiring a proportion of funds deposited with them to be lodged with the Reserve Bank on the one hand to Government insistence that these groups lodge a stipulated proportion of funds into Government securities which may be varied up and down as economic activity warrants. However, both these suggestions would be inflationary in that they would probably oblige those involved to increase interest charges to offset lower rates received from the Government on funds which were lodged with it.

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Securities market under a cloud

By MICHAEL SOUTHERN

It is certain that the Federal Government will intervene more and more in the money and capital markets in Australia. They have said they will, and already have begun looking at the trading of securities and the financing of companies and building societies. The Stock Exchanges are also an area in which there will be greater government influence under Mr. Whitlam.

The idea of some form of Securities and Exchange Commission for Australia is now widely accepted. It is just a matter of when and how it will happen. The Senate Select Committee on the Securities Industry's report to Parliament is long overdue but is expected to contain the basic framework for the new government body.

There are few shareholders who argue against such a body. For a while, there was enormous opposition to the idea, with the securities industry confident that it could run its own affairs. But the boom of 1969 and 1970, the losses that followed, the malpractices that took place during the boom and the collapse of several broking houses put paid to all that.

Resolving the problems of the stock exchanges is no easy matter. There are seven attorney generals each representing his own government's interests. Moves for uniformity are constantly made but, as amendments are made to a uniform code by each state government, the system breaks down. It is now felt that the States are willing to hand over power for con-

trol of the stock exchanges to the Federal Government; if so it will be a time for great rejoicing in that one of many major obstacles will have been overcome.

Other problems lie on the horizon. A major one is still the fact that the Australian share market is thin. On June 30, 1972, the listed value of Australian ordinary shares was \$A23.8 billion and turnover for the fiscal 1971-72 year was valued at \$A1.749 billion. Figures from the Australian Associated Stock Exchange show this as representing a market liquidity of 7.5 per cent. compared with 45.5 per cent. for Tokyo in the calendar year 1972, and 18.3 per cent. for New York and 16.7 per cent. for London. Once the British pull out as they have done, this problem becomes even greater.

Like a casino

The thinness of the market is explained to a large degree by the fact that it has for so long been more of a casino and, as the boom period showed, there was no-one with any responsibility to ensure fair play. Furthermore it is a very closely knit casino.

It is the brokers who underwrite the new share issues, and the brokers who hand the shares out to their selected clients and then buy and sell them on exchange for their clients. Public issues simply do not exist, instead, one receives a prospectus from a broker (only if one is a

client) sometimes indicating the shares that have been allotted or in less likely floats, asking the client to indicate how many he wants. The public at large cannot get in until the shares come on to the market. During the boom, this system basically meant that brokers were handing out money to clients as shares hit the market at a premium. Now, there are constant complaints about the fact that the public is not buying shares. The fact is that the public at large is not interested having been treated as 'secondary' to the cliques of clients when there was money to be made. With so many people having lost money during the boom, and cases of manipulation having been publicised, there is a basic distrust of the market among many people.

The industry was slow to recognise this, but at least, it has done. Two years ago, the Australian Associated Stock Exchanges, a national body to which the various city exchanges paid little money and some lip service, was expanded to become a proper national secretariat with a full-time president, Mr. Michael McAlister.

Since then the idea of a single national stock exchange has been floated, and now accepted by the exchanges. Moves towards this are already in train, with a single journal replacing the multiplicity of journals that once existed. Uniform trading rules are now becoming a reality, as are rules regarding company formation and listing, and reporting methods, particularly for the mining and so-called mining companies.

There are many problems. Communications are one, and the establishment of a central information bank for the whole country another. Further, without a single Federal Companies Act for a single Federal Securities Industry Act, the project founders. And, it will still have to be made clear just how much division there ultimately is between the Government-

sponsored national securities body and the self discipline that the AASE feels it can impose. Indeed, it may be a case of too many controls and far too late.

Plan blocked

There are many other factors which inhibit growth of the stock market. There is a mistrust of a socialist Government in Canberra among investors, the business community and overseas investors and one only has to see how rapidly the British sold out of this market to see this. Also plans that Mr. McAlister once made for development of Australia as a major international centre have been more than blocked by the Government requirement of a 25 per cent. interest free deposit on incoming loans and investment capital.

Mr. McAlister's plans for an international money market would clearly have been reined in by increased stock exchange activity. The basic requirements of stable govern-

ment, expertise and so on remain. What is now notably absent is a government willing to co-operate.

Further development of the stock markets is being seriously inhibited by the ban on short selling. The ban was again an over-reaction to a situation involving some shady deals—and that does seem to be the real trouble with this market. It is constantly over-reacting rather than rationally approaching.

At a time when liquidity is high, the stock market is languishing. The public is simply not directing its massive savings into this area.

The lack of clear statements on social and economic objectives by the government is partly responsible, for this, coupled with the public's mistrust of the share market place.

We know that the government is going to do something about the mining industry, about the finance industry and the insurance companies, about the building industry and about industry in general. But what?

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OVERSEAS REMITTANCE BANKING TRUST COMPANY

Watershed in home loans

By PETER DUMINY

Australia's building societies with impunity and the societies were not prevented by stultifying regulations from doing so. Success, when it came, had a snowballing effect which appeared to be arrested only when, early this year, the societies were so flush with funds and so outwardly self-confident, that the majority cut their borrowing rate by 0.5 per cent. (to 6 per cent. in NSW).

This was an error of judgment, the enormity of which was acknowledged when, on July 1, the building societies restored the higher rates again. However, rather than fear at their mistake, it would be fair to consider whether they had really had much choice.

Could not ignore

By the end of 1972 two things had happened which the movement no doubt felt it could not ignore. One was that building societies had grown too fast — and perhaps too big — for their own good, in the sense that the banking industry had begun to protest and demand some clipping of their wings.

The second was that the Australian Labour Party came to power in Canberra, with known preferences for centralised supervision and cheap money, and corresponding prejudices against the loosely organised and seemingly high-interest-based building society movement.

Thus it was small wonder the societies decided it was time to cultivate a lower profile, and if possible to cool hostilities with one or both of their powerful foes. No doubt these considerations weighed more heavily than risks of either generally tighter credit conditions and/or public discussion of building society practices which might cause investors to reconsider their evident satisfaction with the movement.

Privileged access

Growth of the building societies was in the final analysis guaranteed by their privileged access to the money market, specifically in the fact of their being free of burdens and restrictions imposed on their main competitors, the savings banks. The nationally operating banks, for instance, are required to maintain 60 per cent. (at one time 70 per cent.) of their assets in liquid or low-yielding Government securities, effectively limiting what they can afford to pay for funds to, at present, a nominal 3.75 per cent., and less in practice because interest is calculated on minimum monthly balances.

By contrast, the 190-odd building societies have only to keep liquid asset ratios of 10 per cent. or even less, depending on where they are registered and operating. They are incorporated under State (as opposed to Central Government) laws, which encourage them to put the bulk of their funds into bricks and mortar. The going rate for first mortgage money is 7.75 per cent. upwards, which has enabled the building societies to pay 6.5 per cent. and more to attract savings their way.

Building societies were generally free to lend as much as they liked to individual borrowers. In addition they were in a position to exploit the possibilities presented by mortgage insurance when this was introduced to Australia in the mid-1960s — that is, it became possible to give 95 per cent. loans

members of the industry in the past year, when it looked as though they might be heading for trouble.

Finally, though they do not like mentioning it, building societies in some States (including NSW) are in the last resort entitled to protect themselves by declining to pay out more than they are getting in. Needless to say, it could be a savage blow to confidence in the movement were it ever necessary to activate this safety procedure. But it exists all the same.

In the light of all this there may well be some doubt in the public's mind as to why the Central Government should want to intervene. The reasons the Federal Treasurer tends to give are, first, that interest rates could be lower (implying that if building societies were as respectable as the savings banks, they too would be able to attract their funds at under 4 per cent.); and, secondly, that more control is called for over loans to management and other

such incidentals than appears to be exercised at the State level. There is, in fact, a more profound reason for Treasury control, namely that it may be seen as the Central Government's bounden duty to arbitrate between the competing demands on the community's savings of Australia's various financial intermediaries. Of course, it can be said to get the priorities right to accord the building societies their present freedom from restraint, that is, privileges. But that would be to ignore the true nature of the market mechanism applying to home ownership as much as to cabbages. In brief, the creation of more effective demand (by allowing funds to be easily mobilised) is at least as likely to drive up prices (of land and dwellings) as to provide greater utility (more homes).

On that analysis, the building societies' great misfortune is that they are now too big for their impact on that equation to be ignored.

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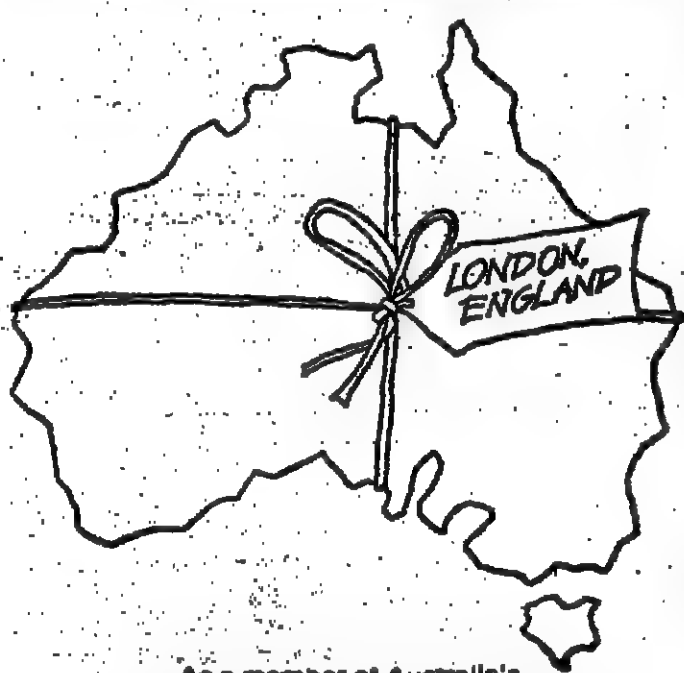
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PROPERTY

Uncertain time for the developers

By DOUGLAS MARCH

Environment has become a key area of concern for investors and developers involved in the metropolitan areas of Australia. There are now air pollution devices installed to allow the media to give out daily broadcasts on the state of the atmosphere, while the problems relating to the discharge of fumes, smoke and noise are all becoming subject to stringent regulations.

In addition, and more serious for the downtown property developer, are the moves to improve the visual environment and provide more open space. Building bulk, plot ratio or site coverage, call it whatever you will, now appear to be the property man's bete-noire and in many cases they are threatening the viability of developing large schemes. Yet building efficiency and economy and stabilising rents are strengthening the resolve to assemble large development sites.

Strategy plans are being prepared for Melbourne and Adelaide central areas, and the City of Sydney is about to embark upon the first revision of its plans prepared two years ago. Heavy stress is being placed upon the need to maintain or improve the Central Business District (CBD) environment, although there are signs that the emotive context of the term could lead to some disconcerting decisions for both the investor and the public at large.

To some extent this tendency is becoming manifest in the policies being handled about regarding metropolitan transport systems, especially as they service the central business districts. Recently the Victoria State Cabinet radically revised its proposed freeway network, and attracted criticism that the amended system was confusing

and would do little to improve either the inner or outer metropolitan movement situation. Federal Ministers are churusing strongly about the need to upgrade public transport facilities and usage in Melbourne and Sydney in particular, with an indication of their preparedness to back their statements with finance. While it is widely acknowledged that the existing rail services could be significantly improved in quality and efficiency, little mention is made of reported estimates that over 85 per cent of CBD workers in the two major cities are already using public transport.

The NSW and Victorian governments are both pressing ahead with new metropolitan underground rail developments. While the Eastern Suburbs link in Sydney may well alleviate pressure upon public bus transport to and from the Central area, the Melbourne Underground Loop would at first sight appear to be merely aiding traffic circulation within the Central Business District and not to or from it.

Transport systems

While speculation surrounds the means of sorting out the problem of providing acceptable transport systems for central area workers, further speculation concerns the future of the very CBD's themselves.

Part of the platform of the Australian Labour Party was the redirection of metropolitan expansion to decentralised growth centres. Since assuming office, the Minister for Urban and Regional Development Mr. T. Uren has initiated feasibility exercises for some dozen potential growth centres.

State Governments have or are in the process of determining their own priorities in this

matter. For instance, South Australia has nominated a virgin piece of country entitled "Moorabito" for development as a new town, while Albury-Wodonga on the border of NSW and Victoria has received the blessing of the Commonwealth and both State Governments.

Although these decentralisation policies are being enunciated and land acquisition procedures set in motion, the \$64,000 question remains—how are metropolitan Australians to be persuaded or coerced into leaving behind the social and cultural convenience and opportunity of metropolitan scale for smaller, and in most instances, non-seaboard centres? Incentives offered to industry in the past have had mixed success, and besides most large-scale employment operations such as steel and automobile complexes which are few in number, are already entrenched in existing locations.

The proffered solution is to relocate tertiary sector activity, with Government offices as the leader. Relocation of Government functions and workforce, providing the communication arrangements are sound, is feasible, and as demonstrated by Canberra, does work as a base ingredient for urban growth. Yet which Minister wishes to be located several hundred miles away from his Premier? Which public servant is going to leap at the opportunity to leave his long-established family and social connections for an isolated centre "in the bush"?

Frequent mention is made of the "growing urban crisis" in Australia, accompanied by assertions of increasing pollution, traffic congestion, and crime rates. Yet, there does not appear to be widespread con-

cern manifest in practical or positive action by the "average" large city dweller and worker.

Decentralist moves

Apart from the political and social effort required to relocate population and workers, central area authorities, retailers, and property investors see a threat to the viability of their sphere of influence in these decentralist moves. Accordingly they are either campaigning to strengthen their cause while being careful not to incur the displeasure of the "environmentalists," or have been looking around for alternative investment possibilities. While the trend in central area land values is still upward, it has over the last twelve months been showing signs of flattening out. Rental levels have been particularly sensitive to these forces.

To some extent a tug-of-war has consequently developed among metropolitan authorities, local councils and the developers. While instrumentalities concerned with water, transport, housing, education, etc. are trying to reconcile competing priorities for inner and outer metropolitan development, central area councils are vying with their counterparts in outer areas "sub-metropolitan" nodes for commercial development investment. The dilemma for the developer is whether to continue investing in a souring central area property market, take a punt on the future growth of a sub-metropolitan node, switch into some alternative form of property investment, or forsake the property field altogether for the time being.

It is not surprising therefore that the whole question of metropolitan management is be-

ing opened up. Quite apart from the reconciliation issue already mentioned, there are moves to "regionalise" local government areas by combining existing local government areas in the interests of operational efficiency, political voice, and possibly expanded functions and responsibilities. Abreast of these events is the ever-increasing pressure from the community to be involved in the governing and decision-making process, and the taking of more militant action by unions as custodians of the "environment." Building unions in both Sydney and Melbourne have refused to work on particular projects, largely in response to public pressure against the nature of the proposed development or to preserve historic buildings. This type of happening is increasing the financial hazards confronting the established property developer.

Nevertheless, despite all of these forces and signs, the blind faith in central area property development, and in particular office buildings, appears to persist. "Glut" is the word which has retained its place in this game over the last three years. Within the next three years office floor space projections indicate an oversupply of 9m. square feet in Sydney, over 5m. square feet in Melbourne, and 800,000 in Perth, with Adelaide and Brisbane perhaps a few hundred thousand square feet ahead of demand. Land price trends have altered little in the

last twelve months although the overall rate of increase in average composite purchases has shown signs of slackening. Rents on the other hand have stabilised or have actually fallen in response to the oversupply. Many falls have been of the order of 20 per cent, with resultant strong competition among older or "second round" core fringe space such as St. Kilda Road or North Sydney, and outlying sub-centres such as Dandenong and Parramatta.

Return halved

As a consequence of the pressures and uncertainty created by the factors of environmental concern, transport planning, decentralisation policies, management conflicts, and office space oversupply, the property investor is now finding the reliable 9 to 12 per cent return of a couple of years ago almost halved in some of his feasibility exercises. Unless he can still find that strategic location at the "right price" or has a major key tenant signed up, he is forced to look for other avenues for investment. The area of uncertainty has been compounded by recent Commonwealth Government noises to the effect that they will seek to lease less and build more themselves, and also by the curbs on use of overseas capital which was largely responsible for the least temporary demise of the large City Square Project in Melbourne. Speculators and property

investors have been very active over the past 12 months in industrial and residential fields. However, with new industrial land in Melbourne, Sydney being absorbed at a rate of generally less than 600,000 per annum and increased pressures for decentralisation of industry location, the sector for this market is limited. Although some spectacular capital appreciation and gains on transactions in industrial land have been achieved over the past five to ten years, there are signs that bonanza is coming to an end. Already the South Australian and Western Australian Governments have taken direct action to curb prices for metropolitan residential land, and planning proposals for remaining capitals contain a large policy intention.

Despite the complexity of uncertainty surrounding property investment markets, it is difficult to escape the conclusion that commercial development will still hold the strongest attraction for the property investor. The business district land will continue to increase in value, although at a lower rate than in the past, and that office space will be built. However, similarly the intuitive conviction persists that the supply and demand situation will not magically appear over the next few years and as a consequence any major proposals will be abandoned or indefinitely deferred.

Halt is called to foreign land rush

By NEIL SPIERS

Some years ago a Japanese economist visiting Australia was asked what facet of the Australian economy interested him most. "The overstocking of trout in Lake Eucumbene," he replied.

Perhaps these Snowy Mountain trout eventually became a factor in the Australian Government's decision to restrict land purchases by overseas interests—a Japanese plan to buy several thousand acres of land around Lake Eucumbene was one of the first foreign purchases to be placed in abeyance because of Government pressure.

Reserve bank

This pressure, despite the lack of knowledge of the exact extent of overseas ownership of land, has stiffened to the stage where the Reserve Bank is deferring applications to bring funds into Australia for land purchases—a situation which has favoured some foreign-owned land groups at the expense of others.

Some overseas-owned groups have taken the attitude, "When there is a law, we'll obey it," and have been using funds held or raised in Australia to continue land purchases. At this stage, the Treasurer, Mr. Crean, has no law to support his wish that overseas interests "should not enter into significant commitments for real estate purchases for the time being."

The law will probably come, considering the great accelera-

tion in overseas purchases of all types of Australian land in recent years. This acceleration has come from the United Kingdom, the United States and Japan, and in the first two cases has been accompanied by a dramatic change in the type of investment being made.

U.K. owners have long held vast areas of Australian pastoral and industrial land, but recent new operations have been centred mainly on commercial developments in Australian cities and suburbs.

American interests have for many years been big holders of industrial land, purchased incidentally to some other operation, but the American pattern has also changed—first into rural purchases and then into specialist property development.

The Japanese are post-war newcomers to Australian real estate. They have favoured rural joint ventures and residential/resort development, although not exclusively. The Treasurer has indicated that British purchases of land incidental to some other purpose, such as the establishment or expansion of a factory, will not be affected by controls. This type of land use is so closely tied to industrial development that other controls, on overseas investment in Australian industry generally, will determine how much more industrial land leaves local control.

It is possible that half of the land officially zoned "industrial" in Australia's

capital cities is already or soon will be in overseas hands. This acceleration in overseas purchases is a single overseas shareholding of 15 per cent, a figure established by the previous Government. There is a company is foreign-owned, a single overseas shareholding of 15 per cent, a figure established by the previous Government. There is a company is foreign-owned, a single overseas shareholding of 15 per cent, a figure established by the previous Government.

McRae of Overmyer Industrial Brokers. Mr. McRae, who maintains extensive files on Sydney's industrial property operation, but the American says that in some prime areas such as Botany, where IC Total Oil of France, British Petroleum, Caltex and Amoco have land near the waterfront, overseas control would reach 80 per cent by value.

The recent expansion of industrial estate development in Australia may attract the Government's intervention. The Government has indicated that British companies such as the Lyon Group and MEPC are not to be prevented from buying industrial land for development and resale. This move, which would certainly be welcomed by the local competitors.

The Lyon Group, MEPC as Kaiser Aetna's relative Aetna Life have also participated in the recent overseas rush to redevelopments in the central business districts of Australia.

Continued on next page



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Official policy sounds costly

By a Correspondent

The surge of Australian economic nationalism—as Mr. Heath described it in Ottawa recently—was related to shipping most forcibly by the Australian Prime Minister, Mr. Whitlam, at that same place and time.

His claim there for a 50 per cent share of Australian imports and exports in Australian ports and bottoms as the avowed aim of his Government was given much wider publicity than the quieter but still very firm attitudes on this subject, shown by his Minister of Transport, Mr. C. K. Jones, since coming to office. Australia, ranking as it does so highly in the world list of traders, carries less than 2 per cent of its trade goods in its own ships.

Mr. Jones doesn't go quite as far as Mr. Whitlam in making a claim for 50 per cent. He is happy to stick with the UNCTAD agreed figure of 40 per cent of cargo in national line ships.

But what of the costs of getting a sizeable fleet together to handle such an increased proportion? So far no one in the present Government has made any suggestions—but at least two figures have been widely put about.

The former Minister, Country Party man Peter Nixon, said that even 40 per cent would cost the taxpayer \$A3,000m. This was the figure computed while he was in office but repeated by him again recently, and would cover the provision of vessels for both the rapidly expanding bulk trade (ores, wheat, etc.) and the high

value general cargo liner imports and exports, though probably fairly conservative.

The Australian Financial Review made the other cost estimate—for just one commodity. It reckoned a cost of between \$A500m. and \$A700m. just to provide enough bulk ships working at maximum capacity to carry 40 per cent of one cargo, iron ore, to one destination, Japan—based on this year's contracted export figure of 70m. tons.

That is certainly the biggest of the single export commodities but the arithmetic is worked on a basis of acquiring 28 ships which would each do the 14,000-kilometre round journey ten times a year, paying Australian crew rates.

Grand designs

This is where the grand maritime designs of some sections of the new Government ran into their first stumbling block.

The net disability suffered by Australian flag ships, paying Australian crews, has been computed, again by the Review, at something like \$A500,000m. a year on just one 50,000-ton bulk carrier carrying coal to Japan on a regular basis as against a similar Japanese vessel.

These and a number of more complex matters related to the potential dangers from the strike-prone and expensive Australian seamen have been thrown up against Mr. Jones and would cover the provision of vessels for both the rapidly expanding bulk trade (ores, wheat, etc.) and the high

the idealism of Mr. Jones by dispute at a mine recently that those engaged in the industry left 18 bulkships over 50,000 tons, lying off a West Australian port at one time.

But it mostly adds up to a simple message for the Australian Government, and by the Australian National Line that is that it will have to match those foreign Governments that subsidise the operations of their national fleets if it is going to honestly compete.

This must be kept quite apart from the subsidies and assistance provided for shipbuilding, which he recognises that the conference system can provide the liner services that exporters require because such conferences effect rationalisation within services in a particular trade, they cover outposts properly and they provide stability in schedules and rates. He has also stated that "in pure transport terms" the container economies to Australian traders.

Those in the Government who consider Mr. Jones a bit muddled in his approach to these matters tend to lump together all the overseas shipping services under a heading

of "cartel" and, because of this name, deem it all to be evil, and thus to be eradicated. Mr. Jones says that while he is not willing to write a blank cheque for conferences he is not going to be the one to put a stop to services that importers and exporters want, and, indeed, he is going to put to UNCTAD the proposition that some international convention for end of conduct of conferences be established.

More rational

So the man who will have the real say in the future of Australian involvement in overseas trades appears to have taken a colder, more rational, line than some of his radical Cabinet colleagues. He appears to want a gradual introduction of Australian ships into the existing set-up.

And the people who pay the bills—the importers and exporters—have remained silent publicly, apparently not wishing to appear too unpatriotic. Privately, however, they admit

they're praying for something like status quo, having watched the havoc wrought by the introduction of Australian vessels on coastal trades, and those to and from New Zealand.

As one shipping editor pointed out the other day, it costs more to ship an empty container from Sydney to Hobart, Tasmania, than it does to ship a loaded container from Brisbane to London. And the Tasman Sea between Australia and New Zealand has been long regarded as the dearest stretch of water in the world.

"All this, multiplied into our overseas trade, then given the vagaries of Australian crews seems a bit much for me," was how one prominent wool shipper summed it up. And he reflects so clearly the attitude of all those interested. This ultimately means almost every Australian—with prosperity riding so much on trade.

Mr. Whitlam's shipping policies, noble as they may be, echo the playing of an economic tune with a very expensive piper.

CONTINUED FROM PREVIOUS PAGE

Foreign land rush

This rush, spurred has been the striking feature of recent American investment gains, came mostly from in Australian property. The British. And it was a rush, particularly in Sydney. In the 18 months before Mr. Crean's announcement foreign companies bought 23 properties in Sydney's central business district (bringing the overseas-owned total to 180 properties) and were also active in the suburbs. Of the 23 sales, all but one were to U.K. groups (the exception was an office development sold to the Nippon Fudosan Bank of Tokyo). The major buyers were the British Land Corporation, Grosvenor International and the Slater Walker associate St. James Properties. Others included the St. Martins group, Continental Land, Town and City Properties and the Abbey Capital Property group.

Sydney is a typical, if extreme, example. Most of the British groups mentioned have substantial projects in other capital cities, and other operators such as the Hammetson group, MEPC and Artagen have very large projects. The Abbey Capital group is the largest, with Australian projects worth about \$200m. in the pipeline. Very few American groups have operated in Australia with property development for rental or resale as their prime objective. In the cities, American-owned buildings are owner-occupied by groups such as the Kodak, Esso or Hoyts Theatres, and the Aetna Life city development mentioned above will be partly owner-occupied. A good example of the differing U.K. and U.S. approach is the IBM Building, in Sydney, which is owned by MEPC.

The biggest American property specialist operating in Australia is Princess Properties, owned by Daniel K. Ludwig. Princess is developing residential blocks at a 3,200-acre coastal property near the NSW-Queensland border, and owns an adjoining 3,000 acres. The reason the American property specialists have been slow to reach Australia could be a combination of distance and the scope for real estate development in North America (the major Australian-based property company, Lend Lease Corporation, has recently extended to the U.S.).

Residential field

Local companies dominate the residential development field, which has been remarkably profitable recently as soaring land prices boost profits on the sale of property which is sold as home sites or building blocks some time after purchase. There have been a number of English forays into this business, including one by Consolidated Gold Fields, which has a half interest in a company with a 370-acre, \$7m. residential project at Port Macquarie, 250 miles north of Sydney.

Through Australian Land Sales Ltd., Mr. Alfred Grant has been selling Queensland coastal land blocks direct to the English public, and this company has been virtually the only avenue for U.K. individuals to speculate in Australian land. There has probably been an overall reduction in the amount of land owned by U.K. interests in Australia during the past few years because of sales of rural acreage. British Tobacco is an example of a purchaser of the country properties: but the general trend has been transfer from England to America.

The purchase of rural land planning similar moves. The

Australian Government has since frozen a Mitsubishi move to acquire shares in a cattle company.

The Japanese have also rapidly moved into Australian residential subdivision, particularly in resort areas. Japanese interests are planning a \$20m. resort development at Yepoon, near Rockhampton on the Queensland coast. Kanematsu Goshu has completed about 80 two- and three-storey blocks of terrace-style housing in the

Newcastle area of N.S.W., and proposes an \$8m. development to acquire shares in a cattle company. The Japanese have also rapidly moved into Australian residential subdivision, particularly in resort areas. Japanese interests are planning a \$20m. resort development at Yepoon, near Rockhampton on the Queensland coast. Kanematsu Goshu has completed about 80 two- and three-storey blocks of terrace-style housing in the

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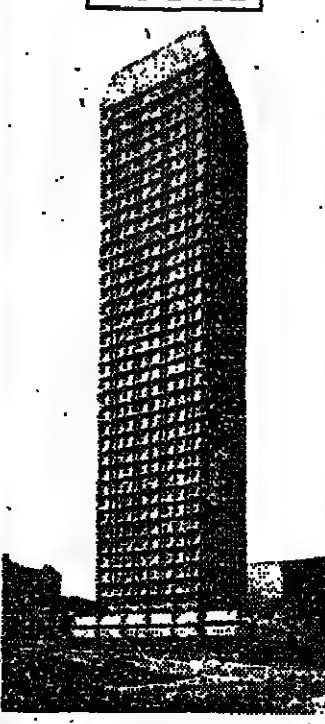
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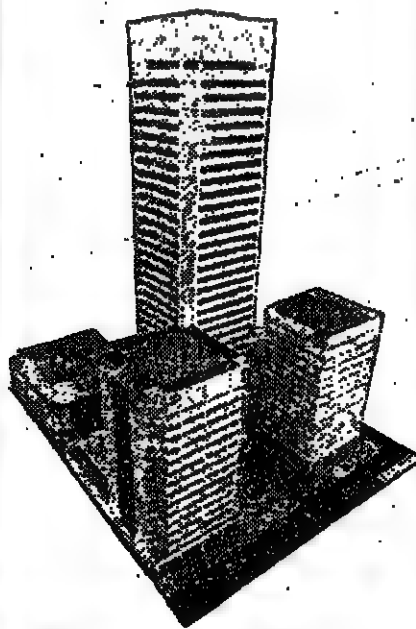
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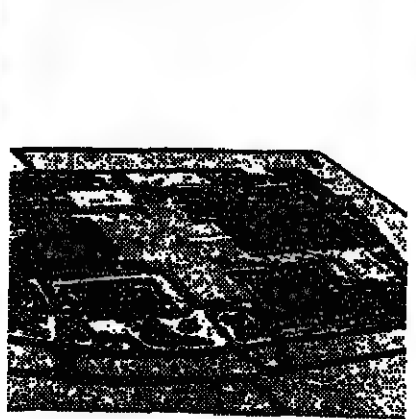
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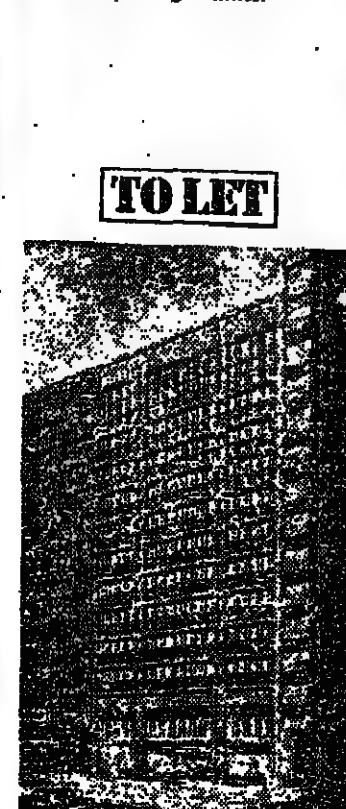


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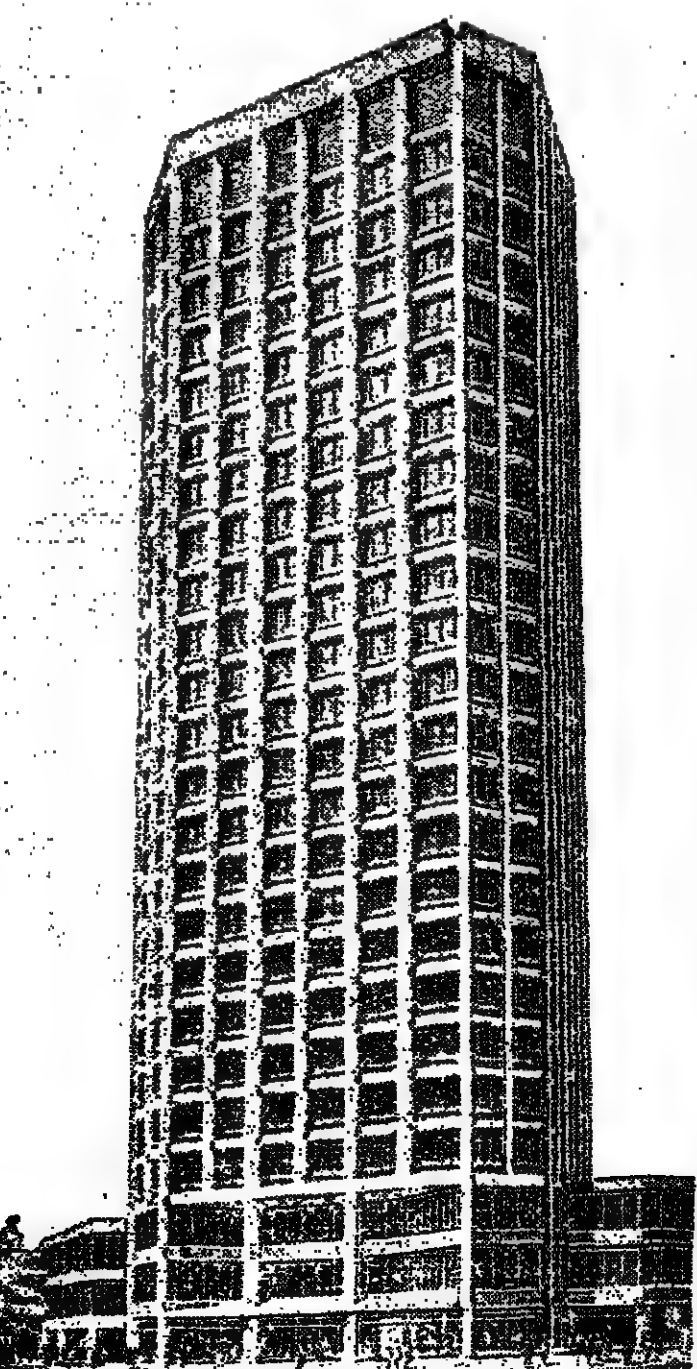
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MINERALS

Mining industry-Government relations hit rock bottom

By MICHAEL SOUTHERN

The mining industry (minerals), would become an important factor in foreign policy. Exploration companies found that the tax deduction provisions for money spent on exploring were removed, that foreign money was subject to the 25 per cent deposit plan with the Reserve Bank, and that farm-in arrangements which R. F. X. Connor, there has been action, much of which the industry has found unpalatable, and no dialogue. The Budget measure to remove the tax exemption from all profits from gold mining, and from 20 per cent of profits from a number of other minerals, including bauxite, nickel, copper and uranium, was a bitter blow. Short-term confusion and uncertainty remain; there has been no full and clear statement of what the Government expects from the industry.

In the last 10 months, the Government's relationships with the mining industry have deteriorated to a point where open abuse between personalities became common. Only in July of this year did the Minister actually meet the council directors of the Mining Industry Council for the first time. But in the period leading up to it, Mr. Connor and Prime Minister Whitlam had spoken of the miners as "hillbillies" or "spivs".

And, in that same period, while policies were being formulated, the Government announced its extension of controls over all mineral exports, announced a "resources policy" which made it clear that Australian minerals (and the need of industrial nations for those

Under attack

As for the established mining groups, they suffered attacks on foreign ownership and the conduct of multi-national corporations and, for a while, saw their revenues decrease as a result of a unilateral revaluation of the Australian dollar last December and a refusal to follow the U.S. dollar down in the early part of this year. Contracts for most were written in U.S. dollars and had no currency adjustment clause. When miners complained, they were again abused by the Government for being bad businessmen in not anticipating the U.S. dollar crisis and not writing their contracts in Australian dollars.

Further, leases in Aboriginal national parks, as they expire, are not renewed. The government has also announced that it will vet new export contracts to ensure that the minerals are

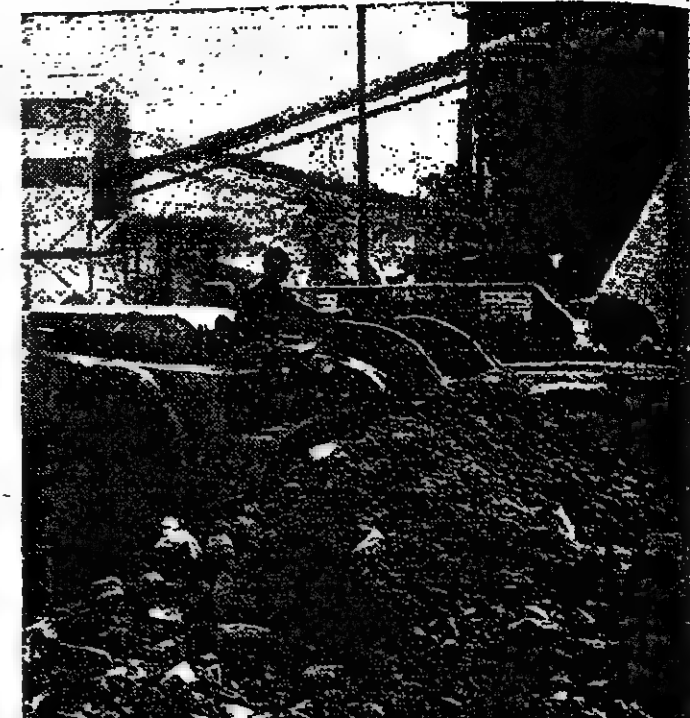
sold at "reasonable world prices." The industry had at least hoped that, while the policy was being formed, the status quo would be maintained. This was not to be. This uncertainty and changed stance reflected a vast reduction in the money spent on exploration and a continued drop in new capital investment in mining. Its peak was \$4250m. in 1971. New investment so far this year stands at just over \$4100m.

Many important projects for iron ore and bauxite development, all of which involve foreign capital, are held up, and some may not go ahead at all unless the government waives its 25 per cent deposit requirement on foreign capital. The government in turn hopes that more Australian money will be diverted into mining, and as a matter of policy has adopted a principle of government involvement hoping to divert Australian moneys into the mining exploration and development field. It is estimated that exploration money, which dropped by \$44m. in 1971-72, went down by a further \$450m. in the 1972-73 year, meaning that only some \$460m. was spent in that period.

The question of price for exports is one which has become important in government thinking. State governments and some exporters have been criticised by the Federal Government for letting minerals (particularly coal) go too cheaply. Carrying the price problem one step further, Mr. Whitlam is now seeking to establish a degree of co-operation on price between the ore-producing countries of the world.

The conflict between the two sides goes further when definitions are made of just what degree of foreign control there is over the mining industry. According to the government, it is 62 per cent, and must come down. According to the Australian Mining Industry Council, it is only about 48 per cent. Whatever the case, the only and assisted in bringing Paraclear fact is that foreign money will be needed to continue to finance development of the industry unless money is to be diverted from other important public and private spending programmes.

Having said that, it is wrong to consider that it is a totally miserable picture although in the short term, it is. In the long term, it is anything but. The fact that the Minister and



Nickel ore stockpile at Kambalda, Western Australia.

the miners are getting together is one good sign. And Mr. Connor does have the upper hand now in that it was he who finally called the Japanese to book and gained adjustments to the contracts which the iron ore men had been negotiating, at levels beyond those that the miners had even claimed. Mr. Connor, when taking credit for such a victory, was not bashful, and he has had further talks with industry leaders on an individual basis, which he describes as "meaningful."

Record prices

The resurgence in demand for ore, the new record gold and copper prices and recovery of the aluminium market have all meant good news for Australian producers. Production of iron ore rose in response to increased Japanese demand, and assisted in bringing Paraclear fact is that foreign money will be needed to continue to finance development of the industry unless money is to be diverted from other important public and private spending programmes.

Nickel goes into production

By DONALD LIPSCOMBE, Perth Correspondent

In line with the normal pattern of a prospecting boom, the weight of effort has shifted during the past year from nickel exploration to production. It is the more tedious and less spectacular part of the cycle. And in the case of nickel, the standard surge-recovery-recovery graph has been aggravated by the Poseidon super-boom. From this, the reaction has occurred and the slow grind is under way, turning ore-bodies into mines.

This time last year there were three producing mines and 13 at the point where production was only a matter of time. Since then there has been only two significant new nickel areas found, but three small new mines can be added to the list of producers. Forrestania, 170 miles south-west of Kambalda, is the new environment, being drilled out mainly by Amex and Amoco, with several small Australian companies associated. Near the Pilbara coast, Texasgulf has defined at Sherlock Bay a big, low-grade nickel-copper ore-body, estimated at the preliminary stage to contain 75m. tons of mineralisation, average grade only 0.5 per cent, but possibly shallow enough to be open-pit mined economically.

Clear trend

Statistics relating fiscal 1972 and 1971 show clearly the way the industry has changed. In Western Australia, wages and salaries spent on the mineral search increased 3.1 per cent to \$415m. over the year, after having more than doubled between 1969 and 1971. There was a 90 per cent increase in the man-weeks worked by professional mining men on production, and a fall of 2.4 per cent by the same category on exploration (plus a drift of 1.3 per cent into Government service, part of a trend that has made one Australian worker in three a public servant, seven times the British proportion). What the statistics do not

show is the attrition of the small prospecting company, the type that blossomed at the rate of two a week during fiscal 1970. No more than 10 per cent survive, and about half of these have either diverted funds to such sectors as property development or are virtually dormant.

Doubling of rentals on prospecting tenements has hit the small company. So has the Whitlam Government rule calling for the deposit of 25 per cent on overseas borrowings, since this has closed the gate to the only path realistically left to the speculative groups—the door to continuing capital has been slammed and jammed. Prospecting companies are finding it increasingly hard to complete deals with wealthy international mining groups.

More than this, there is ample evidence that federal policy actively promotes this trend. A few big companies are easier to handle than a lot of little ones. So under Labour, there is an accelerating trend of speculative mining groups withering, and the big companies are getting bigger in the process although they are as uneasy as their smaller colleagues at the way the natural resources industry is being handled.

The most successful of the big companies is Western Mining, which also has several ore-shoots under development in the Kambalda region, with expansion spilling across Lake Lefroy to the Paris-St. Ives area. In April Western Mining opened a flash smelter in Kalgoorlie, using the Outokumpu method. Main newcomer to the nickel mining business in 1974 will be Selection Trust, which has indicated at least 33m. tonnes of nickel ore, averaging 2.2 per cent with a cut-off grade of 1.3 per cent at Agnew, 200 miles north-north west of Kalgoorlie. Australian equity in Agnew is small, 80 per cent held directly by the parent group and a further 16 per cent indirectly

through the listed Selcaust's 30 per cent. Despite Selection Trust's fine record, Agnew has the potential for becoming a test-bed for the new nationalism. Windarra will be 1974's other major nickel mining event. Western Mining has joined forces with Poseidon at Windarra in a joint venture that will bring the former wonder-stock's orebody into production in August, at a start-up rate of 1m. tons a year, 33 per cent higher than initially planned. Despite its relatively small grip on world nickel sales, Western Mining is a disproportionately potent market force, and its importance will grow.

Same level

Nickel provokes dogmatic opinions about its long-term prospects on nearly the same level of ferocity as gold. Either it is just another commodity, prone to the cyclical ups and downs of industry; or it is yet to tap the unplumbed demand of new uses. Nickel enthusiasts maintain that this element, more than any other, will be buoyed by accelerating demand because of its alloying versatility, compounding qualities that make nickel's per-capita usage a fair barometer of living standards.

Apart from the pattern of world demand, Australian nickel must look close at home over its shoulder at organised labour. As gold miners command wages nearer to those of nickel-miners, it becomes more attractive to work in the bigger centre of Kalgoorlie rather than in the relatively more remote towns like Nepean, South Australia, and Laverton; there is a risk that nickel and gold will compete for scarce labour skills. However, in general terms, the industry is in a healthy state at a stage that has more stability than boom-time, and can be expected to move forward ahead in the coming year.

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Uncertainties remain for iron ore producers

By DONALD LIPSCOMBE

In recent months Australia has moved into an iron ore seller's market after having had trouble making a profit a year ago. So much, and little more, can be stated without hedging or that this year has shifted the relationship with the buyer-seller. How long the new buyer-seller relationship will last, how much the seller's margin will be boosted at home and on the way to market, and indeed whether or not this year has shifted the industry ahead of square one are all questions yet to be answered. Iron has graduated from an untenable position to one that is less bad.

Contracts are written in U.S. dollars, and have been eroded by two Australian revaluations and one U.S. devaluation so they are worth about 26.5 per cent. less than when they were written. Since then, deals with Japan overwhelmingly the most important buyer, have been renegotiated with contracts still being ratified for an average 15 per cent. recovery—17 per cent. for lump ore and pellets, 13 per cent. for fines.

This is still effectively 15 per cent. less than when Australian iron ore companies agreed to gear up for massive exports to Japan, which now relies on Australia for 47 per cent. of its iron ore requirements, a proportion that will rise to 58 per cent. on existing contracts.

Average price

Between fiscal 1969 and 1972, the crude average price of Australian iron ore exports fell from \$3.94 to \$7.59 per ton. A rough rule of thumb is that iron ore prices divide equally into freight, profits, and the rest. So even with the renegotiations, nearly half the mining companies' profits have disappeared in the currency jungle.

Australian producers are gearing up for significant expansion in production and sale. This is necessary to get back to the initial level of profitability, and may prove difficult. The new Whitlam brand of "resources diplomacy" has reportedly shocked the Japanese buyers, just as the crude idea of ganging up with other sellers shocked other buyers.

Brazil, emerging as a real competitor to Australia in iron, has reached a preliminary accord on getting together before accepting a price.

Shipping will become increasingly important to the industry. From early official word on resources policy, it can be compared broadly with international wheat agreements. As with wheat, there is scope for fiddling with such inter-country accords, and Australia is remembered for having done this with grain.

But one of the industry's main long-term worries is over Labour Party policy demanding that half of bulk commodity tonnage be carried in Australian ships. This is rated potentially more damaging than the currency changes. Shipping demands, union power, inflation and Federal Government willingness to back men against management combine to make the road to recovery a difficult one.

At the same time, the trends help insulate existing miners from internal competition. Several companies, notably Texas Gulf Inc. in its partnership with Hancock and Wright, are knocking on the iron ore door. Every month the scale of operations needed before they can launch increases, the demands on them from government intensify, the export club calls for an ever-higher nomination fee.

As the industry rebounds into a new expansionary phase, there is little of the excitement and super-confidence that characterised the pioneering decade of the 1960s. Companies are slogging their way back to where they were before the various straits were kicked from under them. For they have been proved far more vulnerable than they were regarded in the early gold-haunted days, and are under stress as much from at home as from their competitors abroad.

But if the past year's trend has been continued, the industry is on the way to robust health.

Most of the iron ore producers are in the Pilbara where the mood is ebullient as the West Australian mines gear up to ship its first 100m. tonnes in a single year. The industry will this year supply about half of the ore needed by the Japanese to attain their latest record steel production. In addition, the industry will send nearly 20m. tonnes to European and British mills along with the 60m. tonnes of Japanese demand for lump, fines and pellets. That is 50 per cent. up on the 1972 figure.

Now there is large, steady but unheralded revolution in the Pilbara where investment is bounding ahead. If Mr. R. F. X. Connor, Minister for Mines and Energy, eases up on his

violently anti-foreign outbursts, in their own right around the world. There is every prospect that the industry in the Pilbara will proceed with enough investment to beat out the very strong challenges emerging in Africa and Brazil.

Mt. Newman, for instance, is spending about \$450m. to bring its total outlay to the grand figure of \$4450m. Hamersley and Goldsworthy, both with significant British equities, are also spending big sums on expansion. Less certain, but highly probable, is additional plant at Cape Lambert from the Cliffs-Robe River Associates.

Now, it is worth noting the connection between these companies and the great steel producers of the world. In many cases the owners of the Pilbara are significant steel producers

world.

This is important since best estimates suggest that the world will need about 1,100m. tonnes of iron ore a year by 1980, compared with about 800m. tonnes this year. World steel production should grow at about five per cent. compound through the 1970s so it seems likely that Australia will be doing some production for the pollution-bound Japanese, etc.

IRON ORE EXPORTS

Fiscal	Tonnage (m.)	Value (\$Am.f.o.b.)
1969	20.9	179.5
1970	33.2	277.8
1971	47.6	374.3
1972	49.4	375.5



Ore-bearing mesas in the Robe River mining area of Western Australia.

Profits in gold defy logic

By DONALD LIPSCOMBE

The price of gold is around 50 per cent. above its level of a year ago. Nearly all Australian gold miners have been operating since the 1950s, and have established resources of manpower and plant; they were making profits when gold was selling at one-third to-day's level. At to-day's prices they should have been making a profit but they were not. To add to their problems, Mr. Frank Crean, Treasurer, in his budget of August 21, announced an end to the exemption from tax of gold mining profits. That is likely to put an end to further exploration and hence will cause the industry to run down. For the past 10 years, miners that rely for their livelihood on gold have been winding down operations. Those like Bougainville and Peko-Wallend, which accept gold as a bonus from other mining are in a different category. But for most, despite

all the brave talk of the inevitability of a resurgence in gold's price, it was simply a matter of waiting for death.

The United States—which originally was the prime force in demonetising gold—has been in the centre of the stage as gold has been given a second life with the U.S. dollar being stripped of credibility as the world's reserve currency. The revived importance of gold has forced the mines to reassess: having been prepared to run down production, they are now having to go in for the costly process of expanding to meet the new demand. Few of them are ready for this traumatic turn-round.

Proven reserves

For laymen, it is easy to surmise that a new cost of paint on the mill, some new underground gear and a few more men will do the trick. After all, most of the gold mines have

substantial reserves, and surely when it all boils down, the new economics of gold mining make the mining of such reserves well worth the effort.

The economics of such a premise were spelt out recently at a warden's court hearing at Cue, in Western Australia's Murchison gold fields. Australian Consolidated Minerals hold the right to mine the Big Bell gold mine, which has produced 650,000 oz. of gold and has new proven reserves both on its own account and nearby at the company's Great Fingall mine. But the court was told that bringing the mine back into operation could cost \$420m.; gold's long-term future, viewed from mid-1973, does not yet warrant such expenditure.

A similar picture on a bigger scale emerges on Kalgoorlie's famed Golden Mile. Western Mining Corp. (predominantly a gold miner, manager and investor before the Kambalda nickel

strike), has joined forces with Poseidon's subsidiary Lake View and Star. It is considered likely that Great Boulder and North Kalgurli, the other Golden Mile miners, will pool their reserves in the new merger.

But recent assessment of the mines shows up a terrible backlog of things left undone. In their concern for keeping the jobs, unions have turned a blind eye to lapses which ultimately reflect on their safety. Although they are aware of the task ahead of the mine managements, trend is likely to be one of joint venturing with or selling rising trend of gold prices and to the established major companies. Some small groups are pressing successfully for higher wages and better conditions.

Far from being able to build reserves from tailing dumps on existing infrastructure, it is that rise like small mountains likely that the new Golden Mile consortium will have to decide soon on whether or not to dig deeper—into mines and into share-

holders' pockets—to step up throughput, refurbish plant and attract skilled men with new housing and better conditions. All the big ones have been planned, aimed at miners in the U.K. and Europe particularly. The tax changes will make it difficult to decide to go ahead, as a major find inland from the Pilbara iron ore fields at Paterson Range, 138 miles east of Nullagine.

Major companies

Before the tax announcement, most prospecting companies had changed partly or totally to gold exploration. If they succeed on anything but the most spectacular scale, the trend is likely to be one of joint venturing with or selling rising trend of gold prices and to the established major companies. Some small groups are pressing successfully for higher wages and better conditions. Far from being able to build reserves from tailing dumps on existing infrastructure, it is that rise like small mountains likely that the new Golden Mile consortium will have to decide soon on whether or not to dig deeper—into mines and into share-

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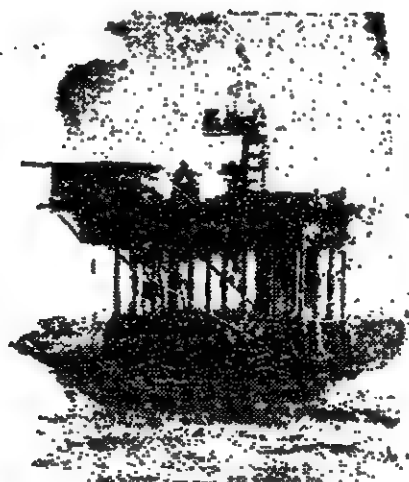
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SOCIETY TO-DAY

Faint stirrings of change in the new suburban radicalism

By DONALD HORNE, Research Fellow in Political Science, University of New South Wales

It's a long time since nations personalised themselves as legendary characters, but if Australia were to have to go at it now the best pick might be Mrs. Edna Everage, the superb comic creation of actor Barry Humphries: Suburban Woman, bursting out all over with optimism, all trend and no taste, but indestructible. Bounce her, she bounces back. Inner directed, she is confident in her faith that the basic meaning of life is to be found in the upkeep of a suburban home.

She is not the Australian. No one is. But she comes from our true frontier. Two of the great pioneering acts of our predecessors, come to an old land with new hopes, were to democratise access to rich men's games and to invent suburbs for the common man.

For three or four generations those Australians who wanted to find an explanation for anything in their nation they didn't like found it in this premature suburbanisation. With all those empty spaces on the map, it seemed unnatural that most Australians should live in suburbs; so all faults could be seen as a punishment for this deviation.

In the last ten or 15 years, in which we have seen the rise of self-defining intellectual groups

and the use of tertiary education as the main gateway to status and money, the suburbanites have been blamed for everything from the state of the arts to the state of the nation. The ordinary people have been blamed for all the inadequacies of the new top people. A symbol of their worthlessness became the "Australian Ugliness," the attempt of the suburbanites to express their individualism in the "featurism" of their houses. When the individualism of suburbanites was not being attacked, critics had a go at their conformism.

Puritan blight

Even from the (hardly ever considered) viewpoint of the suburbanites themselves something had gone wrong. In the manner of success, the early triumphs of the suburbs had become defeats. The ideal of every family its own household had produced much harshness and loneliness. In any case its first flowerings had been blighted by the long ice age of Australian puritanism, a particular expression of the general spread of English-speaking busybodyism.

Now centres of gregariousness begin to flourish in the suburbs. Barbecues sprout on suburban

patios. Puritan restrictions stop attacking the suburbanites now that they have proved their unsuspected worth by electing Whitlam as Prime Minister.

Non-British immigration leaves the lump. Dispirited Anglo-Saxons have been almost completely pushed out of the food shops and restaurants. There are Greek movie houses, political crises over Croatian terrorists. In the steel-making city of Wollongong-Port Kembla (pop. 200,000) they had a "Fusion Festival" last July. The word "fusion" referred not only to the city's steeliness but also to the fact that its families come from 38 different nations.

Younger writers can now accept the suburbs as subjects for art. David Williamson's *Don's Party* was so successful last year that theatre parties came in from the suburbs to hear four-letter words pronounced in the Australian accent. On television some of the top ratings go to shows set in the suburbs, even if they are suburbs with an uncharacteristically high proportion of murders and sexual activity.

Intellectuals are beginning to stop attacking the suburbanites now that they have proved their unsuspected worth by electing Whitlam as Prime Minister.

Political issue

It was Whitlam who invented the suburbs as a political issue. He has shifted emphasis from romantic but uneconomic ideas of trying to get more people to live in the countryside and given priority to spending development money in the cities, where most Australians do their voting. Sewage systems touch his imagination. Irrigation plans are out.

He was defeated by a majority in his cabinet in July in his desire to disband the farmers' subsidies, but some of them are to go and the rest will probably follow if he gets a Senate majority and can put through amendments to the electoral law that will deprive rural voters of their present unfair 20 per cent weighting.

As part of this new suburban radicalism some of the suburbanites are even beginning to do something for themselves. Some have voted municipal councils out of office; some support community action. For most of Australia's history, local

government has been lost in such apathy and corruption that even these small stirs are a revolution.

The new self-acceptance of Australia as a suburban society is a kind of revolution, the domestic equivalent of the external self-recognition as an independent Indo-Pacific nation with its own way to make in the world, another idea Whitlam tries to push along. An enormous amount of imagination and resources have been wasted on the rural dream of an Australian yeomanry. It was capital intensiveness that made Australian farming so successful and mineral exports now make exports from uneconomic farming unnecessary.

A lot of the new radicalism comes from people I have described as "the patio intellectuals" - suburban thinkers to whom the problems of politics are as easily handled as the extension of gracious patios into suburban backyards. Their natural political party is the fairly recently formed Australia Party but people in the Labour Party see themselves as dependent on Australia Party votes. In fact some of Whitlam's Cabinet ministers are Australia Party types. So are some of their advisers.

In an extreme form patio

intellectuals want to replace GNP with ZPG (zero population growth) as a national goal (as long as their own living standards stay up). In more moderate versions patios and politics are endgame. At its best it opens new, apt horizons. The danger - important because of Labour's belief that it is dependent on the patio vote - is an occasional absurd translocation of overseas trends into Australian experience.

Into distaste

The most notable example of the way concern with over-population was transferred into a distaste for Australia's multinational and increasing multi-racial immigration programme, the most liberal achievement of the previous governments. At times this concern took the xenophobic form of believing that if we don't have immigrants we don't have pollution. Labour reduced immigration to attract support on the patios. But this is now producing economic difficulties to which no one has a solution. And it is temporarily suppressing the most obvious source of Australian idealism. Obvious that is, if you look at a map. They don't usually have maps of patios.

OIL AND GAS

Fears of an energy crisis lead to a ban on fuel exports

By MICHAEL SOUTHERN

With fears of an energy crisis which would ultimately hit Australia, the government has placed a ban on the export of fuel and natural gas.

It is the overseas energy crisis that has forced the ban on exports of all fuel until the end of the year. It is also full of looking closely at all minerals, regardless of whether they are energy sources or ores with a conservation value.

The conservation policy with regard to the oil and gas industry, along with other measures such as the removal of tax incentives for exploration and a clear statement that the government proposes to intervene as a partner in exploration and development, has cast some shadows over the industry. This is mainly because the government has not explained just how it proposes to intervene and has, at the same time, extended its multinational company bashing habit to the international groups that are involved in exploration in Australia - notably Esso and Burmah.

Falling reserves

And, while this goes on, demand for petroleum products in Australia is increasing, and because of the reduced exploration activity, the need for this increased imports grows greater. There was a point at the beginning of the 1970s when Australia could boast 70 per cent self-sufficiency from known oil reserves. Depletion of oil reserves and lack of any major new discoveries suggest, at this point in time, that Australia may be only 20 per cent self-sufficient by the 1980s. This view was confirmed by a recent announcement by the petroleum companies that the Petroleum Information Bureau would conduct a detailed report on the world crisis and how it would affect Australia. According to the Bureau, Australia is safe from such a crisis for 10 years.

It is in the light of this that the exploration groups are seeking concessions from the government to allow them to continue, while the government, concerned at coming short, has adopted policies which oil companies find inhibiting. Perhaps the real crux of the government attitude lies in the lack of significant Australian interests in the overall picture, though figures put out by the industry belie this attitude.

According to the industry, in the middle of 1972, the ownership of hydrocarbon reserves, excluding the north-west shelf which is dominated by Wood-

side-Burmah and in which the exploration groups are high, was 47 per cent. Australia and 53 per cent from overseas. The inclusion of the north-west shelf where exploration is continuing, would slant the figures further in favour of foreign ownership and away from Australian interests.

Capital raised for oil exploration in Australia on patterns set in the last few years, indicate that the country cannot produce \$A200m. a year which is considered necessary. Apart from a highly falsified figure of \$A83m. during the 1969 boom, the amount raised has been around \$A40m. in

1970 and in 1971 about \$A36m. It was slightly higher in 1972. On this basis, Australia can only expect to own around 12 per cent of new oil reserves. Even the rate of \$A83m. a year would only offer ownership of 45 per cent.

Foreign hands

The remainder, if exploration goes at the needed rate, would be in foreign hands. Mr. Whitlam's government's attitude to foreign companies is well known. Woodside-Burmah has been criticised for having such large leases on the north-west shelf (its area is larger

than the whole of the North Sea) and having so few rigs. Yet Woodside is the only company interested. It is due to relinquish half its area next year, and at that point the government participation policy may become clear.

The oil companies have also been under criticism on their pricing policy for refined petroleum, and are to be subjected to a Royal Commission. Further pressure on them over the number of service stations has resulted in a general plan to reduce their numbers by many hundreds. It is argued that this may reduce the price of petrol.

Plans for pipeline grid

By DONALD LIPSCOMBE

During the term of the Whitlam Government, a scheme has been formulated for establishing a \$A600m. national pipeline grid to link the major natural gas fields with the main users. Although no specific details will be released until a newly started feasibility study is finished about the end of the year, the idea as announced is to create one Australia-wide price for natural gas which is being produced currently from three gas fields, with two other major gas accumulations to be linked in after appraisal drilling. Provision was made in last week's Budget for a start on the South Australia to New South Wales section of the pipe.

In such terms, the national gas grid scheme seems sensible and relatively straight forward.

But its implications have upset state governments and the petroleum exploration industry. Few believe the pipeline will ever be constructed. Meanwhile its shadow is causing all the major development programmes in the industry to be rewritten, with the secondary effect of confining the mid-term planning of miners and processors who might expect to benefit from gas on tap.

Major fields

Before the Whitlam Government's election, the Tonkin Government in Western Australia had announced that it was looking at the prospect of piping gas from a central Australia, the Palm Valley field, to its minerals projects. A similar scheme had been dis-

cussed by the previous administration. Palm Valley is one of the two major gas fields being assessed in the current study.

The other is the north-west shelf, where five structures have been proved gas-bearing and where six rigs are scheduled to be working by the end of the year. Before the national gas grid idea was put forward, the exploration's ultimate aim was to provide enough gas for West Australian consumption before seeking permission to export the rest as LNG. Locally sold gas would, on state government planning, virtually be subsidised by the export of liquefied natural gas to Japan and North America's west coast.

However, "domestic" consumption takes on a vast new dimension in the national grid context. Contingency plans are

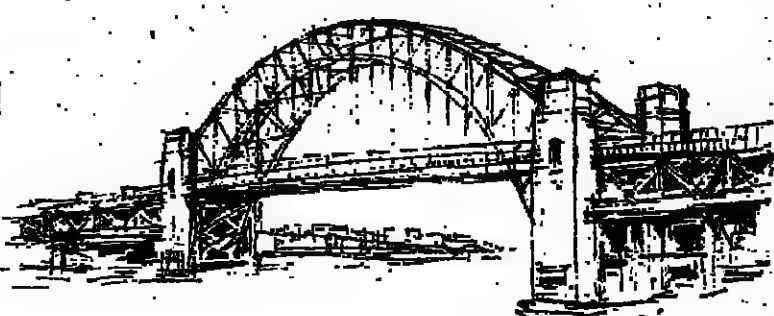
being put together to bring gas ashore quicker than originally scheduled (about 1976) to produce power for Pilbara industry. In this way, no Palm Valley gas would be needed on the west coast, and perhaps not in the Kalgoorlie area either. The grid scheme may, then, be preempted.

Since its proposal, the concept has been ephemeral and must remain so until the arithmetic of transporting gas over thousands of miles is completed. It is one of several ideas that have drawn out the battle-lines between the industry and government. For it typifies the vague central planning that has spawned far-reaching corporate confusion through uncertainty, the most damaging product Canberra has handed to industry.



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Aborigines get more chance to lead the full life

By Dr. ELIZABETH EGGLESTON, Director, Centre for Research into Aboriginal Affairs, Monash University

In July, 1973, the tents of the Aboriginal Embassy were removed from their site opposite Parliament House, Canberra amid violent scenes. In December, 1972, the Labour Government came to power in Canberra. From the viewpoint of a white Australian, this was the most significant event in Aboriginal affairs during the last year. The members of the Embassy, a symbol of protest against the former government's policy on Aboriginal rights, had been supported and encouraged by members of the Labour Party, then in opposition.

Labour came to power on a platform which included a detailed policy on Aboriginal affairs. Implementation of that policy is now under way. The former Office of Aboriginal Affairs has been upgraded to full departmental status. The new department is distributing the increased funds available for Aboriginal education, housing and health programmes. Education is being offered in the vernacular for young Aboriginal children. Aboriginal medicine men are being paid, on some government settlements, to reassure and heal the sick.

On the major issue, the Labour Party has a definite commitment to grant land rights to Aborigines. The party's platform (on which it stood for election) reads: "All lands to be vested in a public Aboriginal trust. Exclusive corporate land rights for tribal communities, where traditional occupancy can be established, from anthropological or other evidence. Alienation of land to be possible only with the approval of the Trust and Parliament."

Mr. Justice Woodward, a judge of the Industrial Court, has been appointed Commissioner to investigate questions of implementation, that is, to advise on the translation of this promise into legislation which will ensure security of title for Aboriginal communities.

In the meantime the Government is continuing to buy up land for particular Aboriginal groups to own and manage. Dr. A. C. Coombe, chairman of



Desert nobility and slum squalor—Tribal Aborigines in the Rawlinson Ranges of Western Australia (above) and part-Aborigine children at the Lake Tyers Reserve, Victoria (right).

the Council for Aboriginal Affairs, movingly describes the effect of one of these land purchases on the Aboriginal people concerned. "The purchase of the property by the Commonwealth on their behalf is for these people an event of highly charged emotional import. A small group of the oldest men with whom I discussed this, had tears running down their faces when they talked of it. 'Land is clearly immensely important to Aboriginal people, less for its economic potential than for its spiritual and historical meaning.'

Urban difficulties

But the Government's Aboriginal land policies have so far concentrated on rural and particularly tribal Aborigines. There are programmes for Aboriginal urban Aborigines of course, but these are not seen as being linked to the question of land courts.

These militant young Aborigines are still talking about Black Power and criticising the Government in spite of the fact that a different party holds office. They have not been swept away by the euphoria which overcame many white liberals with the news of Labour's victory. The pessimism and bitterness expressed by young blacks is, paradoxically, a hopeful sign. It means that a real grassroots movement now exists, which will not be content until all Aborigines have an honoured, comfortable place in Australian society.

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Advisory powers

The Government acknowledges the need for Aboriginal self-determination. It recognises that programmes planned for Aborigines but not by them, will be at best ineffective, at worst positively harmful. Steps are



being taken to set up a National Aboriginal Consultative Committee, a kind of Aboriginal Parliament though with advisory rather than legislative powers. Its members will be elected by Aborigines from all over the country.

The incorporation of Aboriginal groups is also being encouraged and funds are available for self-help projects like a community housing project in Redfern, an inner Sydney suburb. Redfern is the home of many Aborigines and the site of the first Aboriginal-initiated Medical Service and Legal Service. The Legal Service has already become the model for ventures in all states: \$850,000 is in the budget for Aboriginal legal services up to June 30, 1973. These services can provide legal representation for Aborigines charged with criminal offences, the most pressing need. In the long term they can have considerable impact also in the field of civil law, particularly if they follow the precedent set by American Indian Legal Services. In the United States the emphasis is on test case litigation, on thorough legal research in cases which can benefit large numbers of Indians.

The Federal Government has announced plans to take over Aboriginal administration in all states under the powers acquired after the 1967 referendum. Two states Queensland and Victoria, are resisting the federal move, on the grounds that "We know what's best for our Aborigines."

In the longer perspective of history, the federal takeover of Aboriginal administration may be less important than the strike by Aboriginal cotton chippers in Wee Waa, New South Wales, which took place in January 1973. These exploited seasonal workers finally rebelled against the inhuman conditions under which they were expected to work and organised the strike which won some concessions from the employers. Apathy here gave way to protest. Some Aboriginal workers in outback areas have gone on strike in

earlier years but this is the first recorded strike among seasonal workers in the more closely settled states. The strikers received advice from the New South Wales Aboriginal Legal Service and talked of setting up an Aboriginal Trade Union. Perhaps these are signs of future directions in Aboriginal industrial action.

Another recent event can also be seen as extremely significant in the development of Aboriginal affairs, though it is doubtful that many Australians have heard of it. This was the first national seminar on Aboriginal arts held in Canberra in May. It was organised by the Aboriginal Arts Board, whose chairman is Aboriginal painter and writer Dick Roughsey. It provided a forum for discussion of ways in which traditional and contemporary Aboriginal culture can be encouraged. Visual and performing arts were displayed. Its significance lay in the fact that for the first time there was a genuine meeting of minds between the traditional Northern Aborigines and the Southern urban Aborigines. The Southerners, more sophisticated and articulate in white society, showed a keen desire to learn more about tribal traditions and the tribal elders expressed a willingness to pass on their knowledge.

Effective action

Aborigines certainly still have a long way to go before their serious problems of ill-health, poor housing and illiteracy are overcome. But now there is the potential for an Aboriginal movement which really combines the interest of tribal and urban groups. The link which is being established with indigenous minorities and other black groups overseas also offers the prospect of more effective political action by Aborigines. They perceive that, as a people who from ancient times have lived in harmony with their natural environment, they have something valuable to offer the wide community.

Government takes fresh look at immigration

By KENNETH RANDALL

Towards the end of 1973, the Australian Government will be tackling, for the first time, the task of formulating long-term immigration and population policies. While the raw material upon which the decisions will be based is still far from complete, there is no longer any prospect of a return to the days of unquestioning commitment to maximum population growth.

Within weeks of taking office after the 1973 General Elections the Labour Government slashed the then current immigration programme by more than 20 per cent, reducing the target figure from 140,000 to 110,000. For the financial year 1973-74 it decided to maintain the same target, with provision for 80,000 Government-assisted immigrants.

These are the lowest target figures in more than a decade. Almost certainly, too, they are straw in the wind for the future, but although it was easier and more expedient for Labour, after a long office, to dramatise the break with the past, the break itself had become inevitable.

Mr. William McMahon's Liberal-Country Party Government had acknowledged as much by setting up a national population inquiry under Professor W. D. Borrie, of the Australian University, and commissioning from Sydney University a study in depth of the benefits and costs of immigration. Apart from efforts to speed the work, the Labour administration has done nothing to change these arrangements which will provide the starting-points for next year's policy decisions.

Labour, nevertheless, has the more marked predisposition towards a substantial and permanent scaling-down of immigration.

Being both trade union-based and, as Prime Minister Whitlam likes to put it, "a great humanitarian party," full employment is an article of faith for Labour. If the choice must be made, it would prefer an over-stretched labour market to one where immigration pressure heightened worker competition for scarce jobs. Secondly, the party has under-

taken a very strong commitment to rid all Australian policies of racist overtones, no matter what their form. In taking office it promptly abolished the discriminatory rule that immigrants of European origin were eligible for Government-assisted passages to Australia, but others were not. But having no great wish to change the colour balance of the immigration programme significantly, an overall cut-back, allied with a new emphasis on "family reunion" as the basis for sponsorship, made good sense.

Target figure

The new Government's first reduction in the immigrant target figure (in January, 1973) was made at a time of exceptionally high unemployment and attracted general approval. By August, when the 1973-74 target was announced, the employment trend had been reversed and critics re-emerged. Opposition leader, Mr. Billy Snedden, said the target of 110,000 "ignored our economic needs and does not take advantage of economic, cultural and social opportunities which migrants provide." But the opposition's official spokesman on immigration, Mr. Malcolm Fraser, was more cautious: "We would have preferred a higher skilled migrant intake."

The Government's decision reflects a pessimistic outlook for the future of Australia. Only the spokesman for industry approached the full-blooded cries for maximum growth which were so familiar in past years. The Associated Chambers of Manufacturers thought the target figure should be "of the order of 200,000." There would have been no chance of that, irrespective of the political complexion of the Government. Objections to the attitude that immigration exists to provide "factory fodder," even though that may be qualified with economic growth, are probably stronger today than those grounded in environmental, quality-of-life arguments for limiting population growth.

The new Minister for Immigration, Mr. Al Grassby, believes

in any event, that the net population gain from the relatively small target figure in 1973-74 could rise by about 5,000 to 80,000 through greater attention to the problems of new settlers already in Australia.

"It is not good enough to bring people here just to become what are described statistically as 'migrant departures'," said Mr. Grassby when he announced the target figure. "It is important to realise that nation's migration programme is not just a means of adding to the workforce but is intended to be a means of expanding and enriching the family of the nation in all its aspects and to the advancement of Australia and the newcomer."

A series of still-developing factors will decide whether the economic argument for greater numbers regains some of its former strength. Inflation will remain an over-riding concern for the Government throughout 1974, with labour shortages (and consequent wage pressures) a continuing part of it. The effects of the 25 per cent cut in tariffs across the board remain to be seen, too, although Mr. Grassby has ventured the opinion that they could displace 30,000 workers in the short term.

Employment growth

A company survey conducted by Sydney-based P.A. Management Consultants in mid-1972 showed that 62 per cent of respondents expected "recruitment problems" at the present level of immigration—mostly in the skilled and semi-skilled categories. The expected growth rate in employment was 4.1 per cent.

And also to be established from experience is the effect of family reunion criteria in changing the proportions of workers to non-workers in the migrant intake.

The main counter to the industrialists' arguments is the consciousness, largely created by Mr. Whitlam in recent years, of the massive problems and social inequalities that have been allowed to develop in Australia's major cities. Raising the

immigration target by, say, 20,000 would be much the same as creating a new suburb in Sydney or Melbourne with all its needs for schools, roads, building and basic services.

As economist Dr. A. L. Hall, of the Australian National University, summed up the equation recently: "Rises in the level of immigration have been associated with declines in the level of unemployment. The attempt to solve labour shortages by increasing the supply of immigrant labour adds more to aggregate demand than it does to aggregate supply of goods and services. The raising of the immigration target is likely to exacerbate this major problem of economic policy, not to ease it."

Long-term thinking

Mr. Grassby has given few clues to the shape of his long-term thinking, probably in deference to the research projects now under way. He does, however, "view with some misgivings the practice of projecting existing demographic patterns far into the future."

At 12m, he points out, Australia's population is rather less than the probable margin of error in world population estimates. Her contribution to world net natural population increase is some 0.0036 per cent a year—not, he considers, a cause for concern in the total picture.

He also stresses the age structure of the Australian population. "I invite you to consider the economic, social, cultural, and community implications of this: some 45 per cent of our total population are less than 25 years of age; 69 per cent are less than 35 years of age."

Mr. Grassby's advocacy may be crucially important when the Cabinet comes to consider population policies to the turn of the century. At present, he professes no adherence to any particular philosophy but the impression he leaves is of a firm attachment to the middle ground in the various arguments—rather where, he likes to believe, the position rests at the moment.



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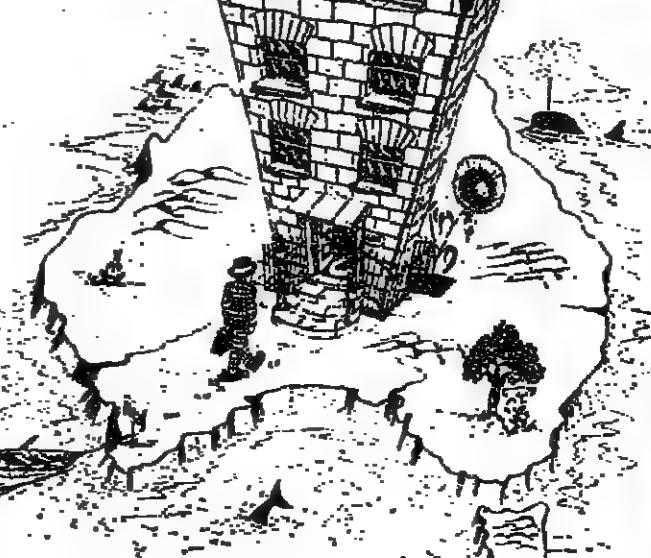


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THE TOURIST INDUSTRY

In 1973, sunny California will play host to 9.4 million out-of-state visitors. These visitors will pump a total of \$1.8 billion into the

Although California now competes against a growing number of states and countries for the tourist dollar, she is blessed with an abundance of the tourist industry's "raw materials." These include a varied and spectacular topography, a fantastic climate, and a multitude of world-famous, man-made tourist attractions.

These factors, working together, assure California an important place in the growing recreation and tourist market.

THE SHELTER INDUSTRY

The 1970's may well become known as the decade of the builder in California. In 1972, housing unit authorization in California reached near-record proportions. And for 1973, new unit authorizations in California should total 225,000 units. However, while apartment and other multi-unit construction accounted for over 50% of building activity in 1971 and 1972, single-family dwellings give indications of once again taking the lead in 1973.

The mobile home has also become an increasingly important consideration in the growth of the California housing industry.

Since 1971, mobile homes have made major gains due to their acceptance as an attractive form of shelter. And this growing acceptance of mobile homes has led to a remarkable increase in the construction of new mobile home parks. In fact, by the end of 1973 the total number of spaces available in California mobile home parks should

approach 315,000 and accommodate over 600,000 people.

AND OF COURSE — AEROSPACE

No longer totally dependent on the whims of federal contracts, the aerospace industry is expected to grow with the rapidly expanding consumer and industrial markets. And the electrical equipment segment of the industry will lead the resurgence. Last year this part of the industry added over 7,000 people to its work force, and in 1973,

11,000 more people are expected to be added for a total of over 230,000.

AND ORANGES.

On the heels of the best year in its history, California's agricultural industry will reach new milestones in both cash farm receipts and in net farm income in 1973. This continuing growth and prosperity has been aided by several factors, including the growth of corporate farming and the larger average size of farms in the state. Other factors accounting for increases in agriculture profits include strengthening meat and poultry prices and a

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SOCIETY TO-DAY

Trade unions occupy position of strength

By JEFFREY GLEGHORN

Towards the end of the first year of the first Labour Government in 23 years, Australian trade unions find themselves in an impressive position of power with most of the bargaining points in their possession.

First there is the simple numerical proposition that for the first time for many years trade union membership as a proportion of the total Australian workforce is increasing to the point where it now hovers around 50 per cent.

Secondly, the unions are operating in what is most definitely a sellers' market. Chronic shortages of Labour have developed in key industries such as steel, building and motor vehicle manufacturing. Major steel producer BHP, for example, needs more than 2,000 people to bring it up to strength, and most of the labour demand is for unskilled or semi-skilled operatives.

Thirdly, there is the fact of the Labour Government which, remembering its trade union origins, looks more sympathetically at the demands and aspirations of organised employees than did its predecessors.

On the third point, of course, difficulties will develop between the Government and the unions as the Government comes to grips as it must with the problems of inflation, a situation in which it may feel unable to support major improvements in wages and conditions and still appear to the electorate to be acting responsibly.

Low wage earners

In this context, the personality and wages philosophy of the Labour Minister, Mr. Clyde Cameron must come into calculations. Cameron has a couple of philosophical pre-occupations and chief among them is his frequently professional concern about the position of the low wage earners relative to the higher paid — in Cameron's terminology, the "fatcats" and "tail poppies" of the work force.

Mr. Cameron favours compression of wages, to be achieved by flat money increases rather than percentage increases, so that the gap between the poor and the better-off is diminished. This was most recently shown in his unsuccessful attempt to get the Cabinet to intervene in a decision by the Commonwealth Public Service Board which gave a 16 per cent. rise to top public servants and a 12 per cent. across-the-board increase to the lower and middle echelons.

Mr. Cameron's proposal was to top the increases to his "tail poppies" to finance greater increases for those down the line. But generally speaking in these early days the Government has shown itself more than willing to foster the trade union position.

The granting of four weeks' annual leave to public servants, its general commitment to the introduction of a 35-hour week in high-productivity industries



R. J. Hawke, president, Australian Council of Trade Unions.

it feels can afford it, and its proposal to amend the Conciliation and Arbitration Act to facilitate the amalgamation of unions, to abolish the discriminatory and largely inoperative "penal" provisions of the Act, and to remove the liability of unionists in tort, are examples of this general philosophy.

Some sort of crunch may come after the New Year when key unions in pace-setting awards and agreements come up, with wage demands which reflect past inflationary erosion of wage levels. Many union leaders believe that these claims could be as high as 20 per cent. even if the Government is successful in expected monetary moves to dampen down the boom.

Meanwhile, in an overwhelmingly favourable climate the unions continue to develop new initiatives. Chief among these, although increasingly controversial, are moves by the central organisation, the Australian Council of Trade Unions, into business enterprises.

These include the purchase of a retail store in Melbourne, a low-cost housing project in South Australia and the setting up of a trade union travel enterprise in conjunction with a large transport company. Most of the moves have been generated by Mr. Bob Hawke, a former Rhodes scholar and triple-degree man, now in his fourth year as president of the ACTU. Mr. Hawke has developed through frequent overseas contacts an affinity with, and admiration for, the activities of trade-union organisations in West Germany and Israel.

Although the store and the travel business have been moderately successful (the store's most spectacular achievement was the *de facto* abolition

Another development, not encouraged by the central trade union bureaucracy, but espoused by more radical elements, is the emergence of the doctrine of worker control.

It is difficult to identify areas in which the concept of worker control has gained any significant ground. But some idea of the apprehensions of employers may be gained from a minute on New South Wales electrical power dispute given limited circulation by the NSW Electricity Commission.

The commission said the actions resorted to by the men have gone beyond anything previously encountered and are similar to those advocated by workers' control groups which have recently emerged.

New tactics

A major workers' control conference was held at Newcastle (NSW) last Easter and the main speakers included Mr. L. Carmichael and Mr. J. Munday (both leading members of the Australian Communist Party). The theme of the conference was the development of tactics which would encroach upon the prerogatives of management by means of work-ins, sit-ins and other acts of defiance.

These tactics have been followed in the power stations and there have been several cases in which employees, stood down for refusal of duty, have refused to leave the site, and other occasions when large numbers of men have remained within the premises after finishing time for the purpose of harassing supervisory staff engineers and picketing access to the station.

The industrial action has, with an odd exception, not taken the form of a conventional strike or mass walk-out, i.e. men leaving the job. Rather the pattern has been for a few maintenance employees in key positions to refuse duty in such a way as to effectively prevent essential repair work without the need for large numbers of men to go on strike.

The great majority of employees have continued to draw wages and have financially supported those few employees who have not been paid for refusing duty.

The commission may have been exaggerating. What happened may have represented the application of shrewder industrial tactics, but certainly worker control is a factor to be considered in future Australian industrial relations.

Finally, not all of the trade unions are uncritically committed to a Labour Government and will go along only selectively with government initiatives.

Wearing two hats as federal president of the Australian Labour Party and head of the industrial movement, Mr. Hawke faces a major test in reconciling aims and objectives of the party with those of the unions.

Education courses

Another initiative is the development of trade union education, largely ACTU-directed through residential and one-day or week-end schools, and through correspondence courses, aimed at producing a more aware and informed union leadership.

Education programmes are also conducted by individual unions, and the whole movement has been given an enormous fillip by the announcement of a Government-sponsored National Trade Union Education Centre, on the basis that governments which give money for management education should do likewise for worker education.

Opera House sparks note of euphoria

By MICHAEL SOUTHERN

It took fifteen years instead of two, \$A100m. instead of \$A8m., and has caused more argument than any other political issue in NSW in the past decade. Who cares?

At this point in time, no one. All that Sydney knows is that, come October, the Opera House will be officially opened by the Queen, and that it really is the greatest Australian building of the century. During its construction period, Jørn Utzon's creation has been the subject of much derision, especially from other Australian states. It has been criticised as a white elephant. The opera hall has become the concert hall and the smaller concert hall the opera hall. From some seats, you cannot even see the opera stage. That does not matter this year. For Sydney, this is the year of the Opera House, the year when bungling arguments and fights between architect and government are forgotten.

Already, the programming of events for the Opera House has shown that it is not just going to be a place for "silver-tails," and that pop, rock and Rolf Harris will find a place alongside the Cleveland Symphony and the Australian Opera Company or ballet.

In the world of the arts, the Opera House has overshadowed all else in the country. And that's a pity, for there have

indeed been some important developments both in the quality and activity of the artists, and in provision of places for them to perform.

The lack of theatres and concert halls has long been the problem that has inhibited development of music and theatre here. The ABC-sponsored symphony orchestra's have, for years, had to play only in town halls and cinemas. But, as a result of some major building projects, there is now a new concert hall in Perth, and a \$A6m. concert and arts centre in Adelaide.

Melbourne centre

In Melbourne the first stage of a major arts centre is built, and functions as an art gallery. Contracts have now been let at \$A8.3m. for the next stage of the \$A26m. project which will ultimately house a 2,000-seat opera-ballet hall, an 800-seat drama theatre and a 400-seat studio-auditorium.

And, apart from its Opera House Sydney will, in November, see its first new commercial theatre for 40 years opened on the site of the old Her Majesty's, destroyed by fire some two years ago during an opera season. This is a \$A3m. project, with a seating capacity of 1,500. A smaller 800-seater is being built by a property developing group, Land Lease,

to replace one that it pulled down in order to use the site for an office-commercial development.

Sydney has also seen the start of a much needed flurry of new cinemas, and the rise of an Australian film industry in a small but satisfactory way. Some of the films have made commercial circuits in this country. The Adventures of Barry McKenzie made it in many other places and has been an outstanding commercial success.

In fact, there is a degree of artistic activity on a scale the country has not experienced before. Australian playwrights are getting their plays performed; the fringe theatre of two years ago is now becoming the centre, and productions by local writers have drawn a great deal of overseas attention when staged, even though, as in the case of David Williamson's *The Removalist*, some people may not like what they see.

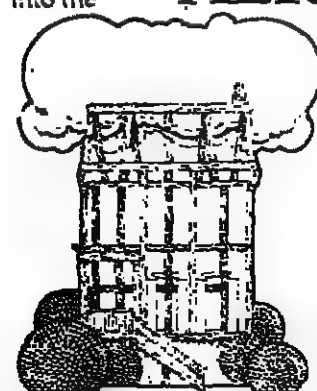
Australian painters are no longer concerned with gum trees and local myths. They are a mature school operating within the larger international scene and respected as such. Actors and singers, musicians and painters from Australia who are successful abroad are no longer regarded as the local-boy-made-good by their countrymen, or accepted as some curiosity in other countries. They are accepted simply as artists.

It is a sign of maturity at last, and the soaring sails of the Sydney Opera House somehow have provided much of the impetus for this new-found confidence. They are the new symbol, the new attraction.

Celebration year

In the coming year, JC Williamson will celebrate its centenary of theatre in Australia. It seems a long time for a country so young, and the celebrations will include sponsorship of the New York Philharmonic and Leonard Bernstein (playing the Opera House). For the opening itself, the Cleveland Orchestra and Lorin Maazel will tour the country for the Australian Broadcasting Commission.

True, there have been foreign orchestras here before. But now, there are places of quality in which they can play, and more and more are expected to tour. Further, the theatrical entrepreneurs who once left the classics to the ABC are dabbling themselves, JCW's and Michael Edgely have sponsored visits by ballet companies (the Kirov came this year) and major international artists. EMI is venturing into this business now, and the burden of culture no longer rests solely with the ABC (for which many are grateful).



California economy and make 1973 the second best year ever in overall tourist activity. These figures help point out why tourism has been and will continue to be one of California's basic industries. Especially when you consider that tourist expenditures quickly circulate in the economy and generate business activity worth well over 2½ times their original dollar value.

Schools start to plug some of the gaps

By DANY HUMPHREYS

The same mood of change secondary schools alone, from that last December swept into power Australia's first national Labour Government for 23 years has also invaded the schools.

This is not just coincidence. One of Labour's strong points at the elections was its education platform. And the opinion polls signalled that education had finally ousted foreign affairs and defence as the main issue.

In education, the feeling that some fundamental change was needed was very strong. The six months prior to the elections helped to heighten public concern for the schools. Stories of shockingly overcrowded classrooms, pathetically equipped schools, gross shortages of qualified and specialist teachers, and masses of non-English speaking migrants in inner city schools were commonplace.

Cultural conflict

A survey by the Inner-City Education Alliance, a group of parents, teachers and students from inner city schools in Sydney, found that 90 per cent of classes had more than 25 pupils, and that 74 per cent had more than 30 pupils. One-sixth of sixth grade classes in primary schools had a population of 80 per cent or more of migrant children with their attendant problems of language and other symptoms of cultural conflict. More than a quarter of schools had no remedial teaching facilities or teachers at all, either for migrant or Australian children. In Melbourne a survey by the Roman Catholic, State and Federal Government authorities revealed that only 20 per cent of the children who needed special English tuition were getting it.

A national survey of educational needs conducted jointly by all six State Governments, totalling up a staggering bill of \$41,440m, to maintain the status quo in primary and

Australian school, Celong Grammar in Victoria, fell into the latter category. This was a radical departure from the Liberal and Country Parties' policy which emphasises across the board, per-capita grants for all non government schools.

Areas of deficiency

The "need" policy now appears to be accepted as part of a grand social democratic plan. The educational plank of the plan was spelled out in the Karmel Report, "Schools in Australia," published in May, 1973. This was our first look as a nation at schools and the results are disturbing according to the interim committee for the Australian Schools Commission whose responsibility it was.

They identified three broad areas of deficiency. Schools lacked sufficient resources, both human and material to do the job. They established once again that Australian schools suffer from gross inequalities and so their students have greatly varying educational opportunities which are closely related to their socio-economic status. The final body blow was their summation that "... the quality of education leaves much to be desired."

In the face of these devastating criticisms of the schools the Karmel Report recommends seven separate programmes costing \$4497m, to help all schools reach a "minimum acceptable standard" by the end of the 70s. Three programmes are worth noting. They are the programmes for disadvantaged schools, special education and innovation. These are completely new in Australia, although rather old hat by now overseas. The total cost of Labour's commitment to the grand plan is \$4960m. for 1974/75.

Already learning co-operatives and exchanges, alternative free schools are springing up like mushrooms in every State.

The new wave of progressive education which had been gathering strength since 1970 is now at its crest. Seminars on alternative education are popular and even the State Education Departments have got the hang of the jargon.

In Victoria, the departments of Education and Technical Education have encouraged a handful of secondary schools to create separate annexes of about 100 boys and girls. These are some of the most successful alternative schools in the country. Enrolment is open to any secondary age student on a first-come, first-served basis. The students study what, when and how they wish and the curriculum requires community and job experience. They use community resources such as libraries, museums, artists' workshops, sports centres and other schools' science laboratories.

Not to be outdone, the NSW Education Minister, Mr. Willis, has published a position paper on community involvement in schools which is presently supported by the parent organisations and opposed by the NSW Teachers' Federation. In South Australia the director general of education has told school principals that they are free to innovate and organise the school as they wish. In Western Australia a massive report on discipline in secondary schools resulted in some cautious moves towards more democratic school organisation which gives students more say in the running of the school.

With each State education department competing fiercely in the innovation stakes, the pressure for change in schools is accelerating. By 1980 they could be good places to be. Especially now that the national Government has seriously joined in. Our hypothetical antipodean slumberer, Oz Van Winkle will almost wish he were young enough to enrol at school again.

The advertising scene

By PHILLIP ADAMS

Australian advertising is just emerging from a decade of Anglophilia. For example, there has been a long-running campaign for Benson and Hedges featuring an ageing Bertie Wooster while an elderly Biggles has been at the controls for BOAC. Meanwhile, Dunhill's puffery involved an endless succession of Rolls-Royce's gliding down Regent Street and disgoring debs.

During his time the Australian accent has been a thing of shame, heard only from jockeys and footballers. The rest of the people in media cultivated an accent that could best be described as mid-Atlantic indeterminate. Now the much vaunted new nationalism is upon us, and Barry McKenzies abound.

However one group of Poms continue to flourish in local campaigns. It seems that every other commercial features an English comedian. Spike Milligan was the first, filming spots for the Commonwealth Bank. Warren Mitchell began hawking Alf Garnett around the country, doing campaigns for soup, Qantas and used car dealers. Currently Harold Corbett and Hercules are appearing for both a cigarette company and an outfit that rents outfits while John Le Mesurier looks lost and vulnerable for BOAC. Robert Morley simps for Heinz, Harry Secombe cavorts for a leading lemonade and Peter Cook and Dudley Moore do Dagenham dialogues for just about everybody.

The humour belongs to the British, the business belongs to Madison Avenue. Their emissaries now dominate the agency ghettos in both North Sydney and Melbourne's St. Kilda Road. Although 265 agencies have been accredited by the all-powerful Media Council (a regulatory body set up by the Press barons) the 34 largest account for well over 60 per cent of total national billings. And most of the large agencies are foreign owned or controlled.

The MCA will not divulge the aggregate spending of foreign agencies, so it is not possible to specify accurately their share of billings. However, it's widely believed that agencies with a substantial degree of foreign ownership account for more than 50 per cent of national billings.

International heavyweights include Leo Burnett, Compton Foote Cone and Belding, Gray, Ogilvy, Ted Bates, McCann Erickson, J. Walter Thompson and Young and Rubicam. And there are almost daily rumours

that Doyle Dane Bernbach and Warkich and Green are about to hang up their respective shingles. Curiously only one British agency, Massius, so much as approaches the big league.

Between 1969 and 1971 the growth of billings through foreign-owned agencies was around 44 per cent, while the growth in total billings was only 2 per cent. So if the trends continue, the handful of significant Australian-owned agencies will disappear.

It's a contradiction that's provoking questions in Parliament and a degree of militancy from the surviving local agencies. Thus the Australian Association of Advertising Agencies is often branded the "SA's" or, if you prefer, the Australian Association of American Advertising Agencies. And there's been a break-away organisation formed called Austac that is dedicated to the turning of the tide. Their demands recently presented to a Senate select committee include a minimum of 5 per cent, in any given agency with foreign-owned companies being required to divest themselves of 55 per cent of their shares. As well, they're looking to the new Labour Government—through its newly formed Ministry of the Media—to place all Government business through local firms, along with the advertising for State-sponsored operations like Qantas and Trans-Australian Airlines. They'd also like the Taxation Department to encourage the expansion of Australian agencies by permitting them to retain more funds. Currently, any agency trying to build up its reserves faces a 50 per cent retention tax.

Local agencies

Austac would also like assistance from the Development Bank to finance agency acquisitions and to provide finance for employees anxious to increase the individual shareholding in local agencies.

However, these submissions may well be ignored, given that the ALP's election results were somewhat enhanced by a much admired campaign of McCann Erickson's. Insofar as the Labour Government is taking a growing interest in advertising, it is from a puritanical or, if you prefer, consumerist point of view. Thus cigarette advertising on television is being phased out over a three-year period while lighter regulations are being imposed in many other categories. Thus campaigns for analgesics and alcohol are

coming under closer scrutiny (there was a move to have them banned outright at the ALP's recent federal conference) while many state governments have passed strong rules to control used-car advertising. As well, regulations have been announced that should discourage advertisers from taking unfair advantage of young viewers who, in the past, have been sitting ducks for exaggerated presentation of toys and games.

Yet while the agencies shrink from prophets of doom, profits aren't all that bad, factors like rising employment and inflation have encouraged a sudden boom. In 1966-67 the total billings through accredited agencies amounted to \$4200m, and this figure has risen by around 10 per cent per annum reaching \$4293m—or 7 per cent of the Gross National Product—in 1970-71. With retail sales soaring this figure could well reach \$4310m, in the current financial year. And it should be remembered that retail, classified and amusement ads add another \$4200m, to the total advertising expenditure.

The media breakdown is similar to that of the U.S., with TV accounting for 49 per cent, print and Press for 43 per cent, and radio for 81 per cent. However TV buying is complicated by the fact that there are no less than four networks, including the non-commercial ABC. Meanwhile the networks are gearing for colour—to be introduced in about 18 months—and their rates are rising sharply.

The rules and guidelines set by the Media Council of Australia are extremely tough and stringently applied. While they've brought a greater stability to the industry than in either the U.S. or U.K., they've also made it difficult for agencies to plan their own destiny and have in some cases, forced them to sell out to overseas interests.

Under the rules local agencies must renew their accreditation every 12 months. This requires that every agent should have \$4125 of tangible assets for every dollar of liabilities, with cash to cover 24 to 3 times the monthly overhead expenses. Then, for each additional \$41,000 of annual turnover the shareholders or the proprietors must find an additional \$433.33 of capital. Moreover, the partners or proprietors investing in the agency must be employed full time at agency work. Obviously this latter regulation becomes irrelevant when the pro-

prietor is a David Ogilvy or a Leo Burnett.

Also inhibiting the growth of the locally-owned agencies is the fact that 75 per cent of the capital must be subscribed by full-time directors or agency employees. This means that no more than 25 per cent of agency capital can be subscribed by outside sources, and even this amount is subject to MCA scrutiny and approval.

Should an agency fail to settle the account of any medium of the MCA later than the 15th day of the month (that is, following the month of the appearance of the advertisement or, in effect, 45 days) a complete forfeiture of commission is imposed. (This can apply even if the payment is delayed in the mail.) All in all the restrictions are extremely onerous and make it very difficult for new agencies to establish themselves.

Rural properties

Once again the major beneficiaries of the system are the multi-national operations. With feelings running very high against foreign ownership of Australian business, rural properties and resources, it might appear that local agencies have a real chance to fight back. But with the advertising profession viewed with growing disapproval by the community at large—and Labour politicians in particular—the agencies are being left to fight it out among themselves.

Apart from Anglophilia giving way to xenophobia, there's a trend away from prime media to below the line activities. Given the growing clout of the major retailers, manufacturers are diverting more and more of the advertising budgets into co-operative campaigns and display. Subsequently the electronic media have little to fear from the restrictions on cigarette advertising or even from the curtailment of alcohol and analgesic promotion. Having ignored television since its introduction in 1956, retailers are now spending large sums on experimental campaigns that, by and large, are proving successful. Thus the Marlboro' man is likely to be replaced by the window dummy.

At its best, the creative standards in Australian advertising are below those of New York, on par with the U.K.'s and far ahead of Europe's. However a high percentage of the output is still facsimile reproductions of Northern Hemisphere campaigns, modified slightly as a result of local research.

Wallace Brothers Sassoon Limited

Merchant Bankers

Associated with

Wallace Brothers Finance (Australia) Limited

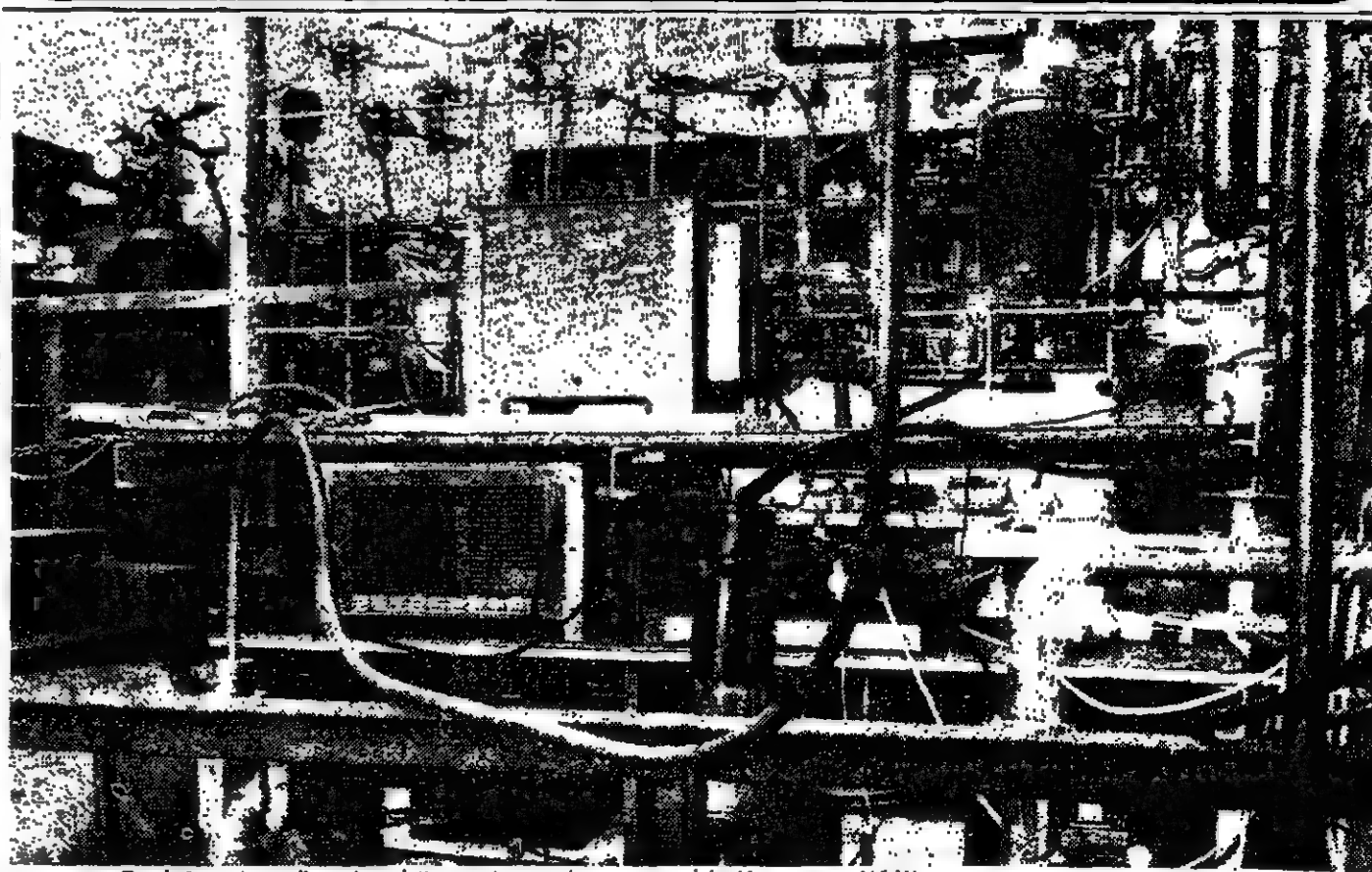
Short Term Money Market Operations Including Deposits, Acceptances, and the Provision of Other Forms of Finance

Wallace Sassoon Securities Limited

Underwriters, Sub-underwriters and Medium and Long Term Investors in Public and Private Companies

Australian Urban Investments Limited Property Investment and Management

Norwich House, 6/10 O'Connell Street, Sydney, NSW 2000
Telephone: 28 4294 Telex: 22363 Cables: Sassigram Sydney



Geodating using radio carbon dating equipment, by a courtesy of the University of NSW.

How do you measure time?

A hundred years or three generations is a long time, especially when considered in terms of human life and achievement. But when measured against the age of Australia a hundred years is a mere drop in the ocean of time. Geologists have proved this continent is many millions of years old. And the minerals which lie deep down in the earth are just as ancient.

For countless years, these minerals lay buried and unnoticed—a potential treasure house whose existence was unfolded only a few decades ago.

In 1923 the discovery of one of the world's largest deposits of silver, lead, zinc ore was announced. Mount Isa Mines was born, and this year celebrates its Golden Jubilee.

But—there's much more to MIM Holdings than Mount Isa Mines. Apart from their vital contributions to man's ever increasing demands for the earth's hidden wealth, the ramifications of MIM Holdings extend to milling, smelting, coal mining, lead and copper refining, exploration and constant research into possible metallurgical processes.

The diversification of the MIM Holdings complex extends to many parts of the world. Some of its activities include:

New Guinea, an extensive exploration programme is being carried out on a low-grade copper deposit.

And New Zealand, testing and evaluation of ilmenite deposits on the west side of the South Island continue.

And Great Britain, the capacity of the MIM subsidiary Britannia Lead Company Limited has been expanded to 155,000 tonnes a year.

MIM Holdings Limited and its subsidiaries are now an important part of the nation's development.

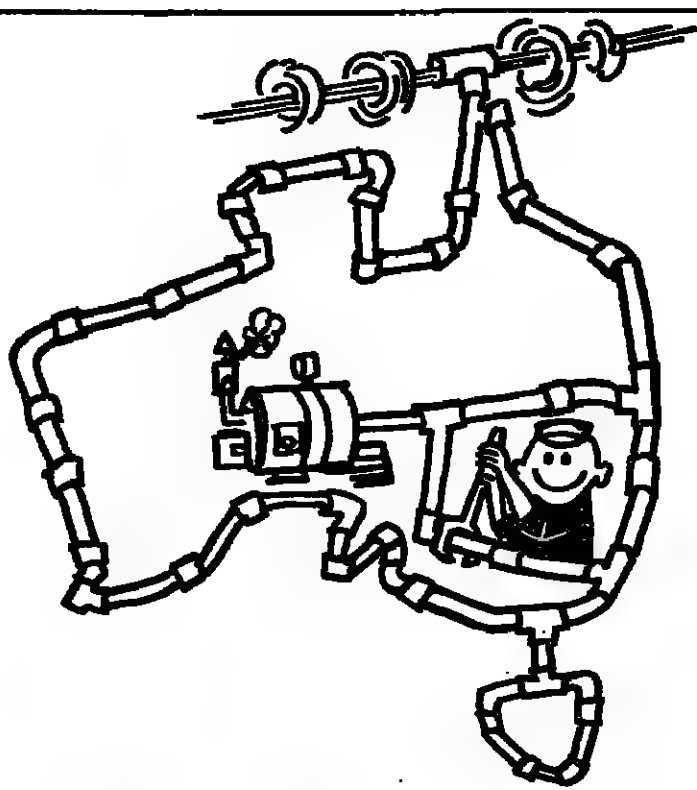
MIM Holdings Limited.



THE STATES

NSW seeks to decentralise

By MICHAEL SOUTHERN



Manufacturing Opportunities in New South Wales Australia

New South Wales is Australia's richest, most populous state. It accounts for 43% of the country's total factory production but it still offers many manufacturing opportunities.

Let us give you details. Perhaps you could very profitably manufacture there, or form some kind of licensing deal with a proven local company.

For industries ready to locate in New South Wales' fast-

developing, non-metropolitan areas there are Government loans to buy land and build factories, rail freight concessions and more, available through the Department of Decentralisation and Development.

Write on your company letterhead for a free copy of "NEW SOUTH WALES - A HANDBOOK FOR INVESTORS", a comprehensive survey of economic and industrial potential in Australia's leading state

Locally, contact
The Agent General
for New South Wales,
68 The Strand,
LONDON WC2N 6LZ.
Telephone: (01) 439 6651
United Kingdom

Or write to:
The Director,
Department of Decentralisation
and Development,
107 Macquarie Street,
Sydney, N.S.W., Australia, 2000
Cable: "DIDO"

DD04781A

Decentralisation has long been a major issue in New South Wales and one to which there has, in the past, been more lip service paid than any real action. Yet, in the last 12 months, it has become an issue of state-wide and national significance. It is ironic that it should happen with a Federal Government that, being Socialist, is anathema to the Conservative government of NSW. But the fact remains that the Federal Government's policies of urban and regional development have been the greatest single factor in pushing forward the plans that were part of a State Government platform in 1965 and all but forgotten ever since.

Decentralisation is important for the nation, and NSW in particular. Ninety per cent. of the state's manufacturing plant (which represents 43 per cent. of total national manufacturing) is crammed into the coastal axis between Newcastle and Wollongong, with Sydney in the middle. More than 90 per cent. of the state's 5.4m. people live in the same area which represents about 2 per cent. of the total land area of the state.

Cheaper labour

There have been some industries which have moved away from Sydney or, using incentives provided by the state government, established well away from the metropolitan areas. In most cases however, these moves have been directed more by a need to be closer to two major markets (as is the case of Borg Warner which, in Albury, is about half way between the motor building plants of Sydney and Melbourne) or by the fact that cheaper labour was available in other areas.

The government has spent, or is committed to spend, \$447m. in assisting industries being established out of Sydney and claims that, as a result, some 70,000 people have been kept in employment out of the metropolitan area rather than drifting into it. But the population of Sydney is still growing by 60,000 a year, placing enormous pressures both on employment availability and city facilities in general.

Last year, the State govern-

ment established, as statutory bodies, nine regional authorities aimed at both fostering regional development and taking strains off central government. Now, it is planned that whole government departments are to be moved into these regions—the state mapping authority is to be moved to Bathurst (this involves 300 people and their families). And, more important, the state has also begun to designate what it calls growth areas to complement the regional development plans and, it is hoped, take some of the pressures off Sydney.

In addition, the Albury Wodonga area—two cities on the border of both NSW and Victoria—have been designated as national growth areas by the Australian Government as part of its decentralisation plans.

The need for faster action is clear. By the end of this century NSW will have a population of some 7m. people, and unless there is a radical change in population patterns, 5m. of them will live in Sydney, already an overtaxed sprawling city that suffers from pollution, inadequate public transport and a lag in education spending; indeed it is a microcosm of the problems that Australia as a whole currently faces.

To encourage industrial development, the state has embarked on a programme to increase its power resources, by contracting to buy natural gas from South Australia, and ex-

tending its electricity generating stations (which already generate 8,000 megawatts, or one third of Australia's electricity) to produce 9,700 megawatts by 1978.

But if the decentralisation plans have been given a boost by the new federal government, it is argued by state government politicians and some senior civil servants that pretty well everything else the Australian government has done has been disadvantageous. Many products conceived overseas (and the state makes constant efforts to promote itself in Europe and America) have suddenly foundered because foreigners are uncertain about Mr. Whitlam's future policies, or were priced out of the market by the 25 per cent. deposit scheme in incoming capital.

There is suspicion in NSW over plans by the Federal government to extend its influence within each state on the basis that, as Canberra is putting up money for most of the public services and developments, it should have a say in how it is spent. So, the offer by the Federal government to take over all railway systems has not been enthusiastically received by the NSW government. Nor is the State overjoyed at the prospect of the Federal government taking tertiary education or sticking its ministerial oars into stopping motorway projects and major

redevelopment schemes in the hearts of cities.

Further, NSW particularly feels the pinch of the current overemployment situation and the prospects of an increased labour shortage as a result of the federal government making cuts in the immigration programme. It becomes more and more difficult for the state government to promote NSW as an industrial base overseas in these circumstances.

Rural industries

It would be wrong, however, to consider NSW only as an urban manufacturing society. Its rural industries are significant nationally and, like others, they have suffered in the past few years but now appear set to flourish in the wake of increased wool prices and rains that suggest the wheat harvest will be a good one this year. But the inroads into rural production have been such that farmers are no longer the significant factor in the state's economy but playing a secondary role to mining and manufacturing. NSW now produces around 68 per cent. of Australia's black coal, 90 per cent. of its asbestos and more than 60 per cent. each of its rutile, lead, and zircon. Miners have begun to fall foul of conservationists who have a powerful lobby in the state and play a significant role in blocking major new developments such

as the Clutha plans for a multi-million dollar coal plant at Coalcliff, south of Sydney.

A recent electoral boundary redistribution will ensure that in the coming State election the Liberal-Country Party coalition will be returned, unless there is a massive swing against it. Yet, mindful that such things are possible, Sir Robert Askin's government has been stressing the facts of growth in the state, and the problems of living with a federal government that will insist on playing a greater part in state affairs. He has also begun to engender a mood of economic nationalism within the state, just as Mr. Whitlam has done with Australia in relation to the world. Best of all, his parliament has at last begun to introduce laws to protect consumers. But what has not been accepted is the fact that in perspective of which government wins the NSW elections, it is no longer possible to continue running the state as an entity of its own, even though it may constitutionally be one. The fact that NSW is the major industrial centre, a significant mining state, a major rural producer and possessor of the finest opera house in the country is no longer of primary importance. What really matters is determining its future is the relationship between state and Federal leaders. So far it has been one of compromise and no one has benefited.

Victoria's new concerns

By MICHAEL SOUTHERN

Victoria became a favourite spot for foreign investors in Australia during the long and conservative rule of Sir Henry Bolte. Some 15 of the country's top 20 companies, mostly foreign owned, have their headquarters there, while its financial sector is considered to be very much ahead of Sydney's less conservative groups. Sir Henry, now retired, will be remembered for this, for during his 17 years in office something like 40 per cent. of the foreign capital that came into Australia went to Victoria.

Now he is gone from the political scene, and has been replaced by the younger and progressive thinking Mr. Dick Hamer whose elevation to leadership of the right wing Government (and subsequent election win) dashed any hopes that the Left has for governing the state. Hamer is in some respects in the mould of Mr. Whitlam; he is one of the few Premiers Mr. Whitlam will listen to and one of the few with whom there has not been a slanging match of some sort.

As Sir Henry was obsessed with development, Mr. Hamer has shown a greater concern for life style in his state and appears to want a balanced development between industrial development and the quality of life. He has, for instance, cancelled a 307-mile freeway programme and the \$4700m. it will save will go into public transport and arterial roads. And while Sir Henry went abroad seeking funds for Victoria, the state has now begun what appears to be a new policy of seeking both foreign funds for Victoria, and opportunities in both Asia and the EEC for Victoria's industry to invest.

Already, there have been some significant industrial connections made in South-East

Asia and China by a Parliamentary delegation. It is now expected that the Victoria Promotion Committee offices in Bolte. Some 15 of the country's top 20 companies, mostly foreign owned, have their headquarters there, while its financial sector is considered to be very much ahead of Sydney's less conservative groups.

The search for foreign capital is currently hampered by the Australian Government's policies which restrict capital inflow, particularly through the 25 per cent. deposit plan. So far, Victoria claims it has not noticed a significant let up in investment but it may be that the statistics it has available do not yet show the drop.

Charmless buildings

The Victorian economy survived the slump of the last few years fairly well. Much of this was due to the acceleration in home-building and property development that has transformed the central business district into an area of tall, charmless buildings many of which are empty due to a glut in office space. It survived, too, with the upswing in rural industries as a result of both rising prices and more favourable seasonal conditions. Victoria's primary industries in 1971-72 produced goods worth \$1,084m., about a quarter of the national total. The state still remains the major dairy area for the country and the most significant grower of dried fruits. Once faced with a serious disaster as a result of British entry into the EEC, both industries are now more confident of their future, though the dairy industry still has serious problems.

The state is not endowed with any significant onshore mineral wealth, and so did not gain directly from the mining upswing. But discoveries of vast oil and gasfields offshore, in the

Bass Strait, were important. Already, natural gas is being used by Victorian industry and exports of liquefied gas are being made. The oilfields have been producing 53 per cent. of Australia's crude requirements, and a new field, of some 300m. barrels has been declared commercial and a multi-million-dollar development plan begun.

Manufacturing industry in that state produces goods worth in 1968-69 (the latest figure available) \$2,541m.—about a third of Australia's manufactures. Victoria has become a major centre for the motor industry and for heavy engineering.

As with New South Wales, however, Victoria suffers the problem of a too urban society. Sixty-nine per cent. of its 4m. population live in and around Melbourne, a city whose suburbs continue to spread in all directions. Decentralisation has become the key policy, through the creation of growth centres.

In co-operation with the Australian and New South Wales Governments the border towns of Albury and Wodonga will grow into a city of some 300,000 people. Mr. Hamer's Government recently announced a 10-point plan which divided the state into 10 regions, each with their own capitals, and through which State Government functions will be decentralised. Industry will be given positive and direct financial incentives to move into these areas—these include a rebate on payroll tax which the state governments administer.

In spite of previous efforts to decentralise, it is too early to see just how successful the Hamer scheme will be. For, as they found with the \$430m. port project at Portland, 226 miles west of Melbourne, industry is reluctant to move. Just why this project has not succeeded is

difficult to understand. A deep water port was created and, among other things, it was estimated that some half a million bales of wool would be shipped through the port, and that this region would become a centre for wool and textiles, as well as heavier industries. Sir Henry Bolte called it the focal point for the western sector of Victoria. It has in fact attracted a picture frame factory, a manufacturer of hypodermic syringes, a workshop that makes jeans and its largest meat industry continues to function. It is said that one reason for its failure is the reluctance of the foreign-owned cartel of shipowners to use the port. They have centralised on Melbourne, and pay to have the wool from Portland area sent by surface transport for loading onto the ships in Melbourne.

Steel making

The other major industrial development area, Westernport, has also run into troubles mostly from conservationists. It is an area set aside for heavy industries that require good harbour sites. The first stage of the BHP-Guest Keen and Nettelfields \$1,000m. steel making complex is in production, and some oil refineries are there. But its effects on the environment of a once peaceful fishing and holiday area have been such that development has been frozen pending a major report on environmental matters and the development of recreational facilities.

To provide open space for the people of Melbourne was once an important function of Westernport. Now, described as a future Ruhr of Australia, it is currently more of a headache for officials trying to plan a balanced ecological development.

Upturn for Tasmania

By ROGER LUPTON

A new national Government, improved world commodity prices, the birth of a multi-million dollar woodchip export industry and the opening of Australia's first legal gambling casino have conspired to produce a marked change in the economic outlook of the smallest state.

Tasmania's relatively tiny population of less than 400,000 and its island isolation from the mainland have insulated it from the boom conditions which often impel the economies of the other states.

Its dependence on farm exports, the fortune of a handful of big manufacturers, world metal prices, costly and sometimes unreliable shipping and on the generosity of funding by the national Government have sometimes provoked a defensive approach to development from leaders in both the private and public sectors. But there is evidence that recent events may have dispelled this defensiveness for some time to come.

The optimism generated by the election of a Labour Govern-

ment in Canberra is due partly to the fact that for all but three of the past 24 years Tasmania as seen a State Labour Government dealing with a Federal non-Labour Government.

The optimism is mingled with a certain amount of fear engendered by the National Labour Government's undiluted belief in centralising financial administration.

This fear was made palpable earlier this year when the Australian Grants Commission (the body which calculated the amount of special financial assistance needed to maintain public services at a similar level to those operating in the mainland states) displayed tough-minded and even aggressive attitude towards the State Government's attempts to justify its spending policies.

On the other hand, the Australian Government's centralist offer to take over the state's dilapidated railway system, which runs a debt of up to \$46m. a year, could prove an immense benefit—especially if it involves a rehabilitation

programme and the injection of millions of dollars from outside the state.

At present the railways loss is made good by the Grants Commission, but this may not always be so. In addition the state's attempts to secure some degree of viability for the service has forced an unwieldy and costly system of restrictive licensing on the railway's road transport competitors.

Woodchip exports

If the negotiations for the take-over are successful it is possible that part or even the whole of a debt of more than \$420m. incurred by the previous State Government in building a rail link to a northern shipping port handling woodchip exports to Japan might be written off.

Any cut-back in money made available to the State Government because of the new National Government's centralism may be more than compensated for by a proposal to make direct capital grants to local government authori-

ties and by policy of injecting large amounts of developmental money into selected regions outside the major population areas.

In Tasmania the region singled out is the Tamar River Valley in the north of the state which is close to a well-equipped deep water port and has the political advantage of being located in the electoral district of the Australian Deputy Prime Minister, Mr. Lance Barnard, and of his nephew, the Tasmanian Minister for Planning, Mr. Michael Barnard.

The new National Government has also made an election promise to do something about removing the freight disadvantage Tasmania suffers because of its separation from the mainland by the waters of Bass Strait—a disadvantage a recent Bureau of Transport Economics survey claimed was a factor in inhibiting industrial development in Tasmania.

Special assistance in this regard seems certain to be accompanied by some rationalisation of the State's seven major ports.

Continued on next page



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by DONALD LIPSCOMBE

The good news from Western Australia is that after three years of relative stagnation, the economy has staged a remarkable upswing in the last year. The bad news is that the pot of political turmoil is coming to the boil.

Western Australia contains much of the riches that will be used in the Prime Minister's "resources diplomacy." The Canberra-Perth axis has been strained even under a Labour Government, soon to finish its first term after a period of 12 years out of office in Western Australia. This tension will step up in the likelihood of Sir Charles Court soon being Premier, leading either a Liberal-Country Party coalition or there was when he was deputy to Sir David Brand, or as a Liberal Government with sufficient numbers not to need the Country Party.

Fluid situation

Indeed, the state's political situation is so fluid that every week is one of crisis for Mr. John Tonkin and his government, which at a difficult time has acted capably with little real ideological difference between it and the Brand government.

in the Legislative Assembly, the Lower House, Mr. Tonkin commands a majority of one. When his deputy Mr. Herby Graham, assigned the subcommittee of Balcatta to head the Licensing Court, this 26-25 lead was threatened. Balcatta was then considered so safely ahead that the Liberals did not contest it in the 1970 poll. The Liberal candidate finished ahead on primary votes, and was defeated by only 10 votes when the Australian party preferences were counted. Since the party's election, more than 10 per cent of the votes appear to have swung

Queens

By MICHAEL SOUTHERN

When the general development boom petered out in Australia during the past year or 18 months, Queensland did not suffer at all. Indeed economic activity in that State has been running at record levels. Underlying this has been the discovery and exploitation of the State's vast mineral resources and industries built around them. At Weipa, it has the largest and richest bauxite deposit in the world, and reliant upon this is the alumina refinery at Gladstone now coming into full production as the largest in the world. Plans for an aluminium smelter are being considered, along with another alumina refinery at Weipa itself.

At Mount Isa, the MIM company is involved in a \$220m. expansion of its mines; the nearby Mary Kathleen Uranium mine is resuming production. The coalfields are being exploited for domestic and export markets. In the western section of the State, a \$41.0m. project for the Lady Annie phosphate deposits will involve construc-

CONTINUED FROM PREVIOUS PAGE

and the Tasmanian Government has already announced approval in principle for the formation of a council of port authorities on this end.

The significant factor in the recovery of the Tasmanian economy during the past 18 months, and a consequent reduction in unemployment has been lift in world prices for mining and rural products.

The continually rising demand for beef on world markets has been seized on by all sections of rural industry as a form of insurance; sharply increasing wool prices last season has jumped ready money into rural communities; and the recent apple season has met with firm prices in Europe.

It is too early to tell yet whether the National Government's decision to discontinue subsidies to local butter producers will seriously affect asmanian dairy farmers.

On the other hand, the deci-

on to effect a 25 per cent. cut
import tariffs seems certain
embarrass the State's news-
rind industry, although at least
ne member of the textile in-
stry (which has a turnover
\$440m. and employs 4,000
ople; 11.5 per cent. of the fac-
workforce in the State)
laims it is going ahead with

against Labour

In the Legislative Council, Mr. Tonkin's government is out-gunned by nearly two to one, and it is here that the opposition has blocked off mass-circulated legislation considered basic to more promises. Nowhere is this more obvious than in bills liberalising the state's labour laws. Trades Hall considers the political gamesmanship unfair, and a Liberal government could expect organised labour to be unusually antagonistic. It is likely that the whole arbitration system will be disregarded in favour of direct union-management negotiation.

Even among the state's Labour politicians, colleagues in Canberra are regarded with deep suspicion. Secession is discussed in all seriousness by level-headed businessmen. In Australia's big natural resources state, nobody is more feared than Mr. R. F. X. Connor, Federal Minister for Fuel and Energy. Sensing the mood, Sir Charles Court has made it clear that he is shunning what he calls "the grey area" between socialism and free enterprise.

With West Australian natural resources as the stake in the conflict between Canberra's socialists — backed by their unions — and Western Australia's increasingly anti-socialist free enterprisers will be as fascinating as it is potentially damaging. In chronicling the coming confrontation, it is easy to overlook just how high the stakes really are. For Western Australia has staged a remarkable turnaround in the past year: job vacancies have risen 10 per cent, and the number of registered unemployed has decreased by 30 per cent, bringing back into balance the most obvious symptom of the slump.

Much of the improvement is a direct result of the new rural

Island ex

boom Demand for work and

U.S. demand for wood in the wheat business firm. There is a boom also in building, with the backlog of cottages being caught up and a continuing rush to put up high-rise offices. The key appears in the comparison of fiscal 1972 and 1973 dwelling approvals—numbers up from 12,805 to 16,986 or a rise of 33 per cent, value up from \$A149m. to \$A213m. a rise of 44 per cent. At \$15,400 the average private home costs \$A2,400 more to-day than it did a year ago, not allowing for land, which is increasing in value even faster.

Frenetic urgency

Behind the paper boom is not confidence but a frenetic urgency based on the premise: "Do it now; next year it will cost a lot more." So the impressive statistics must be discounted by inflation of around 1 per cent per month. The office block situation exemplifies this, since it is considered more economic to build now and have whole floors vacant for months

or years than to wait for demand to prompt the decision to build.

Although some sectors of the mining, prospecting and petroleum industry have slowed down, the year's record in general is one of tremendous improvement. Caught by the Japanese steel slump, Pilbara iron ore miners were forced to rethink their development programmes a year ago; to-day they are gearing up for a massive secondary wave of expansion. In some respects, inflation is a friend: runaway infrastructure costs are a disadvantage of would-be competitors.

Gold is another industry that has been buoyed by the series of world monetary crises. While Western Mining Corporation is

njoys a

putting together a group of companies to develop the existing ores of Kalgoorlie on a new scale, Newmont in the semi-desert inland from the Pilbara iron mines has shattered an old theory by finding what is reportedly a significant gold show in a virgin environment; it had been accepted that all the West Australian gold worth finding had been discovered.

New bauxite projects near Collie in the south-west, to the north of Perth at Muchea and in the far north in the Kimberleys are past the early feasibility stage, awaiting only the next increment in the growing aluminium market. Like the proposed Jumbo steel project planned around BHP, they have been hindered by the federal rule demanding 35 per cent. deposit of overseas funds. Both ventures demand captive buyers, and there are none in Australia.

The heavy minerals industry is moving into a new phase at an appropriate time, with the Eneabba strip 200 miles north of Perth appearing to be the world's best source of rutile and zircon. East coast producers are gearing down under the prodding of conservationists and

the effect of lower grades. New nickel mines—including Selection Trust's big mine at Agnew—are being geared for production and the search for copper has been given a new impetus.

About a dozen feasibility studies on major projects, the kind that were regular news-items from Western Australia during the late 1960s, are either under way or are prepared and awaiting an external influence to make them go. Policy-makers will have these cards in their hand during the coming months. But somewhere in the untouched deck are the two unfunny jokers—trouble with the unions and trouble with Canberra.

a boom

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1. The first step is to identify the problem. This involves understanding the current situation and what needs to be changed.

THE STATES

Change of emphasis in South Australia

By MICHAEL SOUTHERN

While most of the Australian states have been looking overseas for new investors to establish industries or develop resources, the South Australians in the last year have switched their emphasis to seeking investment from other Australian states. Historically, there is good reason, as most of the industries that are already established in South Australia (there are some exceptions) are subsidiaries of production extensions of companies already operating in Sydney and Melbourne.

And, while the present National Government's policy of curtailing foreign investment continues, it is clear that the states looking overseas can offer little real inducement in the short term. The South Australian attitude has shown results in smaller groups like Levi Strauss, the jeans makers, switching all production from Sydney to Elizabeth, a satellite of Adelaide. Other companies, with a little encouragement, have expanded existing facilities.

Few minerals

Unlike the other States, South Australia has few natural resources. Its minerals are limited, its location is remote from Sydney and Melbourne, but it does have some advantage in being half-way between the Eastern States and Western Australia. It has no container ports, but does have a manufacturing base with the BRP installations and the shipyard at Whyalla.

In its North-Eastern corner, of the Australian workforce.

the oil and gas discoveries on the Moomba and Gidgealpa fields have provided an energy source which will both serve other States (New South Wales has made arrangements to take this gas for the Sydney-Newcastle-Wollongong region) and for the proposed industrial growth of South Australia itself. One possible development is a \$A300m. petrochemical plant by Dow Chemicals. The State has a list of "desirable" industries, and is pursuing them. Most are extensions of those which already exist — white goods (washing machines, refrigerators, etc.), Motor cars (General Motors and Chrysler have major production plants in Adelaide and with the steel oriented industries form the industrial base for South Australia) and food processing (as an extension of primary production).

The policy is to get more textile based groups, producers of rubber goods, motor accessories and plastics into South Australia. Some measure of this success can be seen in the major developments of the first six months of 1973, with the establishment of a company to make aluminium light poles, an expansion programme by Chrysler, a new oil refinery to be built by Mobil at a cost of \$A40m., an extension of Coca-Cola plant and a multi-million dollar wool processing plant. The emphasis is on clean industries and those which will create some employment opportunities. It is a constant feature of South Australia's promotion that the State has a good industrial record with ten per cent.

Wage restraints

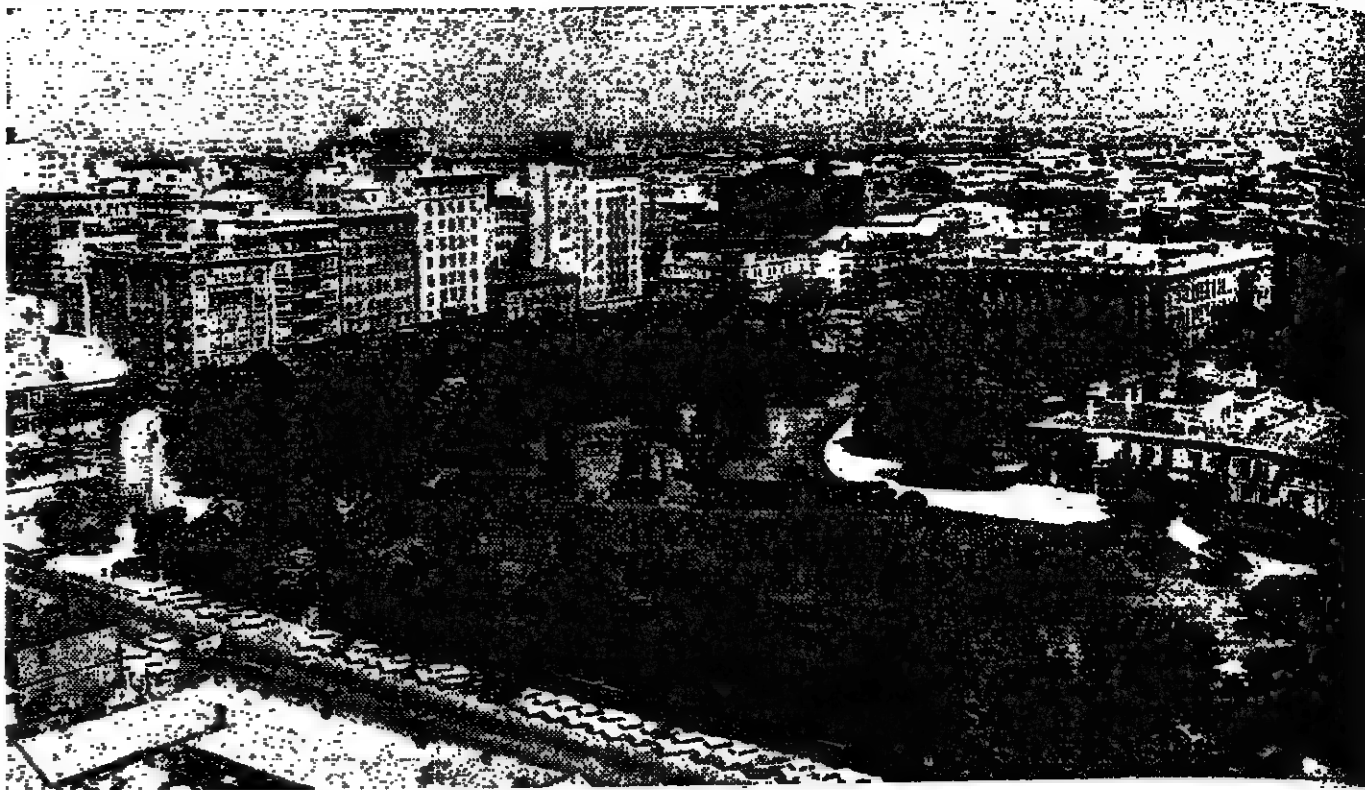
There has clearly been a change of emphasis in development thinking under the Socialist Premier Mr. Dunstan who has stated two objectives to make South Australia attractive to business and retain its traditional advantages of lower wages and a stable workforce, and to make it "the best State in Australia in which to live." Paradoxical? Yes. Wage restraints exist because the South Australia Government is the only one to exercise price controls and maintains some downward pressures on land prices. It is the only State to stand up to the currently serious problem of rising doctor's fees.

But Mr. Dunstan's idea of South Australia becoming the State in which people want to live is beginning to work. Adelaide is a pleasant city, it is relatively pollution free, and there has been a growth of liberal thinking in this State that

has left the rest of the country far behind. Above the real need for industrial development, there lies a blanket of culture in its proper sense, and Mr. Dunstan plays on this. His aim is to make South Australia a centre for artisans and craftsmen on the personal level, and, on the industrial level, the centre for technology.

While the manufacturing end of South Australian industry may well run into problems as a result of tariff cuts and the possible end to export incentives, the rural sector has recently seen a revival due to better seasons and rising prices. The wine industry, which produces some 70 per cent. of Australian wines, is looking for further growth with new plantings and, because of the injection of capital now that big companies like Reed Consolidated have bought in, extensions of wine-making facilities. Wheat farmers are expecting bumper crops this coming season and, as with other States, the wool growers have seen great benefit from the price rises.

One of the industries which the State has wanted to develop for some time is tourism, and the first major step came in August of this year with an announcement that a casino will be permitted. The location is not fixed, but indications are that it will be sited in an area probably outside Adelaide where the gambling facilities can be used as a magnet for travellers from both inter-State and overseas and justify new hotel development and other facilities.



Adelaide's square-mile business centre which is separated from the remainder of the city by parking

Constitutional changes for Northern Territory

By KENNETH RANDALL

The advent of the Labour Government in Australia towards the end of 1972 signalled the beginning of a period of fundamental change for the Northern Territory.

Not all of it has been welcomed by the Territorians, nor is it likely to be in the future. But the Government is now firmly committed to a series of constitutional changes along

lines long demanded by the Territory's very people.

In his initial reorganisation of the machinery of government, the Prime Minister, Mr. Whitlam, created the first separate Department of the Northern Territory based in Darwin and replacing the former colonial-style administration which had been answerable to the Minister for the Interior.

The position of administrator in the centre of urban areas like Darwin. Mr. Justice Woodward, of the Australian Capital Territory Supreme Court, is conducting an inquiry on behalf of the Government to a legal formula which would make some form of Aboriginal land rights practicable. But the issue is likely to remain a contentious and divisive one for a long time.

The areas in which the new legislature (replacing a part-elected part-appointed Advisory Council) will have final authority have yet to be decided and present a thorny problem for the Minister for the Northern Territory, Mr. Keppel Enderby, who doubles as Minister for the Capital Territory (Canberra).

Full statehood

Mr. Enderby, before the change of party policy in favour of a form of self-government, had expressed the trenchant view that full statehood for the Northern Territory would be madness.

Certainly, on economic judgments the view is hard to dispute. More than \$A500m. a year has to be pumped into the territory economy directly from the Federal Exchequer each year despite the progressive raising of per capita tax levels towards the level existing in the rest of Australia.

The Territory's population growth rate, at 1.5 per cent, is well over four times the national average. The total population, 93,000, is remarkably young—63.5 per cent under 30, 20 per cent of the total is of school age. The structure and growth rate of the population alone indicates the continuing heavy pressures

for spending on social infrastructure.

Just as important in this respect is the Territory's very large Aboriginal population—about 24,000—for which the new Government has accepted special responsibility in many areas of social advancement and welfare.

The more militant leaders of the Black Community have, in particular, been concentrating on the Aborigines' rights to traditional land, even when, as recently, it is now four-square in the centre of urban areas like Darwin.

Mr. Justice Woodward, of the Australian Capital Territory Supreme Court, is conducting an inquiry on behalf of the Government to a legal formula which would make some form of Aboriginal land rights practicable. But the issue is likely to remain a contentious and divisive one for a long time.

The constitutional future of the Northern Territory is further complicated by the Governmental structure Mr. Whitlam created for his Government, causing what Territorians regard as "fragmentation of functions" (though Mr. Whitlam and Mr. Enderby choose to describe it as "specialisation").

The Minister for Aboriginal Affairs, for example, has complete authority in that field, taking over the welfare functions of the former administration. The Attorney-General carries responsibility for legal matters and the police. A new Minister for Northern Development has primary responsibility for the beef industry. And there are other incursions into Territory affairs by the Ministers for primary industry, tourism and recreation, minerals and energy, environment and conservation, health, education and, to some extent, every other member of the Federal Cabinet.

The overlap of responsibilities, plus the new Government's sharp change of policy in the field of minerals development, have had dramatic results in the Northern Territory. The most obvious affects the vast uranium discoveries in the Alligator Rivers region.

Not only is the Government reluctant to see such a vital energy resource exploited on any significant scale before it carries out the most detailed

study of domestic needs in world market trends; the concern is also being felt over for several other reasons. An area of special natural beauty and unique logical qualities, it is being protected by environmental authorities for development along their lines. In addition, large Aboriginal groups have a traditional claim to the land and there are strong pressures to make all of it an Aboriginal reserve.

Mining licences

At present, none of the uranium discoverers holds current exploration or mining licences, though this does not automatically affect their right and, at least one company, Queensland Mines, has been assured that it will, in due course, receive the necessary authorities. The terms and conditions of any uranium development will, however, be different from what was previously expected.

Mr. Enderby sees beef production, minerals and tourism as the main preps for future economic development, just as they have been in the past. Of the three, beef, the burgeoning international market, is the brightest prospect.

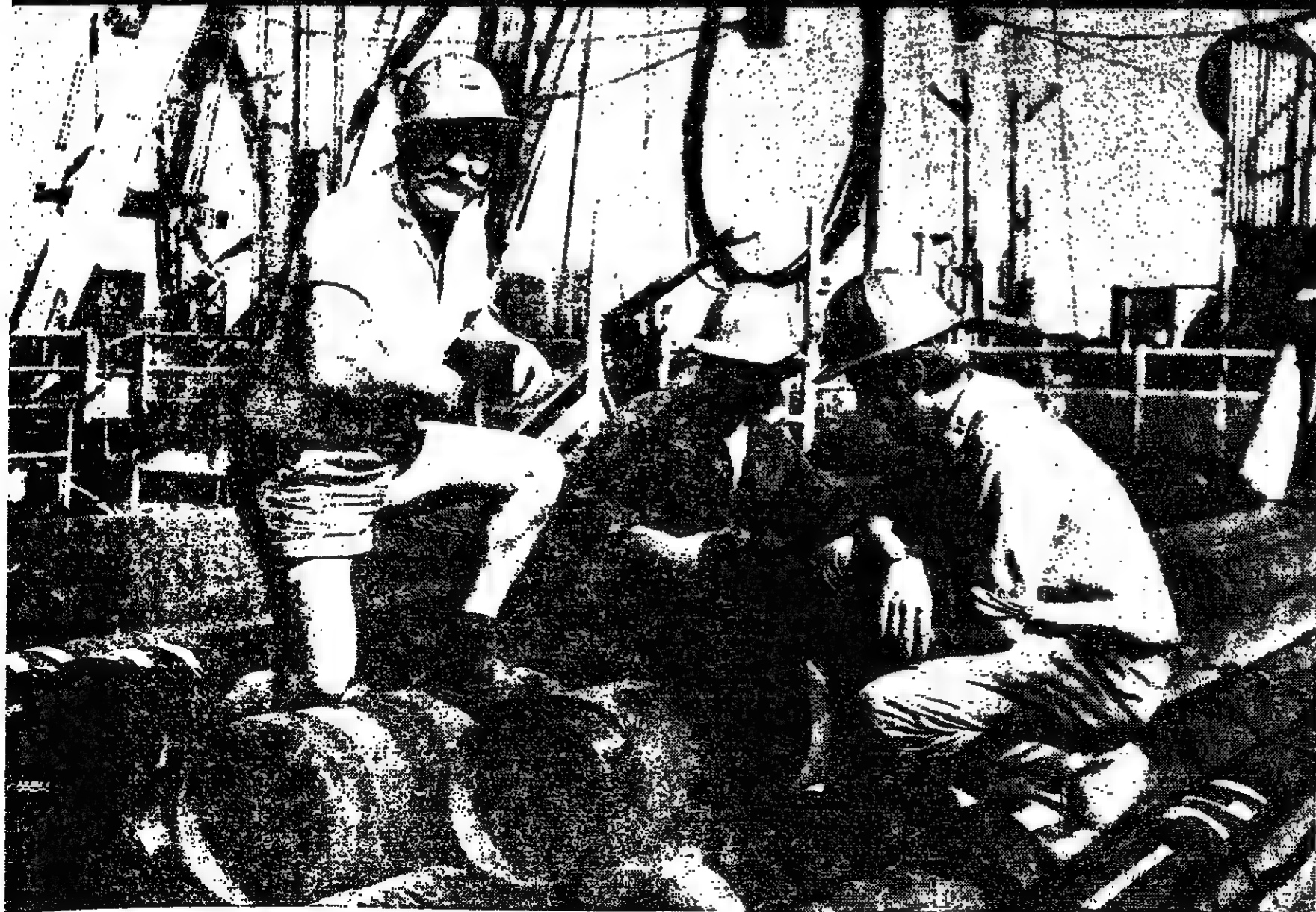
Mr. Enderby, in line with Government policy, has been a strong advocate of opposition to further freeholding of both rural and urban land but it does not appear to be any deterrent to beef development. The area of freehold land in fact, been falling slowly for several years—21,000 acres in the past five years.

Mr. Enderby says the process will continue. He is at present resuming, as well, some holds on which the lessees do not meet the minimum development requirements. "This is neither ideological nor was early directed at absentee landlords," he says. "We are determined to make the use of resources."

That same proposition is the starting-point for practical development planning for the Northern Territory under the new Government but its translation into practical terms seems certain to be a long and complex process.

**"So the age of exploration is over?
You should see what we're doing
here in Australia.
I tell you, not everybody is sitting
around these days."**

**Paddy Farrell, drilling supervisor
at Woodside-Burmah, Australia.**



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The Burmah Group has a 27% stake in this major new field—a tribute to their forward planning when the field was still only a hopeful prospect—as well as a major interest in the important gas fields of central Australia.

Nearer home, Burmah has a big stake in the

North Sea, as well as producing wells and newly-discovered reserves in Canada.

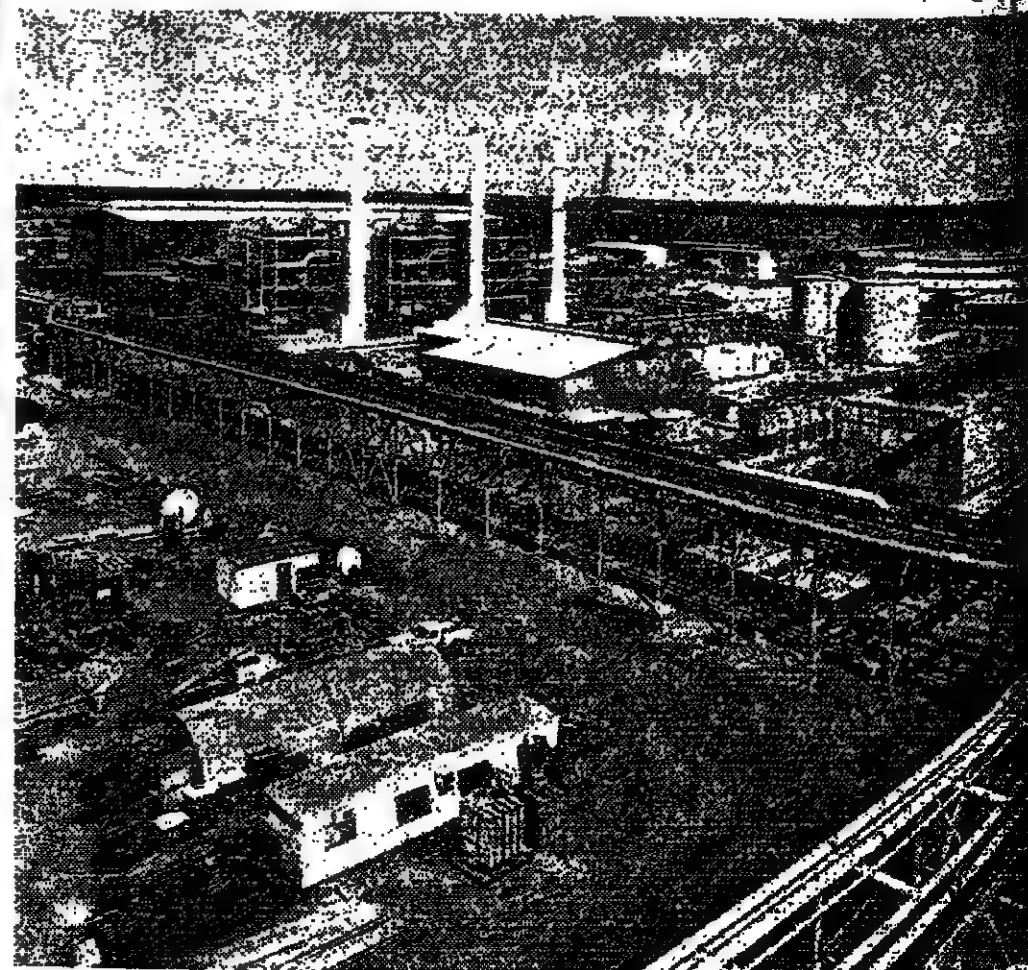
In Louisiana, which provides some 15 per cent of America's indigenous hydrocarbons, Burmah produces oil and gas and has a growing stake in new exploration areas.

In the increasingly energy-hungry world of today, Burmah planning and exploration skills are finding an ever-growing market.

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A view of Gove Alumina Ltd.'s bauxite alumina plant.

Food manufacturer v. food retailer in Phase Two

A tug-of-war over profit margins

BY SANDY McLACHLAN

WHATEVER ELSE the effects of the Phase Two regulations they seem to be driving a wedge between manufacturers and retailers in a number of areas. Relationships between these two groups are seldom entirely without friction. Although they need each other, the relative profitability of each depends on the strength of their bargaining position vis-à-vis the other. Where the manufacturer is strong the retailers are likely to find their profit margins dictated; but where the buying power of the retailer has the upper hand it is the manufacturer who finds his profitability eroded by bulk purchasing discounts.

Phases One and Two, each in their own way, have tended to upset this already precarious situation, particularly in areas such as the food industry where substantial price changes have been inevitable as a result of raw material price increases.

Uneven

The experience of the food trade is shared to a greater or lesser extent right across the board. The impact has been less noticeable in areas where the increase in raw material prices has been limited, but seems to be generally agreed that one of the structural defects of the Phase Two controls is the unevenness of their impact, and this is one of the many anomalies to be ironed out in Phase Three and beyond.

In Phase One it was the food retailers who started to complain because under it they were obliged to maintain their cash margins. Where prices

were rising therefore the gross percentage margin which the retailer achieved was falling. This meant a falling net margin, and if the retailer were financing his own stocks the increased interest charge, combined with the same cash margin, would also mean an actual profit reduction.

In Phase Two the rules have been reversed. While all enterprises are limited to profit margins equal to the average of the best two of the last five years the retailers have been allowed, within this constraint, to maintain their gross percentage margins on goods where there is a manufacturer's price increase.

Time lag

The manufacturers are bitter about this. The food industry is one where the power of the retailer has, over time, allowed them to maintain an adequate return on capital employed. To some extent, however, this has been at the expense of the manufacturer, who in many cases has had to settle for a barely adequate return as the price of getting the business of the major grocery chains and in addition has effectively financed the retailers' stocks.

The manufacturers' problems under Phase Two are well known. They can recover raw material price increases, but in practice this can only be achieved after a time lag, during which their profits are eroded. The reference companies have to wait on permission from the Price Commission before recovering these and other costs, while the other manufacturers—

by definition the smaller companies—cannot afford to increase their prices out of line with the market leaders. Every one thus moves at the pace of the reference company which is the last to get its price increase, and in general the increase is limited to the lowest award

is a substantial additional burden—the retailers get the benefit automatically because they can maintain their percentage mark-up.

If a manufacturer is allowed a price increase in his product from 100p to 150p to recoup his cost increases then the retailer who puts on a 10 per cent. mark-up will increase his retail price from 110p to 165p.

In cash terms his margin per unit goes up from 10p to 15p. The manufacturers argue that, while the price increase they have achieved probably does not go all the way to covering the increased cost incurred, the retailer is getting his automatic price increase irrespective of whether he has incurred extra costs or not.

At the other end of the spectrum the retailer criticises the unfair directional effects of Phase Two on his profitability. many products, which makes fine tuning through price increases difficult.

To take a recent example, Imperial Group recently won a price increase for its cigarettes. Although the increase is important to Imperial, it would have justified a price rise of only 0.64 per cent., which could not be accomplished by adjustments to a unit price of, say, 26p for a pack of Embassy Tipped, given that the smallest coin is the 1p.

To get round this problem the Price Commission allowed Imperial to recover its

excursion fares on some routes, and low group fares for children and students.

It will also be seeking an extension of the APEX type of fare to other routes (it is used at present on Scandinavian routes (but the climate for wide-spread use of such a fare is not too favourable at this time).

A communiqué issued at the conclusion of the IATA conference said a majority of the 73 carriers attending the meeting approved the plan, although the airlines called for "further refinement and study" to compare the current system and the one proposed. The results will be studied at an IATA conference next year.

The new accounting unit would be called the IATA Unit of Value (IUV) and would be designed to promote stability in the exchange rates of the participating airlines. The IUV would be based on the concept of Special Drawing Rights issued by the International Monetary Fund. IUVs could be employed as the central negotiating value for subsequent conference into some 168 national currencies at agreed and realistic factors or parities," the communiqué said.

Thus, British Airways (BEA) will be pressing for an extension of a wide range of promotional fares, such as the "Freecheer" fly-drive scheme, cheap fares for wives of businessmen under the "spouse fares" scheme, cheaper

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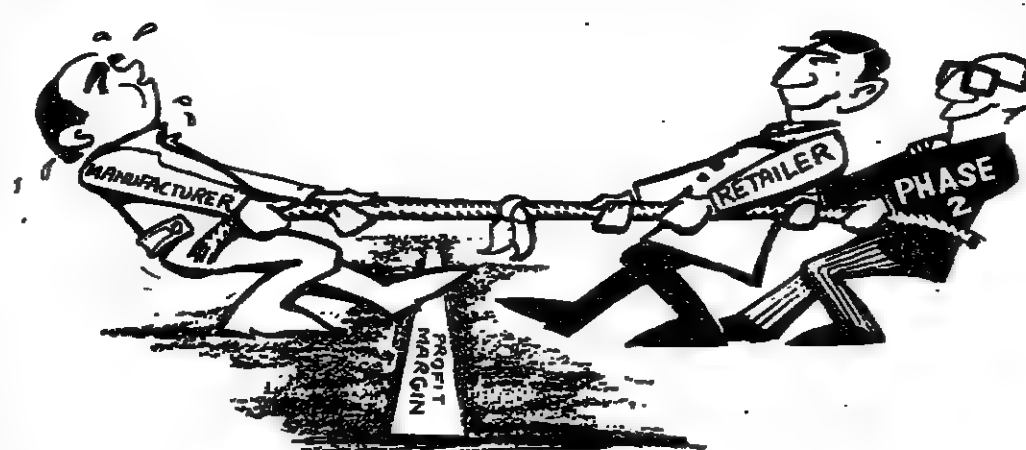
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Labour News

Suspended unions to miss TUC

BY JOHN WYLES, LABOUR STAFF

MANY OF the 21 trade unions who have defied TUC policy on the Industrial Relations Act will not attend the annual Trades Union Congress in Blackpool next week which is expected to confirm their expulsion for failing to de-register under the Act.

Several of the largest of these unions have forfeited the right to send a delegation to Blackpool originally suspended at last year's Congress.

These include the 93,000-member National Union of Bank Employees, whose general secretary, Mr. Leif Mills, will attend the Congress as a visitor. No official representative from the

Union chief fears winter of industrial discontent

MR. DAVID BASNETT, general secretary of the General and Municipal Workers' Union, Britain's third largest, has warned of industrial unrest in the winter unless the Government takes firm action over prices.

Mr. Basnett condemned the Government's "prices fraud" and criticised Ministers for their complacency in the September edition of his union's journal.

Mr. Basnett, who is a member of the TUC team which took part in last week's talks with Ministers on the economy, said the Government was responsible for "an intolerable situation".

His attack, coupled with the warning of possible industrial discontent later in the year, is very similar to recent statements made by the leaders of Britain's two largest unions—Mr. Jack Jones, of the Transport Workers, and Mr. Hugh Scanlon, of the Engineers.

"Against the background of what one leading Stock Exchange firm has called an unprecedented profits boom, workers' wages are being restricted, food costs are rising, mortgages and rents continue to increase and every week there is the spectacle of the Price Commission's compulsory pushing through more and more increases in the cost of necessities."

At the beginning of the month, this is mainly over the grading of some differentials in the grading structure.

The proposals were recently worked out during a concentrated six weeks of negotiations at a Rugby hotel, and provided for a 4.40 per cent. increase in the majority average about £49.50.

As already disclosed in the Financial Times, this provides nearly £30 a week for 60 per cent. of production workers, and up to £54.20 for the highest skilled. Over the whole range of jobs, pay improvements span £1.30 to £8 a week, to give a bracket of £37-£54, together with improved fringe benefits.

A unique feature, for British Leyland, is the retention at the insistence of the workers' representatives of a 10 per cent. piece-work element.

The agreement, if accepted by employees and the Pay Board, will be backdated to July and wage levels and benefits will be renegotiable after 12 months. A final decision will be taken in a secret ballot tomorrow.

Similar proposals at the Jaguar plant, the last car "new" still to reach agreement, have run into opposition since they have been presented by stewards to their shop-floor

IATA air fare talks point to more special offers but no cuts

BY MICHAEL DONNE, AEROSPACE CORRESPONDENT

THE USE of existing types of promotional air fares may be extended substantially next year, but further cuts are not likely, and some scheduled service fares may even rise a little.

This overall pattern emerges from a review of the airlines' intentions, as they open several weeks of discussions on new fares policies in Nice and Monaco today.

The talks under the auspices of the International Air Transport Association, are aimed at setting new fares for the year from next January 1 for the North Atlantic, and from April 1 for the rest of the world's routes.

There will be separate sessions covering different parts of the world. The talks concentrate on European rates, while talks on Atlantic fares will start on September 6.

So far as the Atlantic is concerned, the much-publicised decision by the U.S. Appeals Court in Washington, ordering the Civil Aeronautics Board to amend an earlier decision approving existing Atlantic fares, has created an entirely new situation.

Originally, the Atlantic airlines were planning to retain the existing structure of fares on the route, and refrain from seeking any dramatic new types of fare, while raising some scheduled rates by amounts up to 5 per cent. to take account of rising costs.

Now, they will have to think again, in the knowledge that the CAB will not be able to approve fares agreements that do not take the wishes of consumers fully into account, and for which it cannot give adequate economic justification.

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excursion fares on some routes, and low group fares for children and students.

It will also be seeking an extension of the APEX type of fare to other routes (it is used at present on Scandinavian routes (but the climate for wide-spread use of such a fare is not too favourable at this time).

A communiqué issued at the conclusion of the IATA conference said a majority of the 73 carriers attending the meeting approved the plan, although the airlines called for "further refinement and study" to compare the current system and the one proposed. The results will be studied at an IATA conference next year.

The new accounting unit would be called the IATA Unit of Value (IUV) and would be designed to promote stability in the exchange rates of the participating airlines. The IUV would be based on the concept of Special Drawing Rights issued by the International Monetary Fund. IUVs could be employed as the central negotiating value for subsequent conference into some 168 national currencies at agreed and realistic factors or parities," the communiqué said.

Thus, British Airways (BEA) will be pressing for an extension of a wide range of promotional fares, such as the "Freecheer" fly-drive scheme, cheap fares for wives of businessmen under the "spouse fares" scheme, cheaper

excursion fares on some routes, and low group fares for children and students.

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Canada rail strike hits papers

BY OUR OWN CORRESPONDENT

MONTREAL, August 27

THE CANADIAN railway strike has had an immediate impact on the pulp and paper industry here and North American newspapers have had to make more cutbacks in paging.

The Wall Street Journal, for instance, said today it was "unable to publish the kind of newspaper we would like to provide for our readers."

Two newspaper mills in Ontario were shut down at the week-end and there is a possibility of closures in British Columbia later this week.

The effect of the strike on the mining and metals industry will be disastrous, said a senior official of Noranda Mines, if it is prolonged much more than a week.

Abitibi Paper, one of the largest Ontario pulp and paper companies, has closed two of its Ontario mills.

Another Ontario company has cut production by half and begun lay-offs. The Council of Forest Industries in Vancouver declared that mill closures in the West may start this week.

Generally the mining and metals industries can carry on operations for perhaps a week, but after that several big mining operations inland, such as Hudson Bay Mining and Smelting's Flin Flon operation in Northern Manitoba, and Cominco's at Trail, B.C. will have to slow down severely.

There is no immediate danger of the big Montreal Canadian copper refiners plant of Noranda Mines closing.

The Chartered Bank ANNOUNCEMENT

As from 28th August the Head Office of The Chartered Bank will move from 38 Bishopsgate, London E.C.2 to new offices in the Standard and Chartered Banking Group building complex at 10 Clements Lane, London EC4N 7AB.

This move means that the Head Offices of The Standard Bank Ltd. and The Chartered Bank will be housed at the headquarters of the group.

The London office of The Chartered Bank will remain at 38 Bishopsgate, London EC2N 4AH.

The Chartered Bank

10 Clements Lane, London EC4N 7AB
Telephone: 01-623 7500

A member of

Standard and Chartered
BANKING GROUP LIMITED
The Marketing Man's Bank

MR. BASIL WEST

Mr. Basil West, joint managing director of the Automobile Association, will join Lombr on September 3. The report, in the Financial Times on Friday, that he had already left the AA was premature.

500 1000 1500 2000 2500 3000 3500 4000 4500 5000 5500 6000 6500 7000 7500 8000 8500 9000 9500 10000

They are seething in Western Australia

BY LODESTAR

considerably increased especially on the rich Juno mine which yields over an ounce of gold per metric ton of ore treated.

In 1971-72 gold provided just on a quarter of the company's mining income and out of a total of \$9.11m from all sources only

\$0.20m. was classified as taxable. There will be a very different picture now. Even so, revenue should have been sufficiently buoyant in the year to June to allow some increase in net earn-

ings and the company is still on the expansion trail quite apart from the possibilities of its big uranium finds in the Northern Territory in partnership with EZ Industries.

to go for as a whole in the Australian mining market after last Tuesday's hammer blows but looking ahead a bit it looks as though the slashing of the Peko share price may prove to have been overdone.

Western Mining

Western Mining fell 14p to 132p, or less than 10 per cent. Here there is no higher nickel price to offset the increased tax bill while

There will also be less from the gold-mining interests. Even before the Budget the company was not facing much in the way of fresh revenue buoyancy in the year to next June. Now it appears as though net earnings could actually be down. So in this case the fall

In many other cases, the higher metal prices should be sufficient to offset tax increases and it should be borne in mind that there is no increase in the rate of tax for producers of coal, iron

It should be noted that Bougainville is not affected although it is a gold and copper producer. Its sparkling half-year profits were

outlined in Mince in the News on Saturday. They were known on Friday morning yet the share only rose 2p to 143p and were actually 8p down on the week. It seems to be feared that the very size of the earnings may make

the PNG Government more determined to negotiate for a better slice of the cake

South African Gold shares? Well, caution still seems to be the watchword. Last week our index fell 3.8 to 138.9, nearly 25 per

cent. below its early July peak. The bullion price lost \$3 to \$101.

in 1970

ness that could otherwise be lost for ever—in the hopes that when the overseas insurers have driven the profit out of the business, as they must, they will then get out

and allow Lloyd's to raise premiums to their proper level. Meantime the years 1973 to 1975 may well mirror those of 1965 to 1967 for unprofitability.

Mr Dixey was forthright to his

comments on premium tax, saying that the insurance industry should not be made a tax gatherer. In speaking out so positively it is to be hoped that he has given a lead to the leaders of the industry.

readers of the company market who have so far been curiously silent on this subject. Since all of the original Six already have premium tax the other new members have an "up-hill battle" (Mr. Dixey's phrase) to avoid its

Imposition
This battle cannot be won by inaction and may well be lost behind locked doors. The real danger of the imposition of premium tax needs to be dragged

out into the open, so that British policyholders know precisely what they are in for if the battle is lost.

London tea sales

Species	Stocking	Seed	No of kilos	Average per kilo
...

Atlantic Nicotiana Prod.	10,375	41p
Anglo Ceylon and Gen.	48,195	59p
Blantyre	82,315	34p
Bogswanaland	23,086	45p
British Africa	28,674	38p
Central Africa	15,475	57p
Central Province	60,856	29p

Ceylon Tea Plantations	13,345	44p
Cons. Estates	43,676	41p
Duckworth	11,387	38p
Rampala	12,547	41p
Kandy	25,711	44p
Lanka	4,808	42p
Lundya	29,605	40p

Najeri	82,380	59p
Nayabedde	11,317	41p
New Dumbuk	15,749	40p
Nuvura Eliba	11,888	45p
Ouvah	23,825	41p
Rajawalia	2,150	42p
Rue Esqats	52,564	34p

Rollo	5.367	42p
Scott, Ten and Linds	103.115	41p
Spring Valley	7.467	45p
Standard	25.750	45p
Tananyaka	109.427	44p
Telbedde	27.040	46p
Travancore	16.322	53p

Stock at August 17 amounted to 84,309 metric tons, compared with 44,926 metric tons a year ago. Converted at 48,534 tubos per package.

WEEKLY AVERAGES OF U.K. INDICES

Wrote to—	Aug. 24	Aug. 17	Aug. 10	Aug. 3
Financial Times				
Int. Sec. ...	64.24	64.42	64.79	65.64
Int. Interest	60.11	65.00	65.84	66.06
Int. Div. ...	419.2	429.4		

... ..	161.2	165.4	167.2	168.0
... ..	6,490	6,590	6,951	7,323
3. Accruals:				
... ..	163.87	171.87	171.32	171.30
... ..	177.48	121.06	181.66	181.67
... ..	176.50	179.36	180.48	180.94
...

52.01	54.33
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WALL STREET + OVERSEAS MARKETS + CLOSING PRICES

Up 7 despite prime rate rise

BY OUR WALL STREET CORRESPONDENT

NEW YORK, August 27.

SHARP GAINS were scored on Wall Street today, despite news of another prime rate boost, the fifth in five weeks.

The Dow Jones Industrial Average, which had been in a steady climb since closing at 1,124.47 on August 22, rose 7.12 points to 1,131.59.

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The Toronto Industrial Index lost 0.43 at 214.70, Base Metals 0.83 at 100.79, and Western Oils 0.40 at 240.37. Only Gold moved upwards, gaining 1.55 to 262.51.

Parit of Canada was off \$1 at 82.9.

PARIS - Market turned irregular in the absence of any fresh incentive.

Banks, Foods, Electricals and Metals followed the general trend, while Petroleum, Chemicals, Motors and Rubbers were resistant. Oils, Stores and Buildings were lower. While Engineering were well maintained. Carrefour gained Frs.90 to 3,210, while Aquitaine shed Frs.20 to 328.

Foreign stocks were generally lower, apart from resistant Dutch issues.

BRUSSELS - Domestic issues were mixed in quiet trading. Glass firms gained around and Steels tended higher. Cockerill rose on another Frs.10 to Frs.1,320 on favourable comment.

Among Foreign issues, Arbed, ICI and Boeving each gained. Oils and Boeving were also higher, but Imperial Oil

Bonds closed little changed on balance after early dullness, following the move to the 9 1/2 per cent level in the prime rate.

Other Markets

Canada lower

Canadian stock markets moved lower in light trading.

STANDARD AND POORS U.S. STOCK INDICES

Aug. 27	Aug. 26	Aug. 25	Aug. 24	Aug. 23
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85

STOCK AND BOND YIELDS

Aug. 27	Aug. 26	Aug. 25	Aug. 24	Aug. 23
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85

MONDAY'S ACTIVE STOCKS

Aug. 27	Aug. 26	Aug. 25	Aug. 24	Aug. 23
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85

IND. DIVIDEND YIELD P.C.

Aug. 27	Aug. 26	Aug. 25	Aug. 24	Aug. 23
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85

AMERICAN SE ALL STOCKS AVERAGE

Aug. 27	Aug. 26	Aug. 25	Aug. 24	Aug. 23
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85

OVERSEAS SHARE INFORMATION

Aug. 27	Aug. 26	Aug. 25	Aug. 24	Aug. 23
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85

NEW YORK

Aug. 27	Aug. 26	Aug. 25	Aug. 24	Aug. 23
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85

STOCK

Aug. 27	Aug. 26	Aug. 25	Aug. 24	Aug. 23
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85

BOND

Aug. 27	Aug. 26	Aug. 25	Aug. 24	Aug. 23
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85

COMBINED INDEX

Aug. 27	Aug. 26	Aug. 25	Aug. 24	Aug. 23
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85

JOHANNESBURG

Aug. 27	Aug. 26	Aug. 25	Aug. 24	Aug. 23
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85

AUSTRALIAN WEEKLY LIST

Australian \$	Aug. 26	Aug. 27	Australian \$	Aug. 26	Aug. 27
Advertiser Newsprint	1.89	1.89	Kiwi	1.17	1.16
Amert Textiles	0.71	0.71	Maxi	1.17	1.16
Amert Textiles	0.71	0.71	Maxi	1.17	1.16
Amert Textiles	0.71	0.71	Maxi	1.17	1.16
Amert Textiles	0.71	0.71	Maxi	1.17	1.16
Amert Textiles	0.71	0.71	Maxi	1.17	1.16

TEL AVIV STOCK EXCHANGE

Company	Price	Change	Company	Price	Change
Banking Insurance	207.5	+0.5	Banking Insurance	207.5	+0.5
Banking Insurance	207.5	+0.5	Banking Insurance	207.5	+0.5
Banking Insurance	207.5	+0.5	Banking Insurance	207.5	+0.5
Banking Insurance	207.5	+0.5	Banking Insurance	207.5	+0.5
Banking Insurance	207.5	+0.5	Banking Insurance	207.5	+0.5

SINGAPORE PRICES

Aug. 26	Aug. 27	Aug. 26	Aug. 27
1000 Ind. Comp.	112.75	112.45	112.15
1000 Ind. Comp.	112.75	112.45	112.15
1000 Ind. Comp.	112.75	112.45	112.15
1000 Ind. Comp.	112.75	112.45	112.15
1000 Ind. Comp.	112.75	112.45	112.15

AMSTERDAM

Aug. 27	Aug. 26	Aug. 25	Aug. 24	Aug. 23
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85

BRUSSELS

Aug. 27	Aug. 26	Aug. 25	Aug. 24	Aug. 23
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85

STOCKHOLM

Aug. 27	Aug. 26	Aug. 25	Aug. 24	Aug. 23
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85

TOKYO

Aug. 27	Aug. 26	Aug. 25	Aug. 24	Aug. 23
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85

HONG KONG

Aug. 26	Aug. 27	Aug. 26	Aug. 27
1000 Ind. Comp.	112.75	112.45	112.15
1000 Ind. Comp.	112.75	112.45	112.15
1000 Ind. Comp.	112.75	112.45	112.15
1000 Ind. Comp.	112.75	112.45	112.15
1000 Ind. Comp.	112.75	112.45	112.15

EUROBONDS

Aug. 26	Aug. 27	Aug. 26	Aug. 27
1000 Ind. Comp.	112.75	112.45	112.15
1000 Ind. Comp.	112.75	112.45	112.15
1000 Ind. Comp.	112.75	112.45	112.15
1000 Ind. Comp.	112.75	112.45	112.15
1000 Ind. Comp.	112.75	112.45	112.15

Rising costs

force better clothing quality

CONSUMERS WERE going to attach paramount importance to quality when prices rose, traders at the International Men's Fashion Fair in Cologne were told by Mr. Derek Rose, chairman of the British Menswear Guild. The Guild, an export organisation of 21 men's clothing manufacturers, is making an intensive sales drive in Europe this autumn.

Mr. Rose said: "The very buoyant sales conditions in the men's wear industry during the past few years led to a deterioration in standards. Quantity became more important than quality. These days are over."

There have been startling increases in raw materials, finished fabrics and labour costs, and these are going to be reflected in the prices in the shops next spring. Then the crunch will come - "the consumer is not going to pay fancy prices for second-rate merchandise."

EXCHANGE CROSS-RATES

Aug. 27	Aug. 26	Aug. 25	Aug. 24	Aug. 23
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85

JOHANNESBURG

Aug. 27	Aug. 26	Aug. 25	Aug. 24	Aug. 23
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85

PARIS

Aug. 27	Aug. 26	Aug. 25	Aug. 24	Aug. 23
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85

MILAN

Aug. 27	Aug. 26	Aug. 25	Aug. 24	Aug. 23
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85
500 Ind. Comp.	112.75	112.45	112.15	111.85

MARKET

looks more hopeful

By Mary Campbell

THE EUROBOND market is light but more hopeful. Prices of straight dollars have been up over the week, convertible fall, however, are also significantly higher. Although much of the improvement was due to professional short covering, dealers report some buying interest in investment issues.

Prices of the D-Mark at the market continue to be but sources report that at new levels there is some buying interest again. Issue activity is expected to resume quite soon, though ability at future coupon issues were customary during summer.

The Swiss banks are increasing difficulty in offering the 65 per cent of issues - have to be placed domestic. The Dow Chemical 15-year issue is to carry a 6 1/2 per cent, compared with the 6 per cent figure which was the norm for first-class issues for the past few months.

Most attention last week was centred on the \$400m "loan notes" by the Liverpool. The coupon interest rate was 8 1/2 per cent, but the issue was set at 9 1/2 per cent. As the loan notes are being with banks rather than with bond investors, and although will not be quoted, the amount of this loan pusher is critical as the market has been on these issues to 1 1/2 per cent. The coupon interest rate was 8 1/2 per cent, but the issue was set at 9 1/2 per cent. As the loan notes are being with banks rather than with bond investors, and although will not be quoted, the amount of this loan pusher is critical as the market has been on these issues to 1 1/2 per cent.

Rising costs

force better clothing quality

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There have been startling increases in raw materials, finished fabrics and labour costs, and

UROBONDS Market looks more hopeful OFFSHORE AND OVERSEAS FUNDS (p***)

Yield %			Yield %		
A. J. Arbutnot Ltd.			A. J. Arbutnot Ltd.		
100% 100.00	100.00	100.00	100% 100.00	100.00	100.00
90% 90.00	90.00	90.00	90% 90.00	90.00	90.00
80% 80.00	80.00	80.00	80% 80.00	80.00	80.00
70% 70.00	70.00	70.00	70% 70.00	70.00	70.00
60% 60.00	60.00	60.00	60% 60.00	60.00	60.00
50% 50.00	50.00	50.00	50% 50.00	50.00	50.00
40% 40.00	40.00	40.00	40% 40.00	40.00	40.00
30% 30.00	30.00	30.00	30% 30.00	30.00	30.00
20% 20.00	20.00	20.00	20% 20.00	20.00	20.00
10% 10.00	10.00	10.00	10% 10.00	10.00	10.00
0% 0.00	0.00	0.00	0% 0.00	0.00	0.00

Money & Exchanges

Bank of England Minimum Lending Rate 11% (since July 27, 1973) Short-term interest rates were lending rate, to eight or nine per cent, but the Bank of England has not yet moved the rate. The Bank of England has not yet moved the rate. The Bank of England has not yet moved the rate.

Bank of England Minimum Lending Rate	11%
Short-term interest rates	8-9%

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Short-term interest rates	8-9%

Bank of England Minimum Lending Rate	11%
Short-term interest rates	8-9%

NOTICE OF REDEMPTION To the Holders of CABOT INTERNATIONAL CAPITAL CORPORATION

9 1/4% Guaranteed Debentures Due September 15, 1980

NOTICE IS HEREBY GIVEN that, pursuant to the provisions of the Indenture dated as of September 15, 1979, providing for the redemption of the Debentures, \$1,000,000 principal amount of said Debentures bearing the following numbers have been selected for redemption on September 15, 1973, through operation of the Sinking Fund, at the redemption price of 100% of the principal amount thereof, together with accrued interest thereon to said date:

DEBENTURES OF \$1,000 EACH

Debenture No.	Principal Amount	Interest Rate	Redemption Date
1000	\$1,000	9 1/4%	September 15, 1980
1001	\$1,000	9 1/4%	September 15, 1980
1002	\$1,000	9 1/4%	September 15, 1980
1003	\$1,000	9 1/4%	September 15, 1980
1004	\$1,000	9 1/4%	September 15, 1980
1005	\$1,000	9 1/4%	September 15, 1980
1006	\$1,000	9 1/4%	September 15, 1980
1007	\$1,000	9 1/4%	September 15, 1980
1008	\$1,000	9 1/4%	September 15, 1980
1009	\$1,000	9 1/4%	September 15, 1980
1010	\$1,000	9 1/4%	September 15, 1980
1011	\$1,000	9 1/4%	September 15, 1980
1012	\$1,000	9 1/4%	September 15, 1980
1013	\$1,000	9 1/4%	September 15, 1980
1014	\$1,000	9 1/4%	September 15, 1980
1015	\$1,000	9 1/4%	September 15, 1980
1016	\$1,000	9 1/4%	September 15, 1980
1017	\$1,000	9 1/4%	September 15, 1980
1018	\$1,000	9 1/4%	September 15, 1980
1019	\$1,000	9 1/4%	September 15, 1980
1020	\$1,000	9 1/4%	September 15, 1980

On September 15, 1973, the Debentures designated above will become due and payable in such coin or currency of the United States of America as at the time of payment shall be legal tender for the payment of public and private debts. Said Debentures will be paid, upon presentation and surrender thereof with all coupons outstanding thereon maturing after the redemption date, at the option of the holder either (a) at the corporate trust office of Morgan Guaranty Trust Company of New York, 15 Broad Street, New York, N.Y. 10005, or (b) subject to any laws or regulations applicable thereto in the country of any of the following offices: at the main office of Morgan Guaranty Trust Company of New York in London, at Frankfurt/Main, London or Paris, or the main office of Algemeine Bank Nederland N.V. in Amsterdam, or the main office of Banca Commerciale Italiana in Milan, or the main office of Banque Internationale à Luxembourg in Luxembourg. Payments at the offices referred to in (b) above will be made by check drawn on a bank in New York City or by a transfer to a dollar account maintained by the payee with a bank in New York City.

On and after September 15, 1973 interest shall cease to accrue on the Debentures herein designated for redemption.

CABOT INTERNATIONAL CAPITAL CORPORATION

Dated: August 9, 1973

The following Debentures previously called for redemption have not as yet been presented for payment:

1021 1022 1023 1024 1025 1026 1027 1028 1029 1030 1031 1032 1033 1034 1035 1036 1037 1038 1039 1040 1041 1042 1043 1044 1045 1046 1047 1048 1049 1050 1051 1052 1053 1054 1055 1056 1057 1058 1059 1060 1061 1062 1063 1064 1065 1066 1067 1068 1069 1070 1071 1072 1073 1074 1075 1076 1077 1078 1079 1080 1081 1082 1083 1084 1085 1086 1087 1088 1089 1090 1091 1092 1093 1094 1095 1096 1097 1098 1099 1100 1101 1102 1103 1104 1105 1106 1107 1108 1109 1110 1111 1112 1113 1114 1115 1116 1117 1118 1119 1120 1121 1122 1123 1124 1125 1126 1127 1128 1129 1130 1131 1132 1133 1134 1135 1136 1137 1138 1139 1140 1141 1142 1143 1144 1145 1146 1147 1148 1149 1150 1151 1152 1153 1154 1155 1156 1157 1158 1159 1160 1161 1162 1163 1164 1165 1166 1167 1168 1169 1170 1171 1172 1173 1174 1175 1176 1177 1178 1179 1180 1181 1182 1183 1184 1185 1186 1187 1188 1189 1190 1191 1192 1193 1194 1195 1196 1197 1198 1199 1200 1201 1202 1203 1204 1205 1206 1207 1208 1209 1210 1211 1212 1213 1214 1215 1216 1217 1218 1219 1220 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ENGINEERING AND METAL—Cont.

HOTELS—Continued

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